MICHIGAN'S PLAN OF SCHOOL CONSOLIDATION AND ITS RELATION TO RURAL LIFE

THESIS FOR THE DEGREE OF M. A.

Bert J. Ford

1931



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MECHECAN'S PLAN OF SCHOOL CONSOLEDATION AND RES RELATION TO RUE LEFT.

DY \text{VIIII J.FORD}

A Thomas Submitted to the Graduate Faculty in Partial Fulfillment for the Degree of

Mester of Arts

Department of Sociology

Approved

Hend of Hajor Department

Dean of Graduate School

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1931

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INTRODUCTION

One of our greatest educational problems of today is that of providing just and suitable school opportunities for rural boys and girls. This necessitates a practical, well-adapted system of administration and a fairly equitable means of school support. It is generally recognized by state and national leaders of rural education that the best known plan is through the combining of small districts into larger units with a single consolidated school for the area. However, in some portions of the country two or more grade buildings are provided within the unit for the pupils of the first six grades and a large centrally located consolidated school which includes housing facilities for all of the junior and senior high school pupils of the district. This plan avaids the necessity of transporting elementary grade children long distances.

Every community covets the privileges of an accredited high school for its boys and girls. According to the best educational authorities a large percentage of our rural population either live in districts in which there is no high school or they have access only to one of an inferior class. It has also been clearly demonstrated that the one room eight grade school is generally inadequate and does not insure advantages in these grades comparable to those provided in the cities and other large school units.

This thesis includes a brief history of the consolidation

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movement in the United States. A more complete listery is given of the movement in Michigan. Special attention is given to the legislation and rural movements to theve influenced public opinion in favor of consolidation and to the various last providing for larger units of or anization.

This study shows how the verious lines of rural extension survice; the rural commanity institutions of an educational nature; the Jeanna for high solved privilenes and more nearly equalized educational opertunities for rural children; the growth of the idea of consoliration legislation; and the comparable transition in road legislation and improvement have all hostened the coming of the rural parients and school. It joints out some of the rural disch this institution functions in the improvement of rural life.

Attendent results, and reflected benefits of stears of pricaltural solublin rural life better ort; callles are given of outside recognit on by business con; and an attend tis the to point out some of the compute and social values as revealed in the containty life.

The growth of the revenent is shown by means of maps, graphs, and tables. Information concerning the various rural agricultural schools was obtained through a questionaire sent out to the sequentendents; in conversation with been leaders who had been active for a mainst the save out at the time of

organization; through contacts and experience in organization work; and from personal observation during the past decade as State Supervisor of Consolidated Schools in Elchigan.

In making this study the reports of the Superintendent of Public Instruction covering a period of three quarters of a century were consulted, also the lublic Acts of the legislature and various records on file in the office of the Superintendent of Public Instruction.

Among the books reviewed are, The Consolidated Rural School by L.V. Romecr, who has given a thoroughgoing consideration of the consolidated school in its relation to rural communities: Julies L. Art's took entitled. Rural Education and the Consolidated School, which includes a commencative study of rural school consolidation, its past, present, and future, and the vays in which it may serve the community needs; and the Administration of Consolidated and Village schools by Almack and Bursch thick accounts for the growth of the neverent and gives attention to the various caministration (roblems. Another book which was read with interest is Country Life and the Country Echool'by Mabel Carney. This book was included in one of the Icaclers Reading Circle lists for Hickigan. It deals with the various rural achool problems, makes reference to the various contributory reval institutions, segrents certain legislative measures, and the federation of roral forces.

This is an age of seccialization, been conjectition and

high presence saleshmaking in social, civic, and contained life. Down through the ages these same principles have obtained in relation to athletic, or storical, and declaratory center to. It was not watch the dark of the twentieth century that all forms of enleavor were forced at a more or less rapid r to to recognize the demands of the age. Today the law of life of the natural variation that is the servival of the fittest, predominates in every owence of life.

The colleges and universities, in keeping with the spirit of the age have raised their entrance requirements, which to the convent of courses, and are continually making adjustments that tend toward high standards of scholarship and officiency. Actuably the public school system has been affected, especially the secondary schools.

The form population has been rather slow in adjusting itself to the derivate of this new highly competitive are. There have been form organizations of various kinds for none than half a century. Many of them have had out a temporary lease of life. Some of them conted to function mainly because of the lask of intelligent leadership and others have served as fore-runners to a nore concerted form organization reverent, while a fer like the Grange and the Farmers Clabs have corried on more or less successfully from the beginning. Formal life leaders have come to realize that any improvement program requires a high level of intelligence not only in those who guide and

direct but also in toose who follow. They are commissed of the need for a more effective organization and plan of administration of result schools. Hence, the result arricultural school with its community development progressive result communities of the state.

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SECOND CONTROL OF THE PARTY OF THE SECOND OF THE SECOND SECOND The compositivation move entring the middle States. originated in the Lor anglitude of tender who found of the melting sold the number. It as a result to the left and rence 1800 the religible of similar the mish the emergeism of a very for have been open thing under the tempolicy line. The Secret ry of the 60 to some of Musation for the to to in his rejort of 1373-75 angu. "The town system set lies one part of the town with an good school locace as are josperica by amother part. It removes the number of schools to that the reminder can be convinued for a grojer time and suggiful with competent teachers and that waste of numer and labor outpol by on laying a teacher for one pipil or even ten pipils in early sevel. There seems to be no sufficient rumbs for a lumper continuence of the district righten is the state". A law and among in the sarly revention providing for transport dismost cheel eliliren in that rt to and the fir t staduarfal complication of rund wehould in time country was effected at Mont gro. Hass electis in 1975.

In Rhole Island the logislature of 1334 who model by a very decided temporary count the errord blackment of the term system instead of the district system. The glan spread quite rapidly through the develop and states. Indiana adopted a state wide to making district glan in 1832 and Oljo in 1853. In the Visconsin report for 1379, Superintend at Thitford says, -"There the town system proved a taken of the end of the part of the endightened friends of education for passilling different".

A special condition appointed at the Mohigan State
Teachers' Association accting in 1800 reported that the tounship system was in vegue either wholly or in part in the following status; - kennsylvasia, (aliana, Massachasetts, Joanecticut,
love, Maine, see Mangalire, Alaana, Visconsin, Shoke Island,
Dahota, and Venent.

the fajorintendent of aublic limits of only in 1978 at the in his rejert that so ethin seet be done soon by way of redistricting the tourships or for providing for controlization of the schools of Northern Ohio. He states that he is entisfied that some nethed of collecting the children of rural districts should be deviced so that they may have all of the advantages of the graded school. In the Separate advantages of the graded school. In the Separate advantages are made, the work of controlization was actually began in Kingaville, Achtabria County and a law was passed in 1994 legalizing the consolidation in that county.

According to a stody ande in 1827 by Roy N. Roule sek, recently as assistant at the superintendent in Indiana, there were 182,017 galdes errol ed in the consolidated schools of that state. Of this masser, 7422 were in the one-tencher consolidated schools; 13,046 were in the insetencier consolidated schools; 11,092 in the three-tencher consolidated schools; 11,092 in the consolidated schools which had four or inset tenchers each. Thirty-four and one-tenth per cent

of all the schools were consolidated and 70% of all the pupils attended some form of consolidated school. Might countles had no one-tend or schools and three had no consolidated schools.

During recent years consolidation has progressed very rapidly in Ohio. In fact the State Saperintendent of Public Instruction of that state made the statement at the Sational Education meeting at Clevelant in February, 1969 that one-room schools were being consolidated in that state at an average rate of one per day. Treele County of Ohio, under the leader hig of County Superintendent Fegarty and Randolph County of Indiana, under County Superintendent Lee Priver, made unusual consolidation records.

J.F.Abel in colletin No.41 of the United States Sure of Adduction shows the growth of consolidation in the United States through four periods acginning in 1840 as follows:
- *Tirst,- 1840 to-1830, a period in which the grinciple of contral zet on of schools was established in aroun communities, extended to other integendent districts, and segun in raral scotions.

Second, - From 1880 to 1894, a jeriod of very slow growth of the consplid tion idea.

Third, - From 1894 to 1910, a period of analound interest in rural schools, a general rapid enouthent and betteriest of consolidation as transportation has table of them.

Note, - 1. Bulletin No. 41, P.S. Sureau of Education, Washington, D.C.

Fourth, - 1910 to 1920, a period of united effort in bringing about consolidation, determining its values, and working out the best ways to make it most effective.

The report of the National Committee of Twelve in 1897 recommends collecting pupils from small schools into larger schools and paying from public fands for their transportation believing that in this way better teachers can be provided. more rational methods of instruction adopted, and at the same time the expense of the schools can be materially lessened. This recommendation undoubtedly had reference to consolidated eight grade schools. Consolidation became more active at this time in the Gentral States, Southern States, and Western States.

The principle of consolidation has gone from state to state by force of example. The period from 1920 to 1930 began with the consolidation rate at its height, with one-room schools being closed, according to Dr.Fannie Dunn of Columbia University, at the rate of from four to five thousand per year. There was quite a sudden slump which began about 1922 and continued until 1927 during which time one-room schools were being closed at the rate of from two to three thousand per year. At the close of the decade the rate approached that of the early twenties. The slump came as a result of the marked decline in the price of farm products and a general reaction among farmers against a change of and kind. In some states more rigid and difficult consolidation laws were enacted during this period. The indications are that

1931 will experience a general retarlation of the consolidation movement as well as any other measure that may call for an expenditure of public funds. It is hoped that the present depression may be a short one. In the meantime it is expected that there may be a real achievement throughout the United States in the matter of the equalization of school taxes and that this may be accompanied by provisions for more nearly equalized opportunities for all.

CHAPTER HAR

MISTORY OF COMBOLIDATION OF MICHIGAN

One of the articles of Michi on's first constitution contains this statement, "The Legislature shall encourage by all suitable means, the promotion of intellectual, scientifical, and agriceltural ingrovement". The select system was intended to enbrace all institutions which had for their object the instruction of youth. In his first message to the legislature, Covernor Meson called attention to the involvence of making liberal crovision for the colools by saying. "Orms is said to be a government lounded on intelligence and movality and no arostical exion can be more bewilifully true, here the rights of all are equal and the people themselves are the summary source of all toter. Poblic opinion directs the course which our government were less and so long as the medile are enlightened that direction will never be misgiven. It becomes then your imperious duty to secure to the state a general diffusion of brouled e. Your attention is therefore called to the effect attom of a perfect school system, open to all classes as the carest basis of public has inces and prosperity".

In July, 1036 Rev. John D. Pierce was nominated by the Governor for the effice of Superintendent of Aublic Instruction and confirmed by the legislature. To him was condided the responsible duty, among other thinas, of preparing a system for contain schools. At the session of the legislature in 1307 ha

Jot . - 1.Rejord of Separantendent of Prolic Instruction for 1939

submitted the primary district plan which was adopted. Owing to the rapid increase in population in many districts, especially in villages and cities, it became necessary under the original law, which contemplated the employment of but one teacher in each district, to divide the district in order to employ a sufficient number of teachers. The growth of urban centers created a demand for the consolidated district. In 1841 a union act was passed by the legislature which provided. "that the city of Detroit be considered as one school district and under the direction and regulation of the Board of Education". This was followed by the passage of a general state law in 1843 which provided that any township containing a city or village might form a single district out of two or more school districts in such city or village. A more complete union district act of 1855 and the graded district act of 1859 were passed. The last named act provided that any two or more contiguous districts may unite to form a single district for the purpose of establishing graded schools or high schools whenever the said districts shall severally by two-thirds vote of the legal voters in said districts agree thereto; Provided, that the number of scholars in such districts shall not be less than two handred. The union districts gradually came under the provisions of the graded act. At the present time any primary district having at least seventy-five children on the census list may change to this type of organization. It includes village and city districts having a popula-

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tion of not more than ten thousand. Subsequent laws were passed which provided for several different types of city district organizations all of which were forms of consolidation. This naturally created a demand for a larger district plan for rural areas. Some of the earliest rural consolidations came in the form of township rural districts patterned after the Indiana plan and established by means of local enactments which included the Upper Peninsula Act.

With the impetus given to the growth of cities by Michigan's industrial development the question of how to assure more
nearly equal educational advantages for rural boys and girls became one of common concern. Consequently the consolidation movement began permeating the rural areas of Michigan in the early
part of the twentieth century. This resulted in a demand for
legislation which caused the passage of the Act of 1903, the
general township district law of 1909, and the rural agricultural school act of 1917. Immediately following the passage of
the Upper Peninsula township district act the process of combining sub-districts within the township was begun and has continued
since that time. It has usually been accomplished by combining
one or more nearby schools with an adjoining village or a so-called location school. Crystal Falls is an example of the earliest
of these.

The Act of 1903 was copied after the graded act and also Note, - 1. Superintendent of Public Instruction's report of 1888, pages, 2 to 6.

made provision for the transportation of pupils at the expense of the district. The first consolidation under this law was effected at Grand Blanc in Genesee County by uniting two adjoining districts with the village district during the summer of 1903. This was started with ten grades, two busses, and four teachers. After the passage of the rural agricultural act this was enlarged by forming a township school district in which a rural agricultural twelve grade school was established. The report of this school for 1930 and 1931 shows an enrollment of 812 with 25 teachers, 18 busses, and 552 children being transported. The second instance of consolidation occurred in Kalamazoo County by uniting districts no.9 and 10 of Richland Township with no.8 of Comstock. Subsequently the entire township was formed into a township district. This is now known as the Richland Rural Agricultural Training School of Western State Teachers College.

In 1905 a portion of district number four of Littlefield
Township in Emmett County had been consolidated with the Alanson
district. In November, 1925 the entire township was organized into
a single district and a rural agricultural school was established
at that place. The Superintendent's report of 1907 makes reference
to consolidation at Martin, Mt. Morris in Genesee County, and
Comstock in Kalamazoo County. The one at Comstock was dissolved
a few years later. Mumerous small consolidations have been
effected since that time of which no record has been kept except
that which might be disclosed in the statistical resorts.

The Act of 1903 is still in force and makes it possible to eliminate small one room schools in sections which are not ready to accept the larger unit plan or in which it would not be practical. For example, in Emmett County in 1928 the County School Commissioner, in cooperation with a member of the Department of Public Instruction, encouraged district number one of Redmond Township, district number five of Pleasantview Township, district number seven fractional of Center Township, and district number eight fractional of Bear Creek Township to vote to disband and authorized the township board of their respective townships to attach the territory to other adjoining districts. The territory was attached to eleven adjoining districts. A total of fifteen primary districts was thereby reduced to eleven and the expense of hiring four teachers and maintaining four schools was eliminated. In 1927 there were 443 primary districts in the state in which the enrollment was less than eleven pupils in each school. Such schools should be closed especially if school advantages can be made available in some better way.

The Superintendent of Public Instruction's report of 1900 shows 6452 ungraded one-room schools and the 1929 report 6041.

This would indicate that approximately 400 one-room schools have been displaced within this period.

During this period the disintegrating process of organizing ordinary primary school districts continued. This naturally followed the growth in population among the larger primary districts

and in the settlement of cut-over and so-called unimproved sections. If the school booked too large to be served to advant tage by one teacher and some of the children of the district, as well as those of one or were neighboring districts adjacent thereto, lived a long distance from school a new district would be excated. Fortions of these districts would be excated fortions of the new unimary district. In the case of new settlements, very efter a large area which had been included within the boundary lines of a large primary district would develop to such an extent that it is let seem advisable to divide the district into two primary units. The forestion of such new grimary district units tends to partially offset the reduction. In other words, the reduction of approximately 400 schools should be increased by enough additional ones to equal the name of new primary districts formed during that period.

board of base than any determined as a stylet law provides that the board of base than any determined as any soluble shall be been tained in the tomostic has been that in the none than the bandred township districts of the state anny one-room soluble have been displaced by force and better soluble. This is one form of consolidation. It does insure a more nearly equal educational operating for the coys and girls within the township and a much more effective system of odinistration. There are more than 200 township districts in the state. Approximately 400

onc-room achools have the been closed and anited lith of er ablable within their respective to some distribute.

Among the new twinskip districts recently only ized is the Lincoln Tomonic School Sintuict of Olive County. For the year preceding the date of organization of a is twinskip district there were three one-room schools asintained with a total carollment of 30 papils. The total running expenses for that year assumed to 3470%. St. The next year to the said board of caucation e.c. atol just one school with a total carollant of most then e.c. atol just one school with a total carollant of most Signific on transported 14 papils to this school from etter spondictricts of the township in which the schools had been closed. Transported on an also furnished for the first time for the light school papils to the Function expenses for the types, including twistom and transport than for the light school papils, a school papils, a screet in \$1000 less than also fur labels the preceding year.

A SCRUMS OF MEDICATED SCOPE OF THE MEDIC AGRICULT TWO. ACTIONS.

lieled rural agricultural solved district unrestic beginning of a new eloch in rural education for the area corved by the solved. It makes possible the intediate transition from the old to the new type of or anightical and a more thorough and complete program in education for every grade in the solved.

Times such a significant events took alone luming the corrly

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part of 1931, at Johannesburg on January 20, Roscommon on February 5 and 6, and at Trout Creek on February 13. All of these communities set aside certain hours of the day during which time the school electors were invited to inspect the various rooms and equipment and become acquainted with their own educational facilities.

It was with a spirit of pride and satisfaction that large groups of interested school patrons took advantage of the opportunity. The teachers were stationed in their various rooms to act as hosts and explain the purpose for which the room and equipment were to be used. Usually, either some of the pupils or the school board members served as guides.

In the dedication programs due consideration was given to the sacrificial interest manifested by the school board and tax payers, the plan of organization and vocational work were explained and the ways in which this new school would operate in terms of present day needs and demands. One could not help being impressed with the value of such occasions and rejoice with them in their achievements. Each of the districts mentioned met its needs in a different way and on a minimum cost basis.

At Johannesburg they accepted a gift of an office building awarded to them by the Michaelson Hanson Lumber Company with the understanding that it would be appropriated and made suitable for school purposes. This was remodelled and fully equipped at an approximate expense of \$17,000.

Trout Creek made some slight modifications in the old

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nation gymnasium and community room, a new high school study hall, a large combination science and agricultural laboratory, and two recitation rooms. The entire expense including a large amount of vocational and laboratory equipment amounted to about \$50,000.

The Roscommon bi-township unit required an entire new plant.

This fine building, including equipment required for immediate use, cost a little less than \$65,000.

Each of those districts scemingly obtained the maximum of school housing space at a minimum of expense. All available portions were appropriated to some useful purpose and some parts were made to serve a dual purpose. For example, at Roscommon the corridor leading to two grade rooms is also the stage for the community hall and the adjacent grade rooms serve also as dressing rooms. At Trout Creek the home economics room can be utilized as a dressing room and at both of these places the home economics rooms are conveniently adjacent to the gymnasium with a serving shelf between so that refreshments and banquets can be served to adventage.

The outside observer at the dedication services was convinced that a new day had dawned within these neighborhoods and that with the right kind of teachers in these schools the ideal of a more nearly equalized educational chance for rural boys and girls had arrived.

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New Schools for Old -

It is not always necessary to discard the old school building in order to have a new school. This was clearly demonstrated a few years ago at Harrison and at Farnell in Clare County. At both of these centers rural agricultural schools were established by consolidating all of the schools of the township at each place. The old village school buildings were well built and of a type that could be altered and remodeled to meet the housing needs of the larger unit.

The Harrison building, being of frame construction and built at a time when nothing but the best material was used, was transformed into an adequate and more modern type by removing certain partitions and thereby enlarging the high school assembly room; by building a more safe entrance at the front which includes a single wide stairway to take the place of two narrow winding stairways; by correcting the lighting; by providing a suitable water system and modern plumbing; and by moving one of the old buildings to the central site to serve as one of the grade rooms. The remodeled building became the pride of the community and the new school one of the best of its kind in the state. In all cases that which is of real value should be appropriated to the larger community service.

The Farwell building is of brick construction. Here, too, the high school assembly room was enlarged by the removal of a partition. Some slight alterations were made and adequate hous-

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ing facilities were available for all the boys and girls of the township. Special attention was given to community work which included Boys and Girls Clubs, project work in agriculture, land-scape gordening and reforestation, the coltivation of the favor and good will of the patrons, and the school was placed on the accredited list. At the end of the year the largest senior class for twenty years was graduated. The sphere of influence of the school has been extended for beyond the boundary lines of the district and the non-resident enrollment in the high school has increased very rapidly. Two vacant becoment rooms were fitted up for scheme and vecational work, additional equipment was installed, and the schoolroom walls were decorated in suitable color combinations so that the entire premises presented a pleasing appearance, and the school was fully equipped to do effective work

Under the above montioned plan these two communities and many others have been able to take a great step forward in education. When provided with a superintendent and teachers who are well trained for their respective tacks and a good school spirit among the pupils and the patrons the Old School becomes a New School that meets the demands of the age.

Some of the rural agricultural districts have an interesting history. Among the number is Boyne Falls where the original rural agricultural school district consisted of the minimum of three original districts and in which the valuation per pupil

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was extremely small. The result was that they of necessity must limit the course of study to ten grades and even then the school tax reached the exharbitant rate of \$49.30 per thousand of assessed valuation. The school board and taxpayers came to the conclusion that it would be necessary to either discontinue the high school grades or enlage the unit. They decided to try to do the latter and circulated petitions preparatory to an election for the organization of Boyne Valley Township, in which Boyne Falls is located, into a single school district. At that time the tax rate among the primary districts within the township were as follows: District Number Three, \$22.15; District Number Four, \$9.51; District Number Five, \$45.20; and District Number Six, \$33.02.

A representative of the Department of Public Instruction spent a couple of days in the community helping to interest the electorate and to present facts and figures concerning the expense for building and operating expenses for a larger school. The estimate for the annual budget called for a tax rate of from \$25 to \$27 per thousand valuation. The election carried by a majority of sixty and when the organization had been completed provisions were made for a twelve grade school. During the first four years after the enlargement of the unit the school tax rate was \$25, then it was reduced for three or four years to \$20, followed by a school tax rate of \$15 in 1930. In 1927 the school

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was placed on the accredited list of the University of Michigan. At present all except one of the original district grees has a tax rate below that which it had at the time of organization and educational opportunity has been advanced and placed on a more equalized basis.

At Remus it required more thanadecade in which to effect the consolidation unit, vote the necessary bond issue, and prowide suitable housing facilities for the rural arricultural school. The first effort was made during the spring of 1918, shortly after the rural agricultural school district law had been enacted. The campaign was started with the idea in mind of consolidating all of the districts of bheatland Township, Mecosta County, except districts number two and eight. It was understood that unless the proposition received a favorable vote in each of these districts the unit would not be formed. After a series of meetings had been held in these school districts and elections had been called in some of them, requests came from districts two and eight asking why they had been left out and asking that meetings be held at their respective school houses. At first it was thought that they would not be interested as the area incladed was being served by a large parochial school and the enrollment in the public schools was very small. In the elections which followed about half of the grimary districts were not in favor of consolidation so no election was held at Remus and the project was dropped for about three years.

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At the time of the first effort each district voted separately but the 1921 legislature amended the law to provide that on petition of 25% of the legal school electors of each district a single election night be held for the entire group provided it did not contain a graded district in which a twelve grade school was maintained. Under this plan the election would either fail or all of the districts that filed petitions would join in the new unit. Only ten graded were available at Remus at that time so in the fall of 1921 the entire group of the districts of Wheatland Tounship and District Number Three of Millbrook Township, Mccosta County and District Member Mine Fractional of Broomfield Tounship, Isabella County petitioned for such an election and it was carried by a two to one majority. However, by the time the Board of Education had been elected, a couple of elections had been called and an expression secured relative to the choice of a site the opposition had become quite thoroughly organized, and when the bond issue for the new building was submitted it was defeated by a small anjority. Another bond election was called shortly afterwards and it, too, was voted down by a larger majority. The opposition group was centered quite largely among the parochial school people and with this group as a nuclous it was quite easy for them to control the bond elections and to secure representation and at times control of the School Board.

Once or twice a vote was taken to dispand but these were

unsuccessful. After nearly ten years to bond issues were some mitted during the spring of 1930, one for \$60,000 which failed by a large majority, and a second for \$75,000 which carried by a majority of seventy-one votes. The new school building was erected during the seamer of 1930, is now in use, and the consolidated school for the original ten districts is being operated successfully. Even in the short time since the project has been jut into operation, the bitterness and ill feeling engendered because of the divided interest is rapidly disagreening.

These two emmiles of a strength and siccessful consumation of consolitation programs may be more extreme than the average but in every case opposition and be met and continued follow-up work must be done. Like all modern movements of a permanent constructive nature it must fight its may.

CHAPTER IV

LEGISLATION AND ORGANIZATION

Legislation -

Practically all state wide legislative enactments that either directly or indirectly affect the consolidation of schools have been adopted since the beginning of the present century.

One of the first of these was the high school tuition law which reads as follows:

during five months of the year, having children residents therein who have completed the studies of the eighth grade in said school may at any annual meeting vote a tax sufficient to pay the tuition and daily transportation, during school days, of said children to any high school which the school board of said district may select and designate.

Section 2. The tax provided for in section one of this act shall be reported to the clerk of the township in which such district is located and shall be spread upon the tax roll of such district in the same manner and at the same time as other school taxes.*

²Act number 65 of the Public Acts of 1909 which repealed the act of 1903 reads in part as follows:-

The board of education of any school district which does

Note, 1. Act No. 190 of the Public Acts of 1903

^{2.} Act No. 65 of the Public Acts of 1909

not maintain a high school shall have authority and is required to vote a tax sufficient to pay tuition to one of the three nearest high schools of any children residents of said district who have completed the studies of the eighth grade, not exceeding in amount \$20 per pupil unless the voters appropriate a larger sum at the annual meeting, and may vote a tax to pay the transportation during the school days of such children, such tuition to be paid by the treasurer of the district in which the pupil resides to the treasurer of the district where the high school attended is located."

The above section was amended in 1911 by adding the follow-ing thereto:

Provided, that a parent or the legal guardian of such children, or the person in parental relation to such children, shall give written notice to the district board or board of education on or before the fourth Monday of June that such children desire to attend one of the three nearest high schools during the ensuing year. Upon receiving written notice of children eligible to attend high school the district board or board of education shall vote a tax sufficient to cover the necessary expense for tuition as herein provided, and may vote a tax sufficient to cover the necessary expense for daily transportation of such children: Provided further, That any surplus moneys in the treasury of said district belonging to the primary fund may be used in paying tuition in lieu of a tax therefor.

Note. - 1. Act No.14 of the Public Acts of 1911

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Pupils eligible to have their tuition paid shall be holders of county eighth grade diplomas granted by county boards of examiners in the several counties under rules and regulations prescribed by the Superintendent of Public Instruction, or shall have completed eight grades of work in a graded school district as evidenced by written statement of the superintendent of schools in such graded school district.

The law was amended in 1913 requiring the local district to pay the tuition not exceeding in amount \$20 and in 1917 increasing the amount to not to exceed \$25 per pupil per year unless the voters appropriate a larger sum at the annual meeting. The act was amended again in 1919 providing, that the tuition might be paid to any high school which is approved by the Superintendent of Public Instruction

An amendment of 1921 changed the tuition rate from \$25 to \$60 that the board is required to pay, providing the per capita cost per year based on the average enrollment for the preceding school year of the high school where said children may attend, is that much. A few slight modifications have been made since 1921 but none of material importance.

The tuition law and the marked increase in the number who take advantage of its provisions has had an encouraging influence on the consolidation movement.

An act passed in 1913 provides that any primary district may vote to discontinue school for the ensuing or current year

Note, -'Act no.268 of the Public Acts of 1913, 2 Not No.11 of 1917,

3Act No.59 of 1919, and Act No.79 of 1921

Act No.230 of the Public Acts of 1913

and pay the tuition and provide transportation for the children to another school or schools. This law has been in operation continuously since that time but has been amended to enable a primary district to pay the tuition and transportation of the seventh and eighth grades only, thereby reducing the number of grades in the elementary school to six. This last change was influenced to quite an extent by the fact that a large percentage of the small high schools are organized on the six-six plan and larger ones on the six-three-three plan and junior high school work begins in the seventh grade. The legislature of 1931 made it possible for the school electors to direct the school board to pay the tuition and provide transportation for the ensuing or current year for the children of the six, seventh, and eighth grades or of one or more of these grades to another school.

The number of districts that have taken advantage of the provision relative to the voting to close the local school from year to year has increased quite raidly. In 1927 two hundred eighty-five primary districts paid the tuition and transportation for all of the pupils including high school pupils to another school and for 1928 this had increased to three hundred three. The amount paid for transfortation of pupils from such districts in 1929 would indicate that approximately seven thousand children were being transported from primary districts during that year.

A large percentage of these children were transported to village

Note, - 1. Act No.54 of the Fublic Acts of 1931

and city schools. In general the cost of tuition and transportation was not much, if any, greater than the total cost of maintaining the local primary district school and in many instances resulted in a reduction in the total cost of providing school advantages for the children.

For example, districts number three and seven of Sunfield Township, Eaton County, have voted each year for several years to pay the tuition and transportation for all pupils to the Woodland school of Barry County. During the year ending in July, 1924 both of these districts maintained school in the local district. The total expenditures for district number three for that year were \$976.27 and for district number seven, \$1010.90. The above does not include the cost of transporting high school children as this was provided by the parents. This was the last year that both of these districts maintained school. During the year ending July, 1926 each of these schools was closed and the total expenditures for that year were \$1160.11 for district number three and \$804 for district number seven. This includes transportation for the high school pupils. It will be noticed that the total cost of 1926 shows a small increase for district number three but a larger decrease in total cost for district number seven. In other words, it shows a slight average reduction in the aggregate cost for the two districts. The children from these two districts were thereby transferred from a one-teacher eighth grade school to a school in which the work of the first six grades is divided

among four full time tenchers and a part time special teacher in music. The seventh and eighth grades were given the advantage of a junior high school program and all were under the tolorage of teachers who are teaching subjects in which they have made the major part of their proparation and in which they can do their best work.

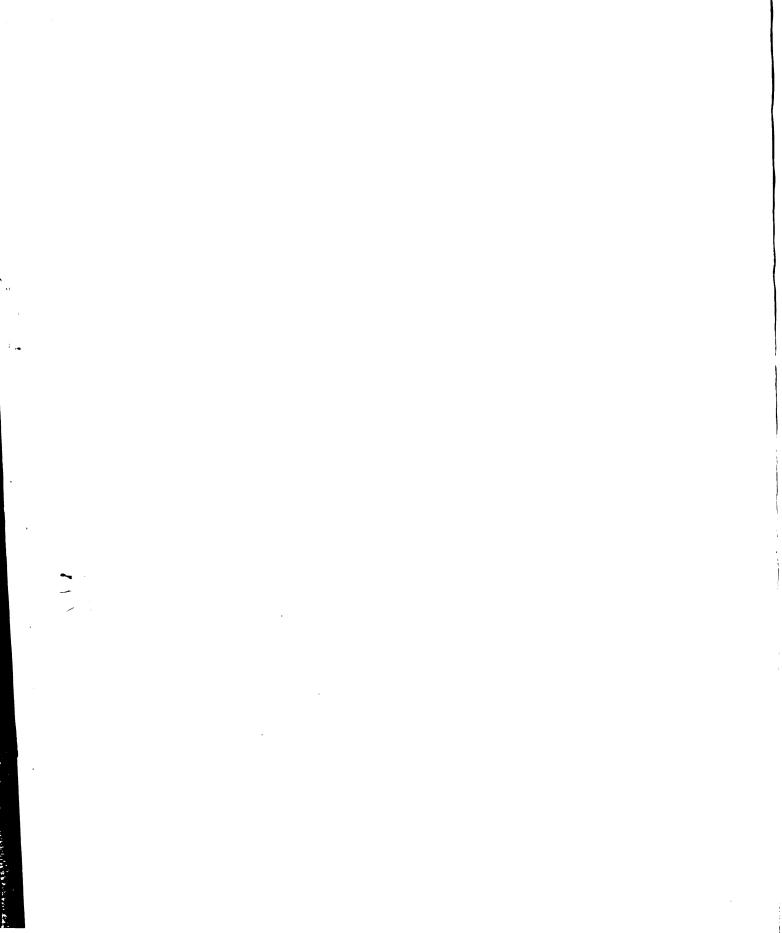
Another twition law which was pased in 1015 reals as follows:

"The district board or board of education in all grimary, graded, and township unit districts of the State may use money in the general fund of said district for the purpose of paying twition to some other district or districts, of children who have not completed eight grades of work, in cases where such children are nearer to the schoolinesse in another district than to the school-house in their own district, and may vote a tax for that purpose."

This not has not had a material influence in helping to acquaint the school patrons with the penefits of consolidation and the payment of thition is optional with the local school board, nor is transportation required so it is not in extensive use. In a few cases the children who live nearer a consolidated or larger unit school have received the benefits thereof and their parents have become interested in being a part of such an organisation.

The Tounghip District Act, thich had its incustion in Michigan in the introduction of a bill in the legislature of 1861 but

Note 1, - Act No. 21 of the Public Acts of 1913



which did not terminate in a state wide law until 1909, insures a more just system of school support than the ordinary primary district system, a more nearly equalized plan for the children, and a uniform school tax rate for the entire township. At present there are more than two hundred township school districts in the state.

This law makes it possible for the township board of education to determine how many schools shall be maintained and the location of these schools. In general it results in the closing of smaller schools and the transportation being furnished for the children to larger and better schools within the township. Many times a substantial saving is made; in addition to this the children are insured better advantages through the competitive interest that obtains in the larger school and high school advantages may be made available in one of the schools of the township.

THE RURAL AGRICULTURAL SCHOOL ACT-

The idea of the Rural Agricultural School was originated with Mr.John Doelle, who as superintendent of the Portage Township Schools of Houghton County had been impressed with the need for a constructive agricultural development program for the rural portion of the area that came under his direction. With this idea in mind he had a bill formulated and presented to the Michigan legislature

Note, - 1. Chapter IV. Fart one, Act No.319 of the Public Acts of 1927. Formerly Act No.117 of 1909

of 1917 which was enacted into law and was known as the Rural Agricultural School Act No. 226 of the Public Acts of 1917.

Originally this act provided for two classes of rural agricultural schools. Class A, having a school site with less than twenty acres of land and a corps of teachers consisting of one principal and two or more teachers engaged in teaching for not less than nine months and Class B, a school site consisting of twenty or more acres of land used partly or wholly for the teaching of agriculture and animal husbandry, and having a corps of teachers consisting of one principal who was to be engaged for a year of twelve months and two or more teachers engaged for not less than ten months each.

The act provided that whenever any district or township school board deemed it advisable to establish a rural agricultural school by consolidating three or more rural schools, they might submit the question of consolidation to the qualified voters either at the annual meeting or at a special meeting called for that purpose. It also provided that the question of organizing such a school should be submitted when 10% of the school electors filed with their respective district or township school boards a petition or petitions asking that such question be submitted.

Note, - 1. Chapter V Part I Act No. 319 of the Fublic Acts of 1927, formerly Act No. 226 of the Public Acts of 1917.

The not provided that the school tableing shall contain
six or more rooms including one assambly room or two adjacent
rooms with a romoveole partition that might be converted into a
single room for community purposes. It required transportation
for pupils and that no pupil shall be compelled to walk farther
than one mile from his home to the meanest transportation route.
In case loss than six pupils resided on or near any one route such
pupils might be bounded at some convenient place if the cost were
loss than the cost of transportation.

The grade teachers in addition to having a regular teacher's conficate must slow that they had completed a course of study in which the subject of agriculture was included. The principal for Class A must hold a life certificate or how had training equivalent to the traquired in a life certificate course and be qualified to teach the elements of agriculture and manual training. In the class B school he was required to hold a life certificate and have had not less than two years successful teaching experience in other schools and practical experience in farm work. He must show that he is qualified to teach agriculture and manual training.

This act provided for state aid to the extent of \$200 per year for each vehicle, and in Class A \$600 per year and in Class B \$600 per year toward the maintenance of the school. This aid was to be paid in quarterly installments and at the end of the biennial period the auditor general was to make an itemized re-

port to the legislature relative to the apportionment of this money.

The act was not complete since it did not make clear and definite provision relative to the method of electing the new school board and concerning the administration of such a school.

Act No.81 of the Public Acts of 1919 amended Act No.226 and made other changes which included the following;

Relative to organization .- Whenever the district boards of three or more rural school districts deem it advisable they may submit to their respective districts the question of establishing a rural agricultaral school of the henever the district board of any township school district deems it advisable to establish a rural agricultural school within said township school district, it may submit the question to the qualified school electors either at an annual meeting or at a special meeting. It also provided that the question shall be submitted to the school electors whenever 10% or more electors file a petition with their respective district or township school board asking that an election be held. If the election carried the school commissioner was to receive a notice upon receipt of which he was to call an election for the purpose of electing a school board for the area included in the territory of the contiguous districts in which an affirmative vote was received. Adjoining districts might, by a majority vote, with the consent of the rural agricultural school district, be annexed later.

Note, - 1. Public Acts of 1919, formerly Act Ro.226 of 1917

This act defined the qualifications for the home economics, agriculture, and appeal arts teachers and conferred upon the principal of the Class A school powers and detics comparable to those of a superintendent in a graded district. It also defined rural agricultural schools as including any primary or graded school district that does not contain within its limits an incorporated village or city having a population exceeding 1000.

Act 82 of 1919, amended the original rural agricultural act by making provision for the holder of a county normal certificate to become eligible to teach in rural agricultural schools. It was also emended by Act 97 of 1921 which did away with the A and B classifications and provided for a single class of rural agricultural school districts with a site of not less than five acres excepting when the obtaining of a site of that size did not seem fessible, in which connection the Superintenlent of Public Instruction could approve of a smaller site. This act also provided that the question could only be submitted on potition of 25% of the school electors of each of three or more contiguous school districts and that the petition smat be filed with the county school commissioner. It made it the buty of the county school commissioner to post the notices and call the election. It also provided that whenever the board of education of a township school district docms it advisable it may establish such a school by complying with the provisions of the act, or when said township board of education is presented with a potition signed by a

majority of the legal school electors of the township district it shall establish a rural agricultural school.

Under this amendment the Superintendent of Public Instruction was given the responsibility of approving of the area that must be included in the organization of a rural agricultural school. It also made provision for the disbanding of the district at the end of five years providing the district had complied with the provisions of the act for that length of time. It gave the board of education of the consolidated district authority to designate the school site.

The section relative to transportation was amenical so that the board would not be required to transport pupils who live within a mile of the reral agricultural school and in case there were less than six pupils on a route the board by consent of the parcets or guardians could board the public at some convenient place if the cost of boarding would be less than the cost of transportation. It give the Superintendent of Public Instruction authority, upon investigation, to confirm, set aside, or amend the decision of the local board of education with reference to the transportation routes and the distance pupils were required to walk. It salso made provision whereby ten or more electors allo felt themsuclave aggrieved at we action of the board relative to the selection of the site, changing of the boundary lines, and arrangement of routes, etc. could appeal to the Superintendent of Public Instruction. The state oid was increased to \$400 per vehicle per

year with an annual allowance toward maintenance of \$1000 per year. It made definite provision for the appropriation necessary to take care of the state aid for these schools. It became the duty of the Superintendent of Public Instruction to furnish a statement to the legislature showing the number of rural agricultural schools, their location, and the amount of state aid apportioned to them.

The act was changed to permit an incorporated city or village having a ropulation up to 2000 to participate in the organization and become a part of the rural agricultural district and receive state aid. It also made it possible for cities and villages having a population above 2000 to organize without state aid. One important change provided that in the organization of such a school the districts shall Vote as a single unit unless the area includes a graded district having at least thelve grades of work, in which case there shall be two elections - one held by the board of education of the graded district and the other by the township board of one of the townships represented. This is improtant because previous to this time each district voted separately and a group of districts which might have been formed into a very satisfactory unit from the standpoint of assessed Valuation and enrollment could be completed with only half or two-thirds of the original number. In other words, it might not Carry in more than half or two-thirds of the original group. Consequently, in the beginning there were several consolidations

the beginning because of the entremely los assessment area. Under the new plan all of the districts that peristion are formed into the consolidation unit or none of their units in the formation of a rural agricultural select.

The act was again amended by Act 83 of the Pablic Acts of 1920. The number of petitioners required was changed to 50% of the school electric of each of the districts of the proposed unit with a minimum appeared valuation of \$1,000,000 or at least twenty far sections of had. Rural agricultural schools available established in township districts by the board of education only on petition of a majority of the school electors. It also made it possible for a rural agricultural achool district to disband at the end of five years even though it had not complied with the provisions of the act relative to vecational training and other requirements of the law.

The act will limited again in 1017 with reference to the minimum area and political requirements to read as folious: Three or more districts having an assessed valuation of not less than \$700,000 or a total area of not less than eighteen government sections of land on polition of 80% of the school electors of said districts may submit the question of organizing a rural agricultural school to the school electors provided, that in counties having an assessed valuation of \$50,000,000 or more, said signors of the petition shall own collectively 50%

of the land and premises thereof."

The legislature of 1931 added an amendment to the rural agricultural district act which is of great importance. It makes it possible for a township district board on petition, in lieu of establishing a rural agricultural school, to pay the tuition and provide transportation for any or all grades thereof to a nearby graded, township, city, or rural agricultural district in which the required vocational training is made available. In case this is done the state will make an annual allowance of \$400 per vehicle for transportation.

Differentiations From Average Consolidation Law -

The rural agricultural district plan of organization is differentiated in many respects from the average consolidation law. The title includes a definite industrial designation and this is undoubtedly due to the fact that the individual who introduced the bill felt that it would be desirable to include agriculture in the program of courses. The law also provides for vocational training in industrial arts and home economics and minimum preparation and qualification requirements for the teachers of the vocational subjects. The Superintendent of Public Instruction is required to pass upon the minimum qualification requirements for candidates for the vocational positions, provide for the inspection of such schools, and certify each year to the Auditor General's Department that the district is entitled to receive the state aid provided for in the act.

Note. - 1. Act No. 75 of the Fublic Acts of 1931

In the beginning there were no minimum area limitations except that there must be at least three or more rural schools included in the area served by the rural agricultural school, but the law did provide that the Department of Public Instruction might pass upon the maximum area that could be included in a single unit of this kind. Within recent years the legislature has amended this and set a minimum for the size or valuation of the area.

Originally each district of any proposed unit voted separately and the result was that many units were formed which consisted of not more than two-thirds of the original number of the districts which petitioned; the natural result, of course, being that the tax rate necessarily would have to be much higher than it would have been if the unit had been established according to the original plan. The law has been amended to guard against this by requiring that after a sufficient number of signers have been secured on the petitions in each district, all of the primary or rural districts shall vote as a single unit, and that in case a proposed consolidation area includes a graded district maintaining a twolve grade school, the graded district shall vote separately, and that the elections for the two groups shall be held on the same day and at the same hour.

The law makes definite provision for the subsidizing of these districts by the awarding of \$1000 a year toward the maintenance of the school and \$400 per vehicle each year toward

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the cost of transporting the pupils. The money is apportioned to the districts at the end of the year. In 1930 seventy-one districts were able to qualify under the provisions of this act. Eighty-four districts will qualify for state aid for all or part of the precent or current year.

The district is required to provide a site of at least five acres and make available the school building and premises as a community center for meetings after school hours or when school is not in session. Such meetings must not be held for political or religious purposes.

In organizing such a school, retitions are first circulated in each district of the proposed unit and must be signed by at least fifty percent of the resident school electors of each of these districts. They are then filed with the county school commissioner who checks over the lists of signatures and if he finds that the required number have signed he must call an election, or in case a graded district including thelve grades is included in the area, two elections for the perpose of permitting the legal electors to vote on this question. A majority vote of those present and voting at each election is required.

The fact that the petitions require the signatures of at least fifty per cent of the school electors of each district of the proposed unit has a retarding influence upon the progress of consolidation under this act as there are usually a few districts in any natural community grouping of this kind that have

a much lower tax rate than others and are more fortunately situated. Consequently it is often impossible to secure a sufficient number of signatures in each of the districts. As a result even one or two districts may make it imprectical to proceed with the erganization even though a large majority of the school electors of the entire area may sign the petitions and are anxious to go forward with the movement.

This law also makes special provision whereby a rural agricultural school may be established in a township school district. This provision of the law reads as follows: "When the school board of any to aship school district shall be presented with a petition or petitions signed by a majority of the legal school electors of said township school district, it shall establish a rural agricultural school".

act differs from the ordinary consolidation law with respect to its special disignated title, minimum and possible maximum area limitations, provisions for vocational training, state aid for transportation and maintenance, use of the school building and premises for community meetings, and with reference to the establishment of such a school in a township school district, also in regard to the plan and procedure that is to be followed in the organization of such schools.

CHAFTER V

THE COLOLIDATION UNIT

The best consolidation unit is usually one that includes a village community center at which the school may be located and as wide an adjacent rural area as can be served to advantage. The factors to be taken into consideration in determining its extremities are the condition and type of roads; the kind of transportation; usual amount of snow; whether snow recoval provisions are made when necessary; the character of the population; the physiography of the region; natural barriers such as, extremes, halves, hills, no stains, and vallege; also any sociological disintegrating influences that tend to gull the people agant and prevent the development of a unity of interest. Unfortunately certain selfish interests and natural prejudices may prove to be the greatest barriers to the establishment of the most ideal unit.

It seems natural for a certain percentage of the rural population to object to consolidating with their own trade and business center. They are skeptical about the motive that may prompt the village district to invite their union with them.

They think that they are being asked to build a school house for the town. As a matter of fact the village community usually contains quite a large school population and a comparatively large assessed valuation within a small area. This helps to assure for the proposed unit two important requisites for a successful consolidated school, namely, a large enough school population to make it practical and advisable to employ a sufficient number

of teachers to meet the requirements for a high standard of efficiency and a sufficient valuation to insure the needed local financial support on a reasonable tex rate basis.

With very few exceptions Michigan's consolidated schools have been established at village community centers. The rural agricultural district act makes it rather easy to arrange for a suitable grouping of primary districts about a village graded district as the bub of the unit. The act requires transportation for those the live more than a mile from the school and makes provision for state aid toward the cost of such transportation so the village unit plan means a large reduction in the percentage of the school population that must be transported. It also provides within this mile radius, so to speak, a proportionately large percentage of assessed valuation that contributes on an equal basis with the transportation area per thousand of assessed valuation toward the cost of transporting the children who live outside the one mile limit. There are other advantages that accrue from having the school at a villuge center in addition to an average reduction in overhead expenses. These include the accessibility from tillbut the district, greater opportunities for a selective choice of boarding and receing places for teachers, convenience in securing school supplies and equipment, and reduction in drayage and truck services especially during the time that school buildings are under construction.

There are a few strictly rural units, some of which could

not have been grouped about a city or village district and which are made up entirely of a group of primary districts. The open country unit has an arreal that is more attractive to those who think of country life as separate and apart from that of its urban trade, market, and general business center. The fear of village deminance, of possible urban contamination or exposures that tend to weam the young people away from farm life are thereby reduced. The environment is pure and wholesome and all have a common background of experience. While the arguments advanced in favor of the strictly rural consolitation have a significance there are many compensating benefits that come from the intermingling of the children and adults of rural and urban communitics. They must learn that they have many interests in common, that each is defendent upon the other, and that the greatest good to the greatest number can only be attained through unity of purpose and ideals in education, religion, civic affairs, and social intercourse.

A far-sighted vision, economic self interests, and a desire for the best in education that local resources can make available will tend to favor wherever practical the consolidation of the village district whose basic interests are wholly or partly rural with the neighboring rural districts in order to insure the most effective educational program possible for all concerned.

Many of those villages are passing through a transition or adjustment period. Those of two thousand population or less may be classified into about four groups:

First, there is the typical lumbering town some of which with the passing of the timber have practically coased to exist. Among such is Bey Mills on Whiskey Day in Chippena County which at one time was a prosperous lumbering center and had the largest each and door factory in the state. It had a population of 1200 in 1900 and by 1905 the lumbering beginess had pasced away, the factory had been lemolished and the village ceased to exist. Briar Hill of Monroe County which was located near what was formerly known as the Can da South Railroad and now known as the Detroit. Toledo, and Ironton Railroad had a similar history. At was a lumber and mill town but closed the last vestige of its existence approximately thirty years ago. Black Biver of Alcona County. which at one time was dominated by the music of its saw mills and other related industries, has become a small country store center. The thriving mill town of Jennings of dissaukee County suffered a similar fate. All of the towns mentioned, as well as many others, have practically lost their identity with the rassing of the lumber industry. The demand which created them now simply has a historical significance and where there is no new demand to take its place the town disappears. In this type of town there usually is no sentiment for consolidation as the few, if any, nciglboring schools are not easily accessible and the valuation too low to make it advisable. Very often the settlement is confined to the immleiate vicinity of the lumber operations and all resident children can conveniently attend a single local school.

Second, there is the Upper Peninsula mining village, some of which are dependent upon a single mining industry and have rather a problematical future. Its periods of prosperity follow very closely in the wake of a lively demand for iron or copper ord as the case may be. A few of these towns are surrounded by agricultural areas that may be reclaimed for farming purposes and thereby insure a more stabilized economic life. Very often there are several so-clied neighboring suborban locations each of which may have established a school in the beginning. With the improvement of the highways and all the year round motor transportation on the main trunk lines some, and in a few instances all, of the auxiliary location schools have been closed and consolidated with the central school.

Third, there are those which with the passing of the lumber business are being sustained because of the gradual development of agricultural resources that are available in the surrounding territory. During the transition period their interests are somewhat divided between the two industries as the process of readjustment goes on. In general the permanent inhabitants of such village communities are of a venturesome, progressive type. They are accustomed to the making of sacrifices, possess a spirit of hospitality, and are willing to help one another. They have a keen interest in education even though their educational opportunities may have been limited and they seek good school advantages—for their children. In such communities the value of consolidation

is quite readily accepted and the movement progresses more rapidly than in the average village neighborhood.

Fourth, there is the group which has never been dependent upon lumbering or any of its associated industries but being located in the strictly agricultural areas of the state have become agrarian centers. They have had a steady and reliable trading constituency and are usually found within the oldest settlement sections of the state. The residents of these villages as well as those of the surrounling farming area are mostly a conservative self satisfied group who feel that what has been should continue to be. Most of them are in fairly good financial circumstances and are more or less independent of their neighbors. In fact many of the village residents are of the retired farmer class. Land values are more definitely fixed and range much higher than in either of the other types, consequently they have a sufficient amount of taxable wealth to insure a fairly low level of tax rate. They have not become accustomed to making real investments for education and even though the opportunities available may be ever so meager they are not willing to increase their expenditures in this direction. While these formers and village residents invest in modern conveniences for the home, in automobiles, have up to date machinery and spend large sums of money for good roads, many of them ere extremely conservative in relation to the support of the public school. They are among the first to oppose the consolidation of schools. This movement makes slow progress

in such communities and then only as a result of a streamous compaign of education among the school patrons and a closely contested election.

The first and second types are most commonly found in the Upper Peninsula of Michigan, the third in the northern half of the Lover Feninsula and certain parts of the Upper Peninsula, and the fourth type is typical of the seathern part of the state.

In recent years the tendency has been to encourage the formation of large consolidation units. Often the area consists of two townships or the equivalent. This policy is being observed in the organization of new units and in the enlargement of districts that are in oremation. The principal limiting factor where the right kind of cooperation is ressible among the adults is the distance the children can be successfully transported. In general the larger the unit the lower the per capita cost. A reduction in eventual cost assures a corresponding leasting of the school tax rate. The larger unit also makes it jossible to utilize the teaching force to better advantage and insure a more effective and comprehensive program of courses. Consolidated schools located in villages or cities of group three or four have a much better chance for termanency and the full realization of a real rural life betterment program than those established in either of the other groups.

CHAPTIE VI

REGIONITO IN AUTOCI

Prejudice -

Prejudice of roral and village people against one another, some of which may be carrented, but the major part of which is purely imaginary, has tenied to defeat a master of consolidation of projects. As a consequence of a more competitive field the business or professional man not rolly because more against sive than the ordinary farmer. In his efforts to promote and advertise his own business or that of his community he unknowingly overshadows the more conservative farmer friend. No makes his influence felt in all lines of public improvement, participates in local politics, has a vision of what is needed in education and in the doing of these things, and may unintentionally set a pace that is too rapid for the average man to follow.

Since all are homan, an occasional business man through misrepresentation, clever bargaining, or in assuming an overbearing attitude, may have caused just provocation of some of his rural neighbors. Through failure to understand, inspility to cooperate, and a manifested spirit of independence the farmer may have cultivated the ill will of those assuming the positions of leadership in the town. No matter what the cause for prejudice and ill feeling on the part of either or both parties may be, it works to the detriment of all concerned. Well-founded legitimate competition is expected and respected. The square deal and a live and let live policy should not infringe upon the rights of any

one. Superstition, which is most noticeable among those of limitcd educational amaining and those who have lived quite largely unto themselves, is flavorable to lask of confidence and understanding of the motives that guide those with whom they may associate.

obtain between a group of country and village folk but may be manifested just an forcefully between two rural neighborhoods, or between two villages that are in close proximity to each other, or two or more factions within a rural or village school district. In many quies it serves as a barrier, prevents unity of periose, and defeats or retards all mevements toward the development of community solidarity. One faction or group is at once skeptical with reference to anything that may be initiated by the other group and is opposed to it on general principles.

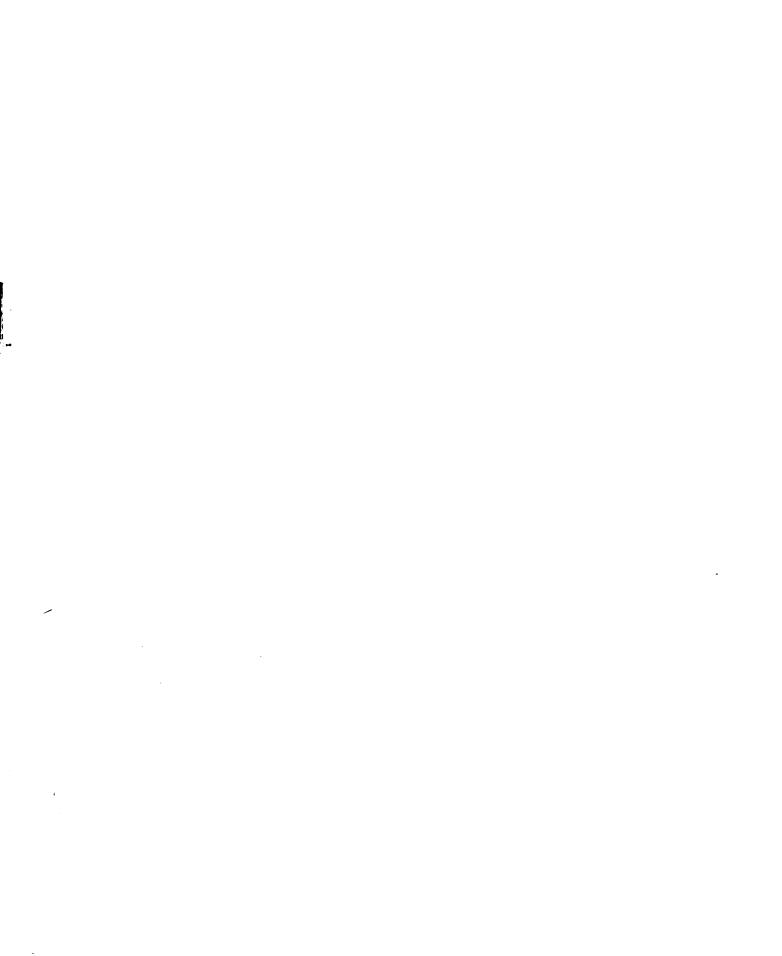
The problem of trying to unite these forces challenges the best leadership of the state and nation as well as the most intelligent local leadership. In fact in many cases they have been unsale to cope with the situation and find it necessary to wait for Father Time to get in his work, heping in the meantime that the general level of understanding may be raised among all concerned.

Jealousy, neighborhood feeds, solfish political interests, undue influence that is favorable to a section or group within, may be the source through which the division came. It may have had its origin in a town hall fight, the selection of a school

At any rate the spirit thus developed becomes a positive menacing force and the direct cause of many disputes and wrangles. The town hall fight may divide the people into two township groups who line up in like manner when other questions arise such as those affecting the school, town meeting, and the selection of public officials. Under such conditions any attempt toward the consolidation of schools in that area has a problem to reckon with that often means sure defeat.

A few years ago the membership of a certain protestant denomination attempted to build a rural church building. It soon
appeared that this membership represented two groups, those who
lived at the east end of the neighborhood forming one group and
the ones who lived at the west end the other. They attempted to
compromise on a location for the new building and were able to
get within a half mile of one another in the selection but
neither would come any nearer to a common site. The result was
that each group built a church. These churches are in sight of
one another and the success of each was doomed from the beginning.
They stand there today after the expiration of two decades, in a
dilapidated condition and as monuments to contrariness and lack
of true religious cooperation.

When an attempt is made to organize a consolidated school in an area which includes two small rural villages, usually each is sure that the school building should be located within its



immediate border although these shall urban centers may not be over two miles apart. If the proposed area comprises a group of rural districts and a village district, an opposition element from the outlying districts will at once announce that the village district wants the farmers to boild a school house for the village. It is difficult for them to conceive of the project as being one of mutual benefit. In general, the petty jealcusies, the human prejudices and misunderstandings are among the most unsurmountable barriers to a successful consolidation and the greatest good to the greatest number.

Physical Barriers -

There may be physical barriers such as hills, mountains, streams, lakes, a large marsh, ravines, or a wide barren and non-productive area. Some of these may isolate a small neighborhood so that the uniting of schools will never be practicable. Others on the list may be overcome by artificial means or through some natural sequence. For example, the construction of a bridge may span the stream or ravine and make a passable connection between two school districts formerly separated; a change in seasons or the removal of a protecting forest may reclaim the marsh or even cause the lake to dry up and make direct transportation connections possible. Foor and impassable highways often temporarily prevent consolidation or at least make it impracticable. Later these highways are improved and with the use of modern transportation facilities a successful consolidation unit becomes possible.

in certain sections of the United States a race barrier obtains but it is of little hindrance in Michigan. Often there are physical barriers which cannot be surmounted or must be removed before the complete maximum unit should be effected.

Common Objections -

There are three principal causes for objection to consolidation of schools in areas in which it could be successful. These are, - misunderstanding relative to the successful operation of such schools, inability to evaluate the benefits and imisconstrued self interest.

If the area served by the ordinary high school were to contribute its just share toward the support of the high school practically the only basis for an increase in cost of the regular running expenses of the consolidated school would be the transportation of the pupils. Comparative data shows in general that the consolidated school, with eight grades of work, costs no more per capita than the average one moom eight grade school. In fact, if the consolidation unit includes all of the territory that can be taken care of to advantage, the teaching force can be utilized more nearly to capacity and the money expended will bring much larger educational returns.

The misunderst inding relative to the operation of these schools can be attributed to false propaganda work done by individuals who have no interest in education, to failure to take cognizance of the justice of the principle of equalization of

tax burden, to skepticism in regard to transportation of pupils, and the filial feer of having the children farther away from home during the school day. Such people may not know that the records show just as wide and even a wider range in school tax rate among primary and graded districts as there is among consolidated schools. They fail to realize that a low per pupil valuation upon which to spread the tax for a given school generally means a higher tax than the one required for the same type of school under comparable conditions and a higher per pupil valuation no matter what the plan of organization may be. These individuals learn about some high tax rate consolidated district and without learning the reason why, conclude that the rate for all such schools must be correspondingly high. Of course if a building program is involved this does mean an added expense that might or might not become immediately necessary if they were to continue under the old plan.

In the second place, to some people a school is a school and the one room eight grade school was good enough for them, therefore it should be adequate to meet the needs of the children of today. They forget that a generation ago the great bulk of the school population was enrolled in school districts in which high school advantages were not available; that there were comparatively few high schools at that time, most of which were located in the cities; and that the great majority who were going out into life's great school had a maximum of an eighth grade education or

less. According to Count's book, entitled Secondary Education, there were fewer than a third of a million boys and girls enrolled in the high schools of this country a generation ago. Today the high school enrollment approaches five million or is about fifteen times as great as it was then. This means that the percentage who have completed high school is increasing from year to year. Since the major mart of the increase is within city and village communities it can be seen that the gap between the average level of educational preparation for farm and city boys and girls is gradually becoming greater. While the one room school may have improved its housing and other physical equipment and maintains a higher minimum standard in teacher preparation, it has not kept pace with the improvements and advance in educational opportunities in the urban school units. It is also more definitely understood today by educational authorities that the one room school is still facing an insurmountable task in attempting to give proper and thorough instructions under a system in which the teacher must cover eight grades of work. This makes it impossible for the very best teacher to give to the pupils of each grade the attention and teaching time essential to the best results. children are thus deprived of as thorough foundation preparation in the common branches as is available to the average child in the larger school unit.

Prehaps the greatest obstacle to the consolidation movement is an erroneous interpretation of personal economic self interest Note. - 1. Secondary Education and Industrialism by G.A.Counts.

Columbia University

on the part of individuals who have very little if any interest in educational advancement. Such persons are very actively opposed to any plan that would necessitate an increase in tax rate. They are quite willing to help circulate misinformation and are not willing to give the movement the fair consideration that they might give to some business enterprise of less value to the community. It is true that some of these people have no basis for evaluating the benefits that would come to the community economically, intellectually, and socially through the advancement of its educational standards. They fail to give due consideration to the relative benefits that come to a community through raising the level of educational opportunity from eight grades of preparation in a one teacher eight grade school to that which accrues from an efficient twelve grade standard in a system which makes possible a more effective program.

The major part of the opposition to the consolidation movement could easily be eliminated if all school electors would be willing to study the movement in the same analytical way that they do business of a private or community nature. It is an easy matter to secure correct information from reliable sources. The records of any existing consolidation unit will reveal the tax rate, the assessed valuation, the enrollment by grades, the number of children of high school age in and out of school, the teacher pupil load, cost of building and equipment, and the cost of transportation. The school patrons whose children are in

school or h we been graduated from the school can give first hand information relative to its benefits. The county and township records will show the percentage of farm ownership and the number, if any, of abandoned farms. The interested individual can drive over the roads and determine the relative hileage of improved township, county, and state highways as compared with themileage of ordinary dirt roads. By using such data as a basis one is prepared to make careful survey of any proposed unit and make definite estimates of the sufficiency of its resources, number of children, and other factors contributory to the establishment and maintenance of a successful consolidated school.

CHAPTER VII

CONTRIBUTORY INFLUENCES

The process of changing the social, educational, and recreational ideals of the small rural neighborhood unit must be gradual and should be carefully directed. There are many agencies in operation through which the traditional barriers are being broken down. New institutions such as the rural free delivery, rural telephone, the good roads movement, and the radio have brought the rural resident in contact with the outside world. Many of the limiting factors which have stood in the way of that social and educational development which comes from communicating and intermingling with people of various professions and obtaining knowledge of county, state, and national affairs have been eliminated. They have been displaced by the more modern and effective means of promoting this development. Until the average rural citizen, who has not had an opportunity for high school training or active participation with neighborhood groups, has had an opportunity for exposure to and has come under the influence of these broadening activities he should not be criticized for not being able to think and act in terms of a larger cooperative community unit.

Eighth Grade Examination -

Any movement which prepares the people for larger group action has an indirect bearing on the attitude that will be taken toward the consolidated school. One of the indirect factors has been the standardization of the rural school by means

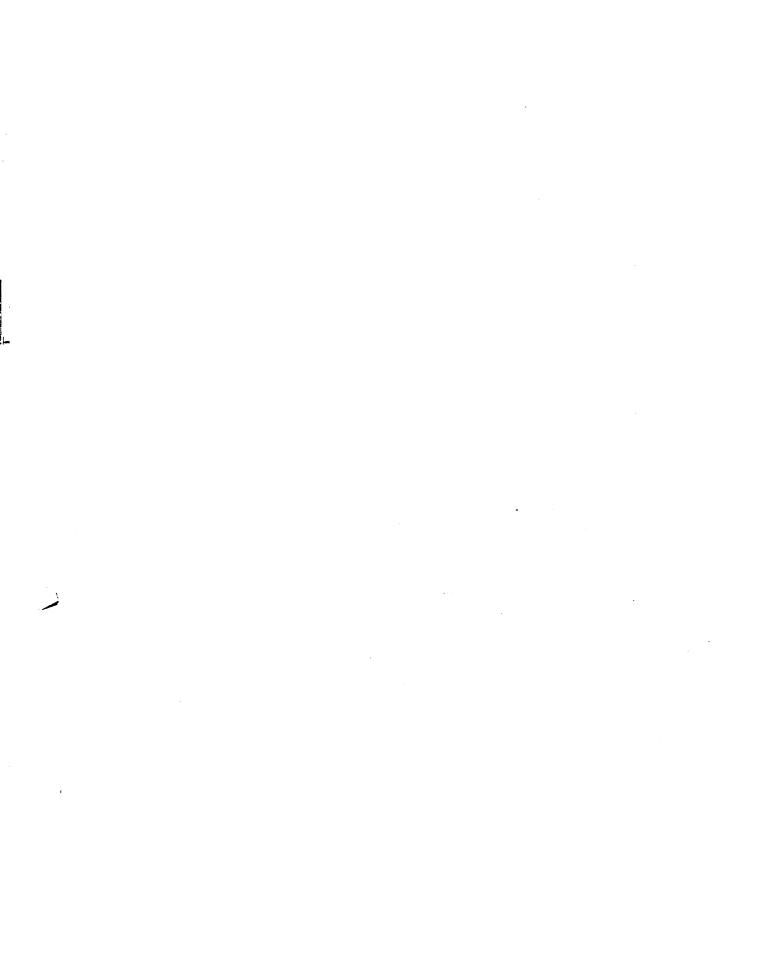
of the eighth grade examination when the eight years of work are measured in a state wide test by counties. With the resulting failure of many of the applicants to receive eighth grade diplomas comes the realization that the one room rural school is not as adequate as it was thought to be. The county eighth grade examination with the accompanying desire on the part of the teacher for the success of her candidates has resulted in many teachers giving more than the pro-rate share of their teaching time to the eighth grade class. This of course means that the other grades are neglected and do not receive even the limited amount of attention that an ordinary eighth grade program should make available.

method of checking results at the completion of the eighth grade had its inception when it became quite evident that pupils entering high school who came from different rural schools were not on a par with each other, or those from other parts of the state. The State Department of Education formulated the plan of preparing a set of questions for an examination to be given to eighth grade candidates under the direction of the school commissioners in their respective counties. This practice was instituted about forty years ago. At first the school commissioner simply distributed the questions among the teachers of the rural and small village schools of the county and authorized them to give the test at the stated time, grade the papers,

and send the report of the results to the school commissioner's office. It was, however, soon observed that each teacher had her own method of grading and that there were, apparently, almost as many standards as there were schools.

The next step was to place the grading of the papers in the hands of the county board of school examiners and have each teacher at the close of the examination forward the papers to the school commissioner's office. It then became obvious that the individual teacher's sympathetic interest in the success of her pupils and the natural criticisms which may or may not have been warranted. made it advisable to improve the plan by conducting the examinations so that no teacher would have her own pupils in charge. Out of this grew the method that is in practice in most counties at the present time of having the pupils come together at from two to as many as six or eight community centers. Arrangements are made for an examiner or other qualified person to have charge whose pupils are not writing on the examination at that particular place. This plan has proved quite satisfactory but, naturally, from the beginning there has been some opposition to the exercising of county and state authority in the matter of promoting purils from the eighth grade.

A few of the counties initiated the plan of allowing the pupils to take the final examination in certain subjects at the end of the seventh year and thus reducing the number of subjects which they would be required to write on at the end of the eighth



year. The board of eximiners of Necesta County with the consent of the State Department adopted this plan for the finals in geography and physiology in 1916 and continued until the state in 1923 arranged to have the pupils of the seventh grade complete the work not only in physiology and geography but also in spelling, reading, and orthography. This proved to be satisfactory and is in practice at the present time. As a result the pupils have only five subjects to write on at the end of the eighth year. Writing part of the examination at the end of the seventh year more nearly approaches the larger unit plan of promotion, puts the pupil more at ease, and prepares him to complete the final examination at the end of the eighth year.

In recent years great care has been exercised in the proparation of questions which are not only based on the course of
study but are also practical and thought provoking. A state
supervisor of elementary education has lately been placed in
charge of it and she has introduced more modern methods which include the use of objective tests, false and true, and a chance for
selection. At the same time an apportunity for credit in project
work; the distribution to rural schools of special bulletins
in geography, citizenship, arithmetic, language, and other subjects on which the tests will be based; the better preparation
of teachers with higher standards of qualification; and better
supervision have all helped in making it possible for the results obtained to more nearly approach those of the city and

village schools. Nevertheless, there is still a feeling on the part of rural people that a great injustice is being placed on their boys and girls in requiring them to take a county examination of this kind. Naturally they are becoming interested in a plan of organization and supervision which eliminates the necessity of a final county examination.

County Eighth Grade Commencement -

The precedent of holding community eighth grade commencement exercises and in many counties of having all of the eighth grade graduates of the county gather at a central place for the promotion program, was started more than twenty years ago. some counties a field meet for rural boys and girls is held on the same day. This usually brings together not only a large group of young people, but a crowd of parents and friends as well, who by their presence give recognition to the successful achievement of the graduates from their local school. The work of the elementary grades of the primary district has been completed so the attention is naturally directed to the importance of an opportunity for high school training. In fact, an effort is made to try to inspire all who are capable and interested to continue in their education. For the first time some of these young folks and their parents realize that the high school is so far away that the door of opportunity is practically closed. Although the local district will pay all or a portion of the tuition it seems impossible for them to attend. The parents

cannot afford the necessary expense of transportation or board for them in the community in which the high school is located.

The impressive gathering of eighth grade graduates brings home to every one in a forceful way a realization of the fact that the country boys and girls do not have an equal opportunity for high school advantages with those who happen to be residents of village and city communities in which high schools are maintained. The natural result is that when enough people of any community, who have an understanding of the value of high school training, become cognizant of this fact, they begin to investigate the consolidation movement.

Twition Laws -

The passage of the high school toition law in 1900 placed a promium upon the passession of a county eighth grade diploma. It provides that candidates must either complete the work of the eighth grade in a graded district employing a superintendent or they must hold county eighth grade diplomas in order to become eligible to have their tuition paid by the local district. Thile this law has limited the amount that might be paid by the local school board it has made it accessary for them to cooperate with the parents. It also provides that if the tuition charged exceeds the amount required to be paid that the local school electors may vote to pay the entire amount. Very often this is done. The law has given recognition to the fact that the rural districts should thereby make available tuelve years of education instead of only eight for the boys and girls who live on

the farm. This provision in the law has steadily increased the percentage of rural eighth grade graduates who go on through high school. In fact, it has helped to fix an ideal of a twelfth grade education as a minimum and created a demand for a law that will require the local school board to pay the entire tuition. It is also felt that since the city offers high school advantages close at hand am equal opportunity can and should be made available for the rural districts. It is true that the law does make it possible for the local rural board to furnigh transportation for the high school pupils but this is seldom done. The result is that the children from the homes in straightened circumstances who may be just as capable, or more so, are deprived of a high school education. These factors have given impetus to the consolidation movement since the amount paid for tuition in some districts amounts to considerable and the parents find it difficult and sometimes impossible to provide transportation or to pay for board and room in town for their children.

Another law that has tended to encourage the combining of districts is the one which permits an ordinary district to vote to pay the tuition and provide transportation for the seventh and eighth grades. Upon completion of the eighth grade, if they are in a school where the junior high school program begins in

Note - 1. Michigan Public Acts of 1913.

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the seventh grade, they are allowed to continue with their high school work in the same way that is followed in proacting pupils from one high school prode to the next if this school is one where a superintendent is exployed. In other words they are exempt from taking the state examination and they and their parents learn to evaluate more highly the opportunities that can thus be provided.

Boys and Girls Olub Work -

Fore and Girls Club work began to spring up in various parts of the United States about the acginning of the tweatleth centery. The Smith-Lever Act of 1914 made provision for various lines of extension services and provided for the establishment of national and state Loys and Girls Club Departments. As soon as the law became operative a national depart, out was created at Washington and a state department at Lansing. Leaders and assistants were selected and the work began to take on organized form. The law also made provision for partial federal aid for the support of county Club divisions and several Lichitan counties arranged for full or part time service. The movement has had a healthy and continuous growth from the beginning.

More than 25,000 boys and girls were enrolled for club work in Michigan in 1930. 81% of these young jeeple carried their respective projects through to completion and filed the account of receipts, expenditures, and a story of the enterprise with the State Club Leader at the end of the year. This group is made up quite largely of rural boys and girls. They

have recepted a challenge and have demonstrated their ability to take hold of a real task that requires a series of weeks and months for its completion.

Then one realizes that the encollment in this work and the percentage of finishers is increasing from year to year, one begins to have a conception of its influence, force, and constructive value. These young people are at the formative period in their development when they easily take on life qualities and build character. The club project effords an opportunity for the development of initiative, regularity of habits, a sonse of reason-sibility, business understanding and ability, and for the building into the life of the individual other qualities that stay with him and help him over hard places in life.

The girls usually do work in garment making, confine, canning, and home management, by means of which they become more directly interested in the common every day things involved in successful homemaking. It is a great preparatory school for more advanced work in home economics in high school. These projects serve as a means of enlarging and making more practical school laboratory work, and help fit the individual for the responsibilities of the household. The work is of such a nature as to enlist the interest of the girl at an opporture time in the doing of something worthwhile.

The boys do handicraft work, animal, farm crops, and many other projects. Each boy usually confines his efforts to two or

year. This makes it possible for him to profit by the previous year's experience and to become more proficient. Handieraft work is done principally during the winter months. In this they have an opportunity to use the head and the hand in coordination and acquire knowledge and skill in the use of tools and in the making of simple shop projects. It encourages habits of accuracy, industry, and painstaking effort.

The agricultural projects tend to develop in the boy, and incidentally in his father, an appreciation and understanding of scientific methods; a conception of the need and value of improvement of grading and standardization in the growing of farm plants and animals; and helps to lay the foundation for group work and unity of purpose in the various organizations and movements.

Handicraft work tends to create an appetite and desire for more advanced work in manual arts in high school. The agricultural work helps develop an appreciation among the school patrons of the educational value of vocational training.

The work of these clubs has created a demand for more complete and thorough courses in agriculture, manual arts, and home
economics. It is impossible for the one room country school to
meet this demand. The majority of the nearby high school areas
include such small valuations that they cannot afford to provide
the necessary vocational rooms, equipment, and teachers. Conse-

or the rural non-resident supils. This demand on the part of parents and of the younger generation of home makers who were club members themselves at one time has helped in the development of sentiment favorable to the rural agricultural law and the establishment of rural agricultural schools.

The Smith Hughes Schools -

The Smith Rughes Act of 1917 was designated through a system of cooperative federal and state subsidy to stimulate a real interest in a complete well developed plan for agricultural courses in high schools. The curriculum of the Smith Hughes high school includes courses in farm crops, horticulture, aminal and dairy husbandry, soils, fertilizers, and agricultural economcis with related project work. This work is directed by a full time agricultural teacher who mot only has charme of the class work but also supervises the hore projects of resident and nonresident pupils. He materially increases the aphere of influence of the high actool among the farm res of the neighboring primary districts and becomes a distinct force in helping to create a larger school and community spirit. The parents of the non-resident pupils are attracted to the actual to attend community fairs, demonstrations, and other activities that are a part of the agricultural program and come to have many interests in common with the people who live in the town. In fact the Crith Hughes program becomes a real amplifamation force and many times

County Leent -

serves as a forerunner to a consolidation campaign and the organization of a rural agricultural school. Boys who have been members of agricultural clubs are well prepared for the high school program in agriculture.

The County Agent movement which was made possible under the provisions of the Smith Lever Act has also definitely extended its influence to the rural sections. In the counties in which agricultural and home demonstration agents are employed it buts into operation a continuing education system. ucational work consists principally of experiments, demonstrations, evening schools and classes in agriculture for the men and home economics for the women. The most progressive farmers are taking advantage of these opportunities for self improvement and want better educational opportunities, including vocational training, for their children. These leaders are in sympathy with the rural agricultural school movement. They are able to appraise its comprehensive and complete community program and are ready to take the initiative in the development of public sentiment favorable to the plan in their respective communities. An Indirect Agency for Extending Community Boundary Lines -

A successful experiment in working out and putting into practice actual community participation in cooperation with the school and the boys and girls club work was developed by a group

of Mecosta County teachers in 1917. A demand was felt for a means of enliating the active interest of the parents and patrons of the school districts of Justin, Minton, Colfax, and Kartiny Townships in the Boys and Girls Club work that was being carried on in conjunction with the achools. This created the need for a type of program that would most effectively touch the mainsprings of the community life. With this thought in mind the teachers of these townships were invited to meet at the County School Commissioner's office and they or manized themselves into a committee for the purpose of preparing an outline for a historical pageant that might serve for such a program. Mach one readily grasped the ider and contributed freely from his or her knowledge of the community and early history of the neighborhood life. The plan necessitated a type of pareant that would make provision for at least four or five schools to take part and the occasion was a series of township community fairs which were being out on in these townships. The boys and girls were to exhibit that which they had produced in their club work. It was hoped and expected that the primary district groups would meet at a common center and by their presence encourage the boys and girls in their projects. It the same time it would help the parents and other residents of the township communities to have an understanding of the benefits of Boys and Girls Club work. In view of this fact it seemed desirable to have a series of episodes, each of which included from two

to four scenes.

Each episode represented a period of the historical growth of the average Michigan community and revealed a chapter that was complete and yet related to that which was to follow. The first one, Indian Days, had two scenes, A Day in Camp and An Evening in Camp with the Indians. The second episode entitled, The Coming of the White Man, consisted of three scenes, namely, The First White Man, An Historical Incident, and An Indian War Dance. The third episode, Pioneer Days, had four scenes representing the Pioneer Home, The Old Fashioned School, the social life in the form of a Husking Bee, and a Pioneer Wedding. In the wedding the participants impersonated actual pioneer citizens. The fourth episode, designed as Lumbering Days, might not apply to all sections of the state. The story was depicted by means of two scenes, A Day in Camp and An Evening in Camp. The concluding episode, Modern Eural Life, featured the Modern Home, The Modern School, and a Modern Community Meeting. In the last scene reference was made to the work of the modern rural organizations including the Farm Bureau, the Co-operative Shipping Association, and Boys and Girls Club work. At the close was a tableau in which were shown in proper regalia Uncle Sam, Columbia, and Michigan. Then came the grand ensemble when each of the groups which took part in the pageant, entered and arranged themselves around Uncle Sam and Columbia. All joined in giving the Flag Salute and in singing America the Beautiful.

The outline was supplemented at the school commissioner's office by more detailed information and instruction with reference to the presentation of the various scenes, the materials required for stage and costumes, method of organization and preparation, and the plan for presentation in an orderly fashion at the community fair. The commissioner made the assignments to the schools in each of the townships and designated the teacher in each case who was to act as general chairman of the program committee.

These programs were given on consecutive nights in each of the four townships on Nov. 16, 17, 13, and 19, 1917. It was probably the first time that as large a group of school patrons and children had ever assembled at any one time and place in any of these townships. The largest available hall was secured and filled to capacity. From the time of the first war whoop of the Indians to the close of the program the interest was intense. These audiences included a large percentage of the pioneer residents. All of them seemed to enjoy living over, so to speak, the life history of their respective neighborhoods.

The township fairs were to be followed in a few weeks by a County Round-Up at the county seat of all the Boys and Girls Club members of the county so each of these townships were assigned one or more episodes to be given at that time. The selections were made by a committee which included the Assistant State Club Leader and the pageant as a whole was taken into considera

ation and the assignments made to the groups who had done the most effective work in the township programs.

Individuals who are the four successive township programs seemed to enjoy each one, as the local coloring and variety which naturally came into the various epicodes on account of the slight differences in local history and initiative was brought out in the presentation of the scenes. In was shown that a parsent of this kind can be used as a socializing agency for the grown-up folks, as a means of developing community pride and interest and at the same time serve as an extra-curricular community activity for the schools. The bringing together of the various small neighborhoods not only enables them to become botter accounted but gives something in common for discussion and makes it easier for them to approach one another and become united in their community enterprises.

The annual County Lound-Up of the Doys and Girls Clubs was held in December, 1917. The program that year proved to be even more inspiring than any that had been given previously. It was held at the county sent and several hundred boys and girls and their parents from all sections of the county spent the day in getting acquainted with some of the leading men and women of the county, observing the exhibits, taking part in the games, and in seeing the pageant presented. I majority brought well filled baskets and at noon enjoyed a picnic lunch.

The neighborhoods from which the particioants in the pageant

came were the most largely represented. This would be expected as it is natural for the parents and residents of the neighborhood to be more keenly interested in presentations made by the home folks. Winter had set in, the day was cold and blustery, and snow was drifting. The roads were rapidly filling with snow and this caused a delay in the starting of the program in the afternoon as the Indians became stalled with their Ford and did not arrive until at least an hour after the time to begin. It was felt that if they had been real Indians who were traveling as natives did when Michigan was new that the delay would not have occurred.

young people from at least four different townships combined their talents in the rendition of the pageant. This departure from the old stereotyped plan of entertainment proved to be effective. The recollections of pioneer experiences, lumbering days, and the other scenes were clearly and definitely presented to view and many an anecdote was told by old residents as the crowd began to disperse.

One was made to feel that children and their friends are just as glad to welcome stories, historical incidents, and all types of information that relate to the development of the community directly as they are in listening to the war veteran relate historical incidents that relate to the national life history. It does seem to be invariably true that this larger acquaintance with that which has gone before tends to develop

community pride and a higher esteem for the place in which they live and the men and women through whas efforts it has been brought to the present state of develorment. It inspires them to move forward with a greater faith and hope for the future.

The children who were engaged in Fors and Girls Club work and took part in the page and really contributed much to the success of the day and to the real avakaning that came to the adults. Many formers undoubtedly for the first time saw carefully selected, well arranged exhibits of the common farm products and became able to make intelligent distinction themselves. The work served as a forequence for the proportion of county agent work, the farm bursha, and the production and use of cerified seed among the farm population. These indirect lessons which were taught by the children were much more effective in doing away with the prejudice against the work of extension specialists and against so-called "book knowledge" of agriculture than the propaganda work that was being done by the Vichizan State College, the press, and other similar agencies.

Historical Essay of Decosta County -

Prior to this time the commissioner's office had prepared an outline to be followed in making a study of each of the townships of the county. The project was to be done in correlation with certain regular school work and included a historical ensay on the growth and development of the township, a map, and a seed prophical discription of the township. The pubils were to

submit the finished product to the county board of school examiners at the end of the year toward credit on the county eighth grade examination in history and geography. Each of these pupils was to confine his study to his home township. The outline for the preparation of the description necessitated a limited amount of research work in selecting facts and figures concerning the influence of physical features upon the occupation of the people, the crops raised, and the social life. The study of the agricultural development involved definite knowledge concerning the number and size of farms, acreage of various crops, and the number and kinds of different livestock raised within the township. Their attention was also directed to the economic value of crops, livestock, and other products in terms of current prices. Natural economic assets such as lakes, rivers, scenery, mines, and state institutions were to be listed.

The historical essay included information concerning the first explorers and settlers and their nationality, the first wedding, the first white child born, the oldest village or city, and prominent pioneer teachers, doctors, ministers, editors, and farmers. The outline called for a review of the industrial and social life, the religious and political past, the transition in transportation, and special things of pride within the township. This was to constitute a project for the pupils of the sixth, seventh, and eighth grades. The pupils found the old pioneer settlers to be glad and even anxious to contribute from

brought together at the achool commissioner's office constituted a history of the entire county and included much of interest that had never been written before. It was officed at the end of the year to the county board of supervisors to be compiled and published in a suitable form as a permanent record and it was suggested that one copy should be given to each school library. Unfortunately, the county board felt that the necessary funds could not be made available so this material has never been used. A State Project -

A few yearslater the Eural School Division of the Department of Public Instruction prepared a special bulletin entitled Project and Pageant for Bural Schools. They used the original Mecosta County historical project outline and pageant as a basis and made it more complete. The bulletin when pullished contained more detailed information concerning the purpose and alan to be in directing the work. Definite suggestions for the followed teacher and the school commissioner relative to credit and the way in which the work might be correlated with other subjects, preceded the project itself. Certain changes and additions were made in the original outline for the description and historical essay. The pageant was not only written more in detail but the music was supplied for some of the songs and special permission was secured for their use from those who controlled the original copyright. A bibliography of reference material was amended.

This included classified references from the state Pioneer Collection.

The Superintendent of Public Instruction in his letter which appears on the third page of the page int bulletin includes the following paragraph: "The Department has felt for a long time that it would be advent genus if we could suggest some method for securing cooperation of neighboring schools and their patrons in some community activity. To this end the project we are handing you, herewith, has been prepared. The teacher with vision will instantly see in its use a fine opportunity for unifying the community of which he is a part. We believe that it will be of great value to everyone concerned. We are sending it to you with high hopes. Do not fail us."

recommended the use of this project and pageant in the schools of their respective counties and in some class the work was required and done in all the schools of the county. For elamble, Newaygo and Saginaw Counties during the first year of the use of this project required all of the schools to do the work. In Saginaw County the pageant was used as the main feature of the program for the county eighth grade commencement which was held at Burt Auditorium in the city of Saginaw that year.

This project and page ant is still evailable but its continued use is left optional with bounty school commissioners and teachers. Several thousand copies have been distributed on re-

quest, one of which was to be placed in each school library for future use and reference.

The historical project was designed to serve as a practical means for types of community work that had never been done in the rural schools. It was felt that the project would not only have real character building and educational possibilities for the children but would also serve as an avenue through which the teacher might have more direct contact and communication with the various homes of the school district in order that there might be closer cooperation between the home and the school. It was hoped that by bringing neighboring schools together in the presentation of the pageant at some common center that the boundary lines between school districts and neighborhoods would become less firmly fixed and that in the doing of things together there might be developed a unity of interest that would carry over into other affairs that are essential to their common welfare. For example, they would tend to become less suspicious of one another and catch a glimpse of how they might pool their interests in other worthwhile community projects. They would be better prepared and in a more receptive frame of mind for the furtherance of the consolidation of schools, for the federation . of churches, and any other movement that tends toward a better social, religious, and educational environment. They thus learn that the demand of the age in which we live requires the working together in large groups and the most effective use of the resources at their command.

Educational Day at the County Fair -

Educational Day at the County Fair in some of the counties of Michigan is recognized as the banner day. The practice of featuring education and giving recognition to the schools on one day at the fair had its inception about a quarter of a century ago. The custom was started at the Mecosta County Fair in the fall of 1907, but during the first few years the Fair Association management allowed other things to crowd out and interfere with the educational program. The horse races and the concessions were given first consideration. However, school day became more popular from year to year and won for itself a definite and permanent place. About 1912 the management became financially embarassed and the Fair was discontinued. In 1915 a new organization was effected by the Grangers who were joined a year later by the Gleaners in what was known as the Grangers, Gleaners, and Farmers Fair Association of Mecosta County. Since the county school commissioner was assisting in the promotion of the fair organization and was elected as its first secretary he was able to obtain some financial backing for Educational Day and choice space for school and Boys and Girls Club exhibits as well as complete clearance on the race track and at the front of the grand stand for the school events on that day.

The Educational Day school program usually consisted of a parade of school floats at eleven o'clock and at one o'clock

came the competitive line of march by schools down the race track and past the grand stand, followed by the school yell contest, some demonstrations, and possibly a short address. The programs have been varied slightly from year to year. In 1930 the program consisted principally of a series of historical pageants.

Among other counties in which Educational Day is recognized at the county fair are Wexford, Saginaw, Hillsdale and Jackson, and all state fairs feature educational exhibits.

In Wexford County the consolidated rural agricultural schools are given major consideration. This practice began about ten years ago with the emphasis placed upon vocational work and has been improved from year to year until at present the well balanced program with equal attention to each division is the ideal for each of these schools. The consolidated schools as well as the one room primary schools have also been encouraged from time to time to put on special demonstrations illustrative of the vocational and other regular class room work.

Six years ago a series of demonstrations were put on by
the vocational departments of some of these schools. They consisted of rope splicing and knot tieing and a pump repair service for the boys, and of cutting out and making of an apron by
the girls. In 1929 a spelling and arithmetic contest was started which was preceded by township elimination contests. Only
those who won first and second place in the preliminaries which are

held during the spring term are permitted to participate at the county fair the following fall. The county board of supervisors are encouraging the work in writhmetic by offering prizes of (10, (5, and (3 each to the three attaining the highest respective records and (1 each to all other contestants. The fair association finances the spelling contest under the same plan. The present county school commissioner has instituted an objective geography test for which he offers first and second prize premiums. The interest in these special contests was very keen at the 1930 fair. From twelve to fifteen boys and girls representing as many schools qualified to take part in each of these contests at the county fair.

The observer at the Vexford County Fair of 1330 could not help but be impressed with the wholesome competitive interest manifest among the consolidated schools. As would naturally be expected the pupils take great pride in the preparation and selection of that which comes from their best effort in regular school work. In the well balanced program exhibit of this year they featured the work of all the elementary grades including seat work and projects; the acade ic subjects of the high school; and all phases of vocational work in agriculture, industrial arts, and home economics. The parents often consider the consolidated school exhibit as the most attractive of all and spend a large amount of time in the vicinity of the exhibit of their respect ive schools.

Possibly the greatest benefit that comes from work of this kind is that it serves as a motivating force in securing united and sympathetic cooperation of the parents and patrons in their schools. Very often practically the entire neighborhood will gather at the school or at some farm home and assist in the preparation of the float and in making of costumes. A special effort is made to secure a one hundred per cent attendance of the pupils enrolled in the school and this often means a record breaking attendance of grown-ups from the district. They learn to take pride in their school, boost from the side lines, so to speak, and rejoice with the boys and girls in their achievements of the day. The competition between schools in the various activities of the day, the noon day basket lunch in family and neighborhood groups, and the wider acquaintance of young folks and school patrons affords a splendid means of developing a county wide pride, more intense interest in rural educational movements and in the enlargement of the social vision. It also has a favorable reflected interest in the home district as the eyes of all have been centered upon the school at the beginning of the year. If the teacher is new in the community he has had an opportunity to meet most of the parents and enlist their interest in the work of the year. If the teacher of previous years has returned he can become more deeply entrenched in the favor of the community and in each case the school starts off with a rejuvinated spirit and solidarity

of purpose that carries well through the year. Many neighbor-hoods are thereby a makened and are thus prepared to move for-ward and keep pace in other educational enterprises as the opportunity presents itself to them.

and parents for the latest and best things in education for their children and tends to disseminate the most practical and helpful devices that are featured. In counties in which one or more consolidated schools exist this movement is given impetus because of the first hand knowledge that is brought to the patrons from other communities by means of the exhibits of vocational work, by the presence of school busses, and by the enthusiastic interest in the consolidated school of the parents and children who are in attendance from such communities. Some learn for the first time that children can be transported successfully and that the children from the consolidated schools are given advantages for greater than those that obtain in the one room, one teacher schools.

Good Roads and Better Rural Schools -

It is of interest to note that legislation for consolidation of schools and road improvement have progressed simultaneously. The first change in the road legislation was from
the simple township system, which obtained throughout the state,
to the passage of an optional county road system in 1903.

This act provided that the board of supervisors by a two-thirds
Note 1. Public Acts of 1903.

road system to a vote of the electors of the county. Some of the more progressive counties took advantage of this act as soon as it became effective, others were more dilatory with reference to its application to their respective counties. However, by 1909 every county except two had adopted it. The 1929 legislature passed an act which provided that counties wishing to participate in the distribution of the state weight tax should select a county board of road commissioners. As the new county system began to function in the various counties a demand was developed for a state highway system. This resulted in the passage of an act in 1905 which created the state highway department.

Under these two new plans of road administration through highway were provided for counties and later for the state. This movement was given impetus by the coming of the automobile and the sphere of interest of rural people was thereby greatly enlarged. They began to have outside contacts not only with neighboring cities and villages but also distant places and became acquainted with opportunities for social and educational advantages. State, county, and local educational leaders began to realize that there is a close relationship between the improvement of the roads and the opportunity for extension of the larger educational advantages for rural boys and girls. It is quite natural that the consolidated school movement should not Note 1. Act No. 275 of the Public Acts of 1920.

Note 2. Act No. 146 of the Public Acts of 1305.

ment of the roads. In 1919 the state was bonded for \$50,000,000 for the purpose of constructing state trunk line highways. Later a law was passed providing for a gasoline tax of two cents per gallon which was to be used for the construction and maintenance of state and county highways. This amount was increased two years later to three cents per gallon. The result is that lichigan ranks well among the states in its mileage of state and county trunk line highways.

Therever a consolidated school has been established it has created a demand for the improvement of the highways over which the school busses have been routed and both transportation system for the school and the general highway system for the major portion of the rural population have thereby been improved.

In the early part of the twentieth century vary few motor vehicles of any kind were seen on the rural highways of the state. All school busses were mainted on horse drawn vehicles, practically all of the bus bodies were home made and of cheap construction. The prairie schooner type was quite generally used. Now a variety of commercial and other forms of comfortable well lighted bus bodies are coming into common use. These range from about 20 to 75 children capacity and conform to the requirements of the law. The law requires that all state subsidized school busses shall be equipped with heaters or sufficient robes and foot warmers to keep the children warm. With the modern equipped

motor vehicle, whether it be the private motor car, the school bus, or the commercial transportation, it is mossible to travel with ease and comfort even during the winter months in most sections of the state.

Mil the year round use of motor driven vehicles by common carriers, for the transportation of school children, and by private individuals, is communitively modern. Fifteen years ago the motor driven vehicle was boused for the winter. At that time there were very few commercial bus lines and all the year round motor transportation was considered impossible in Michigan. Now it is rather unusual to see or meet a horse drawn conveyance in the winter time on any of the main arterias of travel. The change has some about with the improvement of state and county highways and the introduction and use of the snow removal equipment. It was soon found to be impracticable to try to keep trunk line roads in suitable condition for the use of both sleighs and motor driven vehicles, consecuratly the sleighs had to give way.

Usually it is possible to keep these highways open for traffic by the use of the ordinary type of snow plow driven by motor truck or some other type of machine. In case of a real blizzard or a continuous snow fall for several days it becomes necessary to resort to the rotary type of tractor driven snow plow. This throws the snow out on either side with such force that a track of sufficient width is cleared away and the snow is left in huge windrows at each side of the road. It is the

use of such snow removal equipment that has made mossible even in the Upper Feninsula of this state the use of motor vehicles throughout the year on the main avenues of travel.

This changed condition has had a marked influence on the consolidation of schools and the successful transportation of school children, for road improvement goes hand in hand with possibilities for larger school units. In a large percentage of these schools motor driven busses are used exclusively during the entire school year. In practically all others the all year round motor transportation obtains on the main trunk lines and county roads. The trunk line bus route is one that is laid out over a state or county highway that is kept open for wheel transportation during winter months. The auxiliary or feeder routes have definite transfer stations and bring the children either in smaller motor vehicles or horse drawn vehicles over dirt and other types of township roads. During the winter months sleighs are used on the feeder routes. The first child may be taken on the small bus at such time as will enable this bus to arrive on time at the point of intersection with the main bus line. The auxiliary schedules must be so arranged that there may be no unnecessary delay on the main line. Most of the trunk line busses are from forty-five to sixty children capacity. Many of the routes are ten and twelve miles in length and some children travel as much as eighteen or nineteen miles en route to school from the home at which the first pubil is taken in the morning.

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with a comfortable motor driven school bus on a reasonably good, well improved highway a few additional miles is of minor importance.

The transportation system as outlined above, is in operation for nearly all of the routes at Republic and Palmer in Marquette County, at East Jordan, and in several other consolidated rural agricultural schools. In districts where there are long routes, a large school population, and one or more trunk line roads leading to the school center, the plan insures greater efficiency, more prompt service, and a reduction in transportation costs.

The newly organized unit at East Jordan consisting of ten primary units with the city school system, was made possible because snow removal was assured on trunk line 66 by the state highway department. Similar cooperation was promised by the county board of road commissioners and other local authorities. It will be of interest to know that there is a growing tendency toward the enlarging of the present units and reducing the number of high schools required for a county.

In Indiana and some other states in which the original units were quite small, an amalgamation of consolidated schools is taking place at the present time. This means better business methods are being used and some of the waste caused by duplication is being eliminated. All of these things are contributory to the advancement of the best educational interests

of the children. A good example of the benefits accruing from the uniting of high schools may be observed in Donken Township of Houghton County. A union was effected by consolidating three one room schools and the high school grades of the Sidnaw School with the school at Fenton. In place of two high schools, one at Sidnaw and the other at Kenton, with two teachers in each and neither school capable of being recognized by accrediting authorities, they now have a high school that has been placed on the accredited list of the University of Michigan. The program has been improved by not only making provisions for more effective work and a more comprehensive course of study, but by including in the curriculum the vocational courses required in a rural agricultural school. The federation has resulted in a real financial saving to taxpayers. It has also given the school recognition, made it possible to use the high school teaching force. which includes one less high school teacher, to better advantage, provided for longer high school recitation periods, and a greater opportunity for individual help and advancement. The trunk line highway connecting these two towns has made this possible.

The sixteen high school pupils of Sidnaw who are being transported, combined with about twenty-three at Henton, enables them to use the three teachers to much better advantage than the four had been used under the old plan in previous years. Other communities should profit by the splendid precedent established

by the school patrons of Donken Township. A careful survey of each proposed unit and the right kind of cooperation on the part of school electors should enable the community to make a wise decision and extend the benefits to as wide an area as is in keeping with efficient transportation and good business administration.

There is a real opportunity in many places to make a saving in the aggregate expense and at the same time provide better educational facilities by a reduction of the waste due to duplication in both high schools and elementary schools.

Summary -

Jonsideration has been given in this chapter to the way in which these various movements dovetail one with the other and serve as forerunners to a larger educational development in rural life.

CHAPTER VIII

GROWTH AND DISTLIBUTION OF RUBBL AGRICULTURAL SCHOOLS

The following tables, graphs, and maps contain information concerning the growth and location of the rural agricultural schools of Michigan. The first two tables show the increase in the enrollment for the first eight grades and the high school grades for forty-five of these schools that have been in continuous operation since 1923. The graph gives one a birdseye view of this growth. Thile the change in the membership from year to year may be accounted for in part by the anatural shifting of population the larger part of the growth is due to the increasing percentage of the resident school children who continue on through the twelve grades. The fact that all have access to high school in the home district removes two common obstacles which confront many parents; the expense of board or transportation and the innate fear of having the children away from home at night. The vocational training makes the curriculum more attractive and the six-six plan of organization leaves no convenient stopping place in the transition from grade to high school work. The marked upward trend in the graph for 1930-31 can be accounted for by the influx of city laborers who because of lack of employment have moved out where rent is low and there is a chance to raise at least a portion of the food for the family.

The next two tables and the map show the distribution among the counties and the enrollment by schools for each year from the beginning.

The location of the rural agricultural achool districts is

shown on the map by means of a circle, the rural agricultural schools in township districts by use of double circles, and the remaining township districts by a check mark.

All of the rural agricultural achools of the Upper Peninsula are located in township districts that had been previously organized as township school districts and had been operating as such for several years. In the Lower Peninsula about half of the rural agricultural schools are found in rural agricultural school districts, the balance were established in townships shortly after their formation into township districts.

It will be seen by the map that a large group of counties, including the Thumb District, the Saginaw Valley, and a group extending in a south westerly direction across to Lake Michigan, contain no rural agricultural schools. This may be accounted for in a variety of ways among which may be the nationality and characteristics of the farmers, the presence in some localities of parochial schools, close proximity to high schools, low school tax rates, or a lack of aggressive leadership. In general the rural agricultural schools appear in groups and this is the natural result in any new progressive movement. The nearby communities learn of the benefits and do likewise.

A close observation of the tables beginning on mages 99 and loo reveal many interesting facts concerning the 84 rural agricultural schools that are being operated during the year ending July 1, 1931. It shows the number each year from the beginning,

starting with six for the school year ending July 1, 1920. This was the year in which the act governing such schools became operative. Three were added the next year. The number had increased to 45 schools by 1923-24 but one of these, the John Doelle School, had no publis in the high school grades that year. The enrollment of these 45 schools is traced through to the end of the present school year in the tables on pages 96 and 97. These tables show a much greater aggregate growth in the high school than in the grades. Two thirds of the number have a high school enrollment of less than 100. This means that their teaching force and opportunities for elective courses must be limited. Two of the group have high school enrollments at present of more than 200 each and are therefore able to utilize to advantage a large enough teaching force to enable them to make available a comprehensive program of courses. The majority of the larger schools are near the larger industrial centers. Many factory workers live in the open country and enjoy good school advantages at the same time. The graph on page 93 not only shows the trend in aggregate growth but also the approximated totals and a comparison of grade and high school growth.

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STATE OF MICHIGAN

Bepartment of Public Instruction

DIVISION OF RURAL EDUCATION LANSING

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Consolidated Rural Agricultural Schools

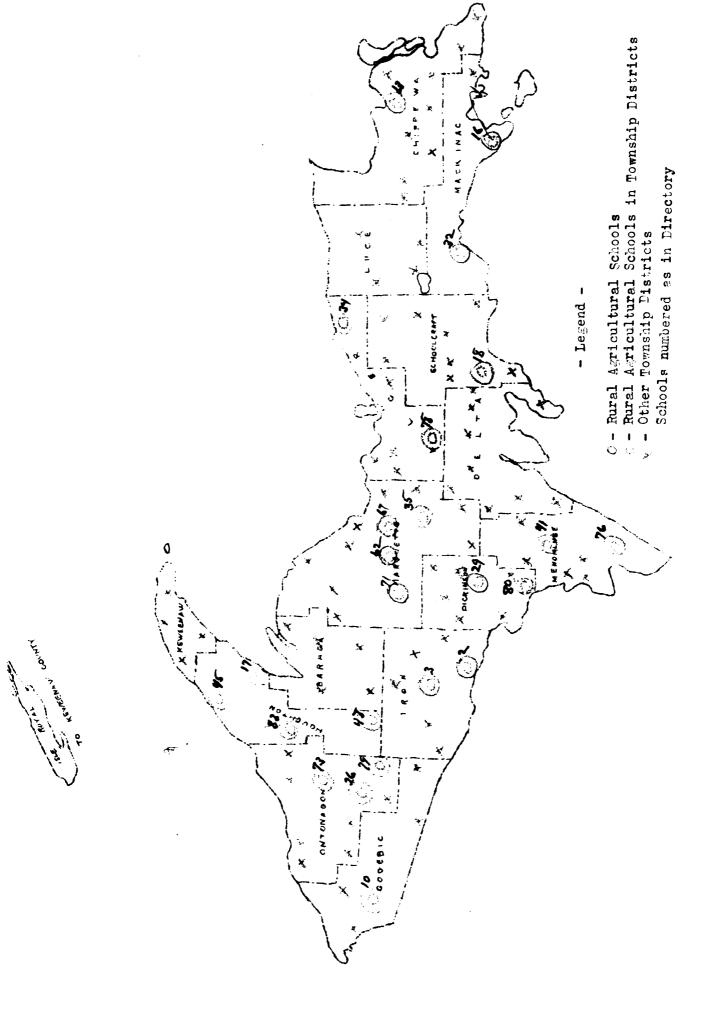
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1930-31

Webster H. Pearce, Superintendent of Public Instruction
George N. Otwell, Superintendent Division of Rural Education
Bert J. Ford, Supervisor of Consolidated Rural Agricultural Schools

School Superintendents, Vocational Teachers, and Secretaries of Boards of Education

School and Postoffic	Superintendent	Agriculture	Manual Arts	Home Economics	Secretary
/ Alanson	Kenneth Bordine	Kenneth Bordine.	Lyle E. Hulbert	Marjorie Scott	Mrs. Mary Grillet
2 Alpha					
3 Amasa	E. M. Blomquist				
4 Atlanta			Vernon Johnson	Helen E. Campbell	
5 Barryton					George Butts
6 Bear Lake					
7 Beaverton					
8 Belleville					
Bessemer					
//Boyne Falls					
2 Brethren					
Brimley					
4 Buckley					
15 Byron					
Cedarville					
7Chassell	M. A. Weinlander	Paul Timkovich			
gCooks			W. H. Johnson	Mrs. W. H. Johnson	. J. J. Griffin
9 Copemish				Mrs. M. Ethlyn White	. Peter Doneth
Occuzens (Bath)					. Lyle Brook
/Covert			Earl Thompson	Aletha Andrews	
2Croton	4				. Alfred Wyss, Newaygo
3 Dansville					
Edwardsburg					C. H. Pray
Ewen					Mrs. Lottie Pickerel
Fairview					Frank Sparrer
Farwell					C. M. Zook
Felch					L. R. Shear
Gaines					John E. Wickman Mrs. G. D. Sill
Goodrich					Wells C. Reid
Grand Blanc					F. Myers
Grand Marais	Geo. S. Butler				Ora Endress
Gwinn	Geo. D. Gilbert				E. L. Miller
Harlan	. A. G. McDaniel				Curtis Smith
Harrison	. Charles Amble	Charles Amble			Fred Schaaf
Harrisville	. H. A. Kitson	H. A. Kitson			Milo Johnson
Hartland	Troy Clawson	Walter Kyes			Melvin Hibner
Haslett		L. H. Kelly	. Adrian Trimpe		Albert Weissinger
Hermansville					William Anderson
Hoxeyville					W. B. Corey
ohannesburg	Sim J. Lewis		B. M. Roenester	. Esther R. Reid DeVere Seeley	Mrs. Clara Brooks Grant Bettesworth
ohn Doelle (Houghton)	Glenn K. Kelly		B. F. Gaffney	. Helen J. Ralph	H. W. Fesing
Tellogg (Augusta)	O. E. Harrington		Lyle Vandercook		Leslie Sniffin, Cressey
entonakeview (Battle Creek)	H. O. Johnson		L. C. Garthe		W. G. Anderson
ncoln (Ypsilanti)	H. A. Tape	H. E. Laing	Claire Floutz J. H. Turnbull	Grace Austin	Orwin Adams, R. No. 9, B.
ther	J. B. Hopkins	J. B. Hopkins	W. P. Ford	Mrs. S. H. Wilson	W. M. Derbyshire Gary Burnett
anton	Dorr Stack	Dorr Stack	Elmer Rewalt		Chas. Nelson
arion	Lyle D. Brundage	Earl Jewett			J. E. House
attawan	K. C. Poulson	K. C. Poulson	R. M. Everett		O. B. Wheeler
	George A. Moon	George A. Moon		Evelyn M. Hanson	M. B. Ardis, Lake City
	W. E. Baker	W. E. Baker	George Pappin	Mrs. B. McClish	Alonzo Oatley
	E. R. Bristol	E. R. Bristol	Herbert C. Carter	Eulalia Toms	C. I. Gitlins
	W. A. Boerner	W. A. Boerner	Glenn Whidby	Roma McGinnis	Newell Angell
	R. R. Oehrli	R. R. Oehrli	H. D. Fee		L. W. Mills
	W. D. Wallace	W. D. Wallace	W. D. Wallace		John Feightner
	J. A. Moulton	J. A. Moulton	Irving Holtforth		Mrs. Alice Cutlar
	Ezra Eby	Ezra Eby	Oliver Byam		H. K. Markley
	Guy Schutte	O. C. Swanson	Patrick Gleason		Albert C. Magnuson
	M. E. Hath	M. E. Hath	M. E. Hath	+	J. F. Butterfield
-	Alton M. Porter	Alton M. Porter	Harold Tuckett		Robert Mervau
	Wm. H. Taylor. V	Wm. H. Taylor	J. E. Soper		R. W. Tenny
	J. H. Milor C. H. Mains	Wilbur McMath	Ralph Stickle		Mrs. Lilliam Wolcott
	Lee M. Thurston	C. H. Mains	O. H. Cardew		Lawrence Collins
rtage	Cleora A. Skinner	M. C. McLay P. J. Dunn	Cadwell Spitler	~	S. S. Cobb
mus	E. D. Kennedy	Gail Bowers	P. J. Dunn		Albert Snow, R. No. 6, Ka
public	J. A. B. MacAuley	Philip Schiska	E. D. Kennedy Alger Gustafson		C. G. Amy
chland	Ernest Weber	R. R. Nellist	R. R. Nellist		Emil Suomi
ckland	Paul P. Banker	Paul P. Banker	Paul P. Banker	7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	H. G. Snow
oscommon	Geo. E. Carpenter. Y	Geo. E. Carpenter			Fred LaVeau Chas. DeWaele
and Creek	J. H. Jacklin	J. H. Jacklin	F. J. Strayer		F. J. Willett, Adrian
tephenson	W. F. Thomas	W. F. Thomas	R. C. Doughty	T	A. P. Kline
hompsonville	G. E. Culver	G. E. Culver	G. E. Culver	35 70 3	Jas. McCarthy
renary	Victor C. Vaughan		V. C. Vaughan	T 11 T	M. G. Kiser
Trout Creek	C. J. Butterfield		M. C. Hanson		O. H. Losey
Vulcan	M. E. Dunn		Toivo Tallio	Blossom Johnson	Wm. Marinelli
Walled Lake	H. E. Nesman		Harold Harsh	Lura Steinmetz	Erle A. Welch
Winona			J. C. Otis		C. D. Orcutt
	7			V. Ellen Nikka	Mrs. E. M. Case
Voodland	. C. J. Dallilli		Donald Gager	. Helena Schuler	L. L. Faul





Schools numbered as in directory.

High school enrollment (Grades 9-12) in the 45 Rural Agricultural schools that qualified for state aid on or before 1923

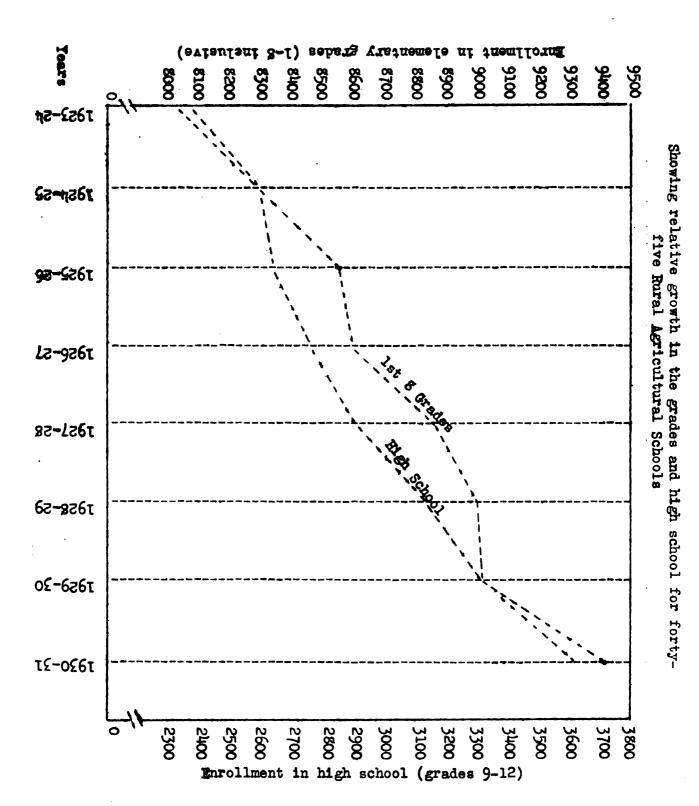
SCHOOL	1923-24	1924-25	1925-26	1926-27	1927-28	1928-29	1929-30	1930-31
Bath	43	58	70	82	56	62	60	55
Bear Lake	67	79	65	8 6	77	76	75	68
Benzonia	80	8 5	88	86	91	92	97	112
Boyne Falls	19	23		28	40	43	43	
Brethren	25	3 4	35 41		40	7 5 26	29	50 44
Byron	53	59	62	37 66	77	82	72	75
Buckley	53 40	38	32	40	41	39	42	1.7 57
Cooks	14	18	26	29	21	27	14	5∄ 2 ∮ 58 7 ⅓
Copemish		34	37	30	49	62	62	<u>۔</u> ج
Covert	35 64	73	57	76	81	72	6 6	7):
Dansville	102	105	100	105	93	111	117	106
John Doelle	0	7	100	11	8	6		2);
Edwardsburg	58	77	74	66	58	64	13 63	73
Grand Blanc	· 82	85	109	145	1 59	1 66	196	20 5
Grand Marais		- 39	42	43	40		45	20) 43
Goodrich	39 36	35	745	챛	60	3 5 68 ·	6 8	81
Harlan	14	17	13	19	10	9	10	13
Harrisville	73	78	8 0	75	30	89 89	86	102
Hartland	73	78	97	83	9 5	97	104	102
Haslett	42	41	51 51	10	90 47	49	54	71
Hermansville	40	41	43	62		52	49	72
Honor	47	57	4 5 67	71	58 64	54		50
Hoxeyville	15	18	11	16	17	17	59	26
Lakeview &.C.		72	81	115	146	186	19 205	22 9
Luther	57 24	31	38	32	3 8	36	41	
Manton		101	108	124	129		124	53 110
Mattawan	93 76	68				135		61
	76 74	81	52 60	39	43 5°	50	5 5	
Mesick	21	26		59	58 55	55	71 60	83 66
Mio			27	32	5 5	56		
Montague	103	111	98	79	98	104	99	116
Morley	7 7	77	83	87	80	77	90	122
Morrice	54	47	र्गर्ग	43	43	56	5 5	51
Napoleon	50	64	52	58	61	3 3	105	8.jt
New Hudson	18	71 71	46	55	56	ታታ ተ	5 5	6C
Northport	88	85	84	80	79	94 63	103	9 ₁ ,
Okemos	50	54	53 104	60	59	63	96	11
Perry	88	91	104	98 63	102	109	120	11
Portage	37 76	52	59	63	66	79	77	75
Sand Greek	76	85	108	95 94	99 93	112	92	11.7
Stephenson	92 41	101	94	94	93	121	130	166
Thompsonville	41	40	24	27	33 35 75 26	31	28) }
Trenary	26	21	24	28	35	35 86	37	
Walled Lake	孙	70	72	79	75	86	100	111
Williamsburg	32	23	23 86	27		38	38	42
Woodland		80	86	80	89	99	104	113
Totals	2353	2603	2666	2794	2925	3152	3328	3639

This table shows the high school enrollment for the years ending 1924 to 1931, inclusive, in the 45 rural agricultural schools. The total enrollment for these schools has increased from 2353 to 3639. This gives an increase of 1268 or nearly 55 per cent.

= 97
Enrollment grades 1-8 inclusive in the 45 Rural Agricultural Schools that qualified for state aid on er before 1923

CHOOL	1923-24	1924-25	1925-26	1926-27	1927-28	1928-29	1929-30	1930-31
Bath	189	194	206	201	152	167	202	196
Bear Lake	126	111	119	114	109	112	107	136
Benzonia	160	173	170	169	176	193	166	181
Boyne Falls	250	239	222	190	130	184	196	201
Brethren	98	113	107	99	121	117	122	146
Byron	170	150	141	137	130	137	142	149
Buckley	94	101	89	90	82	104	98	107
Cooks	125	133	152	119	122	171	130	130
Copemish	143	148	154	153	150	141	128	133
Covert	260	283	294	319	3 06	279	277	313
Dansville	200	194	208	194	239	229	225	251
John Doelle	218	205	221	227	235	230	209	213
Edwardsburg -	209	258	236	225	251	240	256	2 55
Grand Blanc	314	361	401	434	55g	584	605	566
Grand Marais	1 36	148	140	131	135	1 49	120	138
Goodrich	185	173	180	205	20C	201	247	280
arlan	53	52	35	36	38	37	35	42
Harrisville	181	181	206	189	183	180	170	176
Hartland	205	198	187	202	205	198	203	202
Haslett	143	149	167	163	205	208	233	216
Hermansville	427	418	418	468	408	396	360	396
Honor	96	93	86	94	106	9 5	97	92
Hoxeyville	61	59	49	54	66	57	58	60
Lakeview	320	299	370	373	551	667	749	771
Luther	149	149	150	135	150	168	152	170
Manton	224	229	222	203	195	238	232	264
Mattawan	195	182	184	182	176	184	199	216
Mesick	122	143	151	115	109	101	97	156
Mio	64	56	58	70	62	72	9i	65
Montague	237	221	2 2 9	222	213	1ġ7	168	167
Morley	274	258	251	243	235	233	219	225
Morrice	124	145	139	12g	133	124	136	143
Mapoleon	176	174	164	195	197	197	216	229
New Hudson	104	123	143	142	138	123	138	124
Northport	260	2 68	267	266	275	312	290	313
Okemos	180	188	194	204	201	203	268	269
Perry	213	200	2 32	190	214	200	265	276
Portage	245	243	224	26 0	252	238	26 8	267
Sand Creek	114	116	137	159	152	126	141	136
Stephenson	233	402	427	415	358	5 60	212	236
Thompsonville	99	104	97	111	98	111	100	80
Trenary	224	191	248	246	546	213	243	217
Talled Lake	185	208	239	260	257	25 5	255	245
7illiamsburg	90	83	80	72	77	-55 70	-67	74
"oodland	183	195	193	197	227	215	212	217
TOTALS	8058	8311	8587	8601	8873	9006	9104	9439

This table shows the enrollment in the first eight grades for the years ending 1924 to 1931 inclusive in the 45 Rural Agricultural Schools. The total enrollment for these schools has increased from 5058 to 9439. This gives an increase of 1381 or 17.1 per cent.



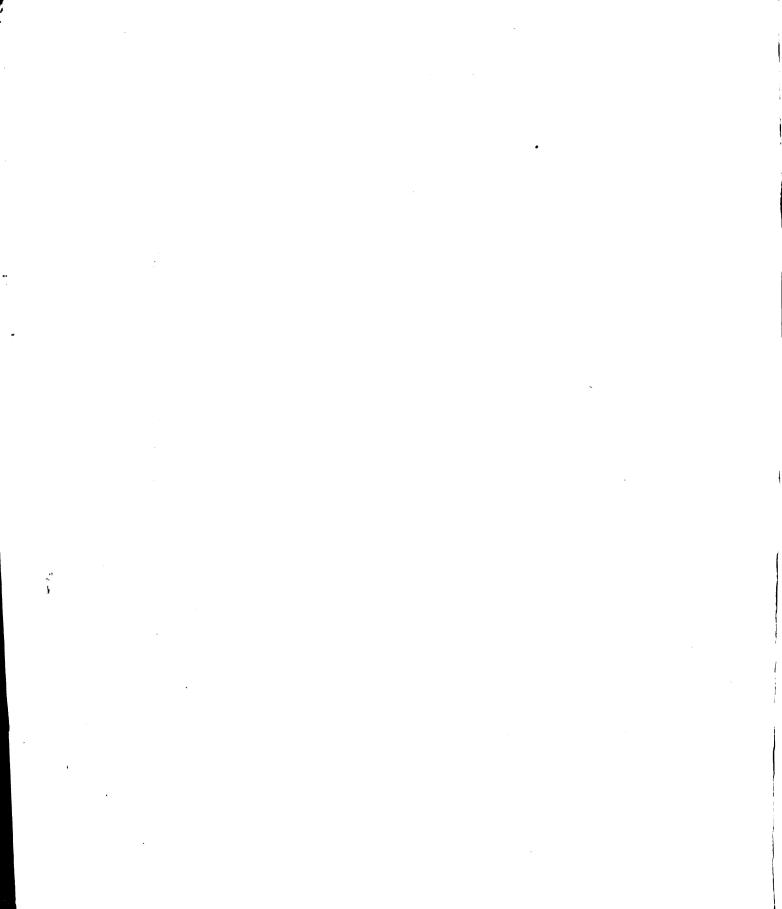


Table showing the enrollment in high school (grades 9 to 12) for all of the Rural Agricultural Schools of Michigan from the beginning

2 2 2 2 3	w o o o •	22 22 24 2	- 99 - 2 2 2 9	ا ر با ب	, , , , , , , , , , , , , , , , , , ,	, A	, 6 ° 7	
Grand Blanc Grand Marais Gwinn Barlan	20 Gaines	Edwardsburg Ewen Fairview Farwell For		Buckley Byron	Belleville Benzonia Bessemer, So. Boyne Falls Bretaren	Barryton Bath (Couzens) Bear Lake	Alenson Alpha Amesa	SCHOOL
35	34 48			14	,			1919-20
31	56 33			ま		57		1919-20 1920-21
11 64	£ 4			£8	17 20	68		1921-22
1 ‡ \$	£4		18 81 81	5.5	91 20 28	99 11		1922-23
39 14	36	58	102 14 14	53 F	19 25	53 67		1923-24 1924-25
85 39 17	35	77	18 3 ¹ 73	38 59	35 7 85 7 85	58 79		
73 #8 601	Æ	7 ¹	26 37 57	<u>ნ</u> 2	#1 35 88	70 65		1925-26
67 42 142	£ 5	19 99	29 76 705	88	86 28 37	8 8	31	1926-27
10 106 129	88	13 15 8 25 8	55 64 64 64	11 77	££1323	56 77	Ţħ,	925-26 1926-27 1927-28 1928-29 1929-30 1930-31
166 35 97 9	88 45	20 20 40 64	27 62 72	82 29	25. 25. 25. 25. 25. 25. 25. 25. 25. 25.	62 76	50	1928-29
101.48	11 635 835	2662	777 68 68 717 88	345	58 # 12 P 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	175	25 94 97 97	1929-30
13 114 205 205	78 EC	52 25 22 25 25 25 25 25 25 25 25 25 25 2	106 128 106 106 106 106 106 106 106 106 106 106	53 ±	##55 1173 1173	1 68 55 69 1	67 95	1930-31

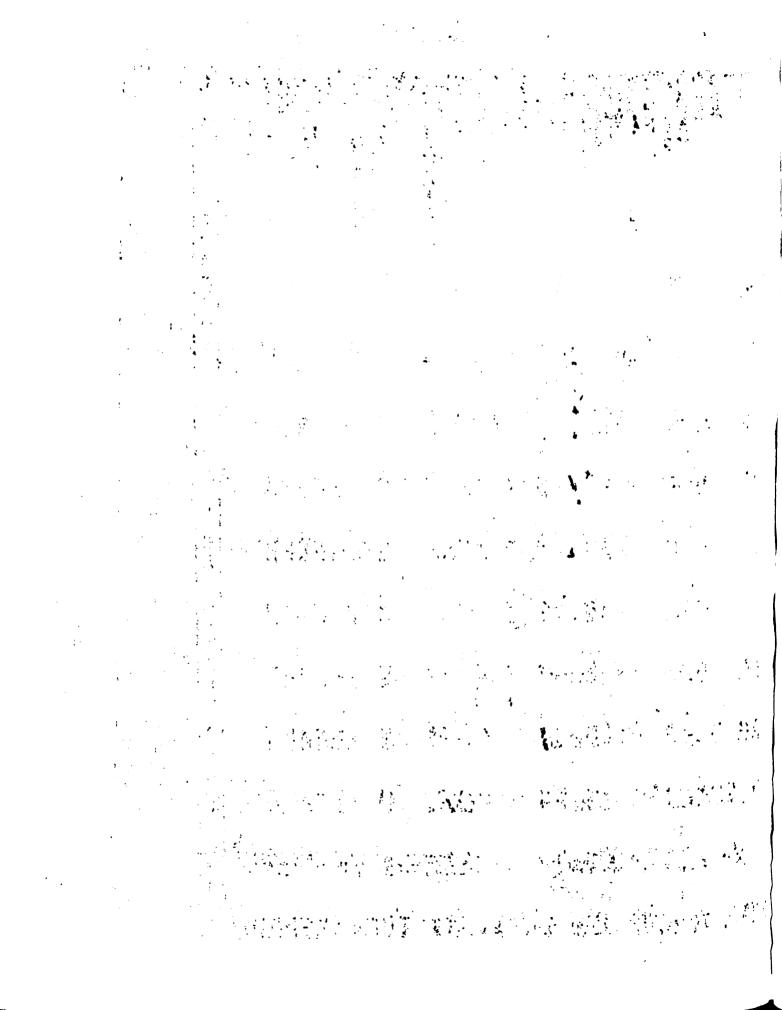
25 Republic	1/ Portage	7 Perry	24 Palmer	_	23 Okemos	> Northport	2) New Hudson	3' National Mine	20 Napoleon	2 7 Morrice	z 3 Morley	2 4 Montague	14 o 1/10	27 Milford	Wesick	Har Merritt	۲	3/Marion	> ~ Manton		2 'Incoln (Tpsilanti)	2~ Lakeview (Battle Creek)) ~ Kenton	30 Kellogg	25 John Doelle	3 / Johannesburg	2 6 Hoxeyville	2 v Honor	¹⁴ Hermansville	* Haslett	1 2 Hartland	1 L Harrisville	2 Harrison	SCHOOL
								(<u> 3</u> 6	•												ek)					13							1919-20
		59				٠			ŧ	•									ţ	<u>3</u> 9							73					•		1920-21
		88							45	K			21		67	;	55		82	క		9					9	3 5		જ	56	Æ	•	1919-20 1920-21 1921-22 1922-23 1923-24 1924-25
		78			£	CL.	េ		1	50	6 8		25		16	į	73		108	క		~ >					22	37		39	74	57		1922-23
	37	88		•	50	5 6	18		50	54	77	103	23		74	•	76	,	93	2 4		57					16	7 47	క్	₹	73	73		1923-24
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	59	10 ¹		•	53	2	ま	· •	<u>5</u> 2	ŧ	జ	8 6	27		ප	•	52		301	38.	134	13			F		11	67	4	ŽĮ.	97	80		1925-26
	63	98			ያ	8	55		58	£	87	79	ઝ	128	59	,	39		124	32	t t	115			H		16	7	62	క	83	75		1926-27
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SCHOOL	1919-20	1919-20 1920-21 1921-22 1922-23 1923-24 1924-25 19	1921-22	1922-23	1923-24	1924-25	1925-26	1926-27	25-26 1926-27 1927-28 1928-29 1929-30 1930-31	1928-29	1929-30	1930-
3 • Rockland						73	92	89	74	76	77	72 72
3 · Roscommon											Ų	3,4
2 Sand Creek			5g	<u>5</u>	76	%	108	9 5	99	112	92	117
1 3 Stephenson				87	92	101	49	42	93	121	130	991
2 ~ Thompsonville			Ħ	ŧ	£	క	24	27	۲ ک	<u>بر</u>	28	22
* Frenary				ઇ	ઝ	21	24	28	ૡૢ	\ \	37	£
) Trout Creek									•	. !	,	39
<pre>yo Vulcan</pre>											125	108
> 3 Walled Lake				<u>39</u>	ŧ	70	72	79	75	86	8	111
>~ Williamsburg			ષ્ટ	26	32	23	23	27	ይ	38	38	2 f
" Winona										,	18	స్త
14 Woodland					70	80	86	8	8	99	104	113
Totals	189	378	1129	1830	2363	2804	2983	3312	3960	5303	5337	6233
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Table showing the enrollment in the first eight grades for all of the Rural Agricultural Schools of Michigan from the beginning.

Grand Blanc	Geines Goodrich	Edwardsburg Ewen Fairview Farwell	Densville	Copenish Copenish Copenish	Byron Buckley	r, all	Belleville Benzonia	Barryton Bath (Couzens) Bear Lake	Alenson Alpha Amasa	SCHOOL
Blanc 151 Marais	128 120				136	is co	•	ns)		1919-2
307	163 1 45				148			148		1919-20 1920-21 1921-22 1922-23 1923-24 1924-25 1925-26
291	149 148				175 126	125 103		131	,	1921-22
296 155	161		218	181 305	158 138	21 9 112	184	187 131		1922-23
314 136	185	209	200	125 143 260	170 94	250 98	160	189		1923-24
361 1 48	173	258	194	133 148 283	150 101	136 239 113	173	111 461		1924-25
140 1	180	2 36 255	208	152 154 294	14 1 89	123 222 107	170	206 119		1 1
131 134	505 421	225 258	194	119 153 3 19	137 90	99 142 142	169	201 114	117	1925-27
558 135	110 200	251 274 129	239	122 150 30 6	130	121	1751	152 109	140	1927-28
64 1 185	13 ¹ 4 201	240 266 240	229	171 141 279	137	128 117	363 193	167 112	123	1928-29
605 120	128	1583 1583 1583	175 225	275 130 128 277	241 241	108 122 122	252	202	133 300 224	1926-29 1929-30 1930-31
601 138 557	130	152 255 255 256 257	£01.	77. 130 130 130 130 130 130 130 130 130 130	149	146 201 201	181 246 2/9	136	120 316 234	1930-31

Heartheon Hear	SCHOOL	1919-20	1920-21	1921-22	1922-23	1923-24	1924-25	1925-26	1526-27	1927-28	1928-29	1929-30
ille 198 199 181 181 206 189 183 d 199 212 205 198 187 202 205 rille 63 62 166 73 142 143 148 468 468 168 189 187 202 205 elle 63 62 166 73 61 59 199 54 66 58 189 187 202 205 elle 736 137 96 93 86 94 168 168 168 168 168 168 168 168 168 168	Herlan			56	29	53	52	35	36	38	•	37
1111e 198 199 181 181 206 189 189 181 181 206 189 183 194 194 195 195 181 181 205 195 181 181 205 181 181 205 181 181 205 181 181 205 205 195 195 195 195 195 195 195 195 195 19	Harrison						,	,			10	ઝ
a 190 212 205 198 187 202 205 198 1111 1123 1142 1143 1149 1157 1202 205 1111 1151 1153 1149 1141 1157 1153 1149 1157 1153 1149 1157 1153 1149 1157 1153 1153 1154 1155 1155 1155 1155 1155	Harrisville			198	199	181	181	2 06	281	3	18	0
## (Tattle Creek) 123 142 145 149 167 163 202 11e 63 125 133 96 93 86 94 108 108 108 108 108 108 108 108 108 108	Hartland			190	212	8	361	187	202 202	205 5	19	ö٦
ville ville 63 62 125 133 96 93 86 94 106 sburg (Testile Greek) 219 219 210 320 299 370 373 55 (Testilenti) 155 136 159 149 241 260 229 370 373 551 (Testilenti) 155 136 159 149 220 299 370 373 551 193 230 159 149 149 229 222 203 195 193 230 193 230 195 182 184 182 176 194 177 124 149 149 195 195 195 101 176 174 154 195 123 223 223 223 223 233 101 176 174 154 195 197 162 235 236 267 266 275 102 124 125 126 271 281 138 194 204 201 102 123 124 125 124 125 126 275 <	Easlett			123	241	143	6	167	163	20°,	엉,	Š
111a 63 62 125 133 96 93 86 94 106 sburg 218 226 60 73 61 59 49 54 66 elle 219 210 320 299 370 373 551 (Tpstlanti) 155 136 159 149 149 150 373 551 193 230 195 182 182 182 182 183 195 193 230 195 182 182 184 182 176 194 195 128 122 143 191 195 195 195 126 147 124 145 195 221 223 230 195 1 121a 147 124 145 145 145 125 126 127 221 229 222 203 195 1 121a 147 124 145 139 128 133 128 133 128 133 1 123a 145 147 124 145 139 128 133 133 133 133 133 133 1	Hermansville			,		127	8 th	814	89 4	8	39	ש
11a 63 62 60 73 61 59 49 54 66	Sonor			125	133	96	93	85 88	4	901	ر م	J
sburg elle 218 205 221 227 235 (Tpailanti) 155 136 159 149 149 149 150 135 150 108 128 122 143 151 115 195 108 128 122 143 151 115 195 108 128 122 143 151 115 195 108 128 122 143 151 115 195 108 128 122 143 151 115 195 109 274 258 251 229 222 203 195 101 11. 125 164 177 124 145 139 128 133 151 142 138 151 107 104 123 143 151 142 138 133 151 143 151 151 151 151 151 151 151 151 151 15	Eoxeyville	ప్ర	6 8	\$	7	වු'	<u>ড়</u> ;	ţ	<u>1</u> 2	ድ	י וָדָט	7
elle (Teski) 219 210 320 299 370 373 551 (Teskianti) 155 136 159 149 149 150 135 150 1	Johannesburg	,			;		,	,	,		•	
(Tpellanti) 155 136 159 149 149 149 149 150 138 128 128 122 143 151 151 152 161 161 162 163 163 163 163 163 163 163 163 163 163	John Doelle					218	205 5	221	227	235	23	O
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193 230 195 182 184 182 176 108 128 122 143 151 115 109 54 103 230 231 55 182 184 182 176 54 103 237 221 223 227 237 221 229 222 213 238 152 164 177 124 145 139 128 133 107 104 123 145 139 128 133 107 104 123 145 139 128 133 107 104 123 145 139 128 133 107 104 123 145 139 128 133 108 236 260 268 267 266 275 236 234 227 213 200 232 190 214 236 234 226 252	Manton		,	214	261	1 22	<u>8</u>	222	පූ	195	278	
193 230 195 182 184 182 176 108 128 122 143 151 145 169 58 103 308 274 258 251 222 213 236 234 227 213 200 232 190 214 108 128 122 143 258 251 200 252	Warion						•		•	, ,	,	
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108 128 122 143 151 115 109 58 103 58 271 287 230 271 258 251 243 235 1111ne 138 152 164 107 124 145 139 128 133 1111ne 107 104 123 143 142 138 108 256 266 268 267 266 275 179 180 188 194 204 201 176 174 164 195 197 236 234 227 213 200 232 190 214 176 252	Merritt)) l))			•	•	•		
- 138 152 164 107 124 145 139 128 133 11 11ne 138 152 164 179 180 188 194 204 201 176 275 275 275 275 275 275 275 275 275 275	Mesick			108	128	122	1)43	151	115	3	8	
56 234 227 213 200 232 190 214 252 260 252	Milford			l		•	,		271	287	272	
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son 107 104 123 143 142 138 74 260 268 267 266 275 179 180 188 194 204 201 176 176 236 234 227 213 200 232 190 214 252 245 245 224 260 252	Mne									•	•	
236 23 th 227 213 200 232 190 21 th 252 236 23 th 227 213 200 232 190 21 th 252	New Hudson				107	101	123	143	2 1 1	138	12	~
236 234 227 213 200 232 190 214 245 245 224 260 252	Northport				% %	8	26 8	267	26 26 26	275	312	
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236 23 ¹ 4 227 21 3 200 232 190 21 ¹ 4	Olivet				;			,		176	196	•
236 234 227 21 3 200 2 32 1 90 214 245 243 224 26 0 25 2	Palmer		•								278	•
5th 5th 5th 5th 5th 5th	Perry		236	234	227	213	8	232	6 1	412	8	
	Portage Damis					3	243	422	200	252	23	09



SCHOOL Republic	1919-20 192	0-21	1921-22 19)22-23	1923-24	1924-25	1925-26	1926-27	1927-28	1 1	1928-29	29 19
Richland Rockland						181	ن ا	179	.79 190		190	190 20 6
Roscommon Sand Creek Stephenson				130 283	114 233	116 402		137		159	159 152 415 358	159 152 126 415 358 360
Thompsonville Trenary			124	133 220	224 99	191 401		97 248	97 248 246		246 111	345 948 36 548
Trout Creek Vulcan Walled Lake			3	171	35	208 87	₽	239	39 260		260 257	260 257
Winona Woodland					183	195	سو	193	·	197	197 227	197 227 215
Totals	736 1	1516 3688		1069	2018	9035	9	9548	10099	10099 11591	10099 11591 12923	10099 11591

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10 miles (10 miles)

CHAPTER IX

CHARACTER OF POPULATION IN PURAL AGRICULTURAL SCHOOL DISTRICTS

Then one begins to make a study of the population of the consolidated school districts it is immediately apparent that in general they have their nativity in many countries or at least are descendants of foreign ancestry. However, in portions of the state we find that cortain nationalities predominate. For example, in about one-half of the rural agricultural schools of the Upper Peninsula, especially in those furthest toward the north, the Finns are the most numerous. Thereas, in the districts farther toward the south, especially in Menominee and Schoolcraft counties, we find the ancestry from Sweden, England, France, Germany and Italy, and also many native born Americans. In the Finnish settlements many of the native customs have been established, such as the family bath house and the Saturday night bath, the shoring of the outdoor labor by the Finnish women with their busbands, the transplanting of their religious institutions, and the presence of many of the old-time superstitious ideas. They are interested in education but are just beginning to learn to appreciate the value of secondary school advantages for their children. However, the type of program that is being maintained is enabling the school to establish definite contact with the homes and through vocational training develop an interest in the high school work. It has been advisable to stress the agricultural work in the classroom and in the form of boys and girls club

work throughout these communities as a large percentage of the boys and girls will return to the farms. In other schools there is a higher appreciative interest in secondary education from the beginning but the parents and the pupils do not respond as readily to the work in agriculture. In many of the consolidated districts of the Upper Peninsula mining is still the leading industry and they are really in the transition period. Some realize that they must gradually depend more and more upon agriculture, especially in those sections where mining seems to be drawing to a close.

In several of the Upper Peninsula districts we find a large sprinkling of people of Polish and German descent who are especially interested in agriculture and many of them have to learn to appreciate the school. Some of them look forward to the time when the children will be free from the requirements of the compulsory education law. It has been found that practically all of the girls take an interest in domestic art and that the boys are much interested in manual arts work. The value of the vocational training is also reflected in the better home life conditions.

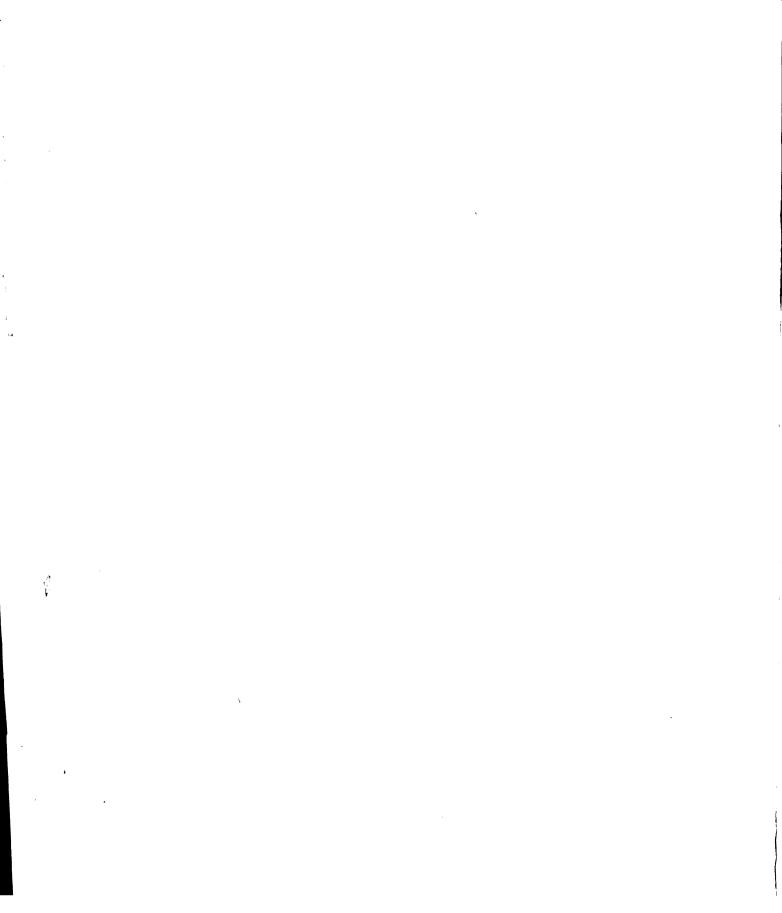
In the group of rural agricultural schools found in the northern part of the Lower Peninsula we find a large number of Irish, Scotch, English, and Swedish people. However, among this group of schools there are a few in which practically all are native born Americans.

In the area including a portion of Wexford, Leelanau and Manistee counties there are some Bohemian settlements. These people are real agriculturists, thrifty and industrious. They respond to the influence of the school readily and are rapidly becoming good American citizens. In some of this group there are a large number of Polish families and their interest in education has to be developed. However, there seems to be a noticeable growth in the number that remain in high school.

Some of these foreign groups, especially the Germans, Polish, and Bohemians, are making a success of farming, or at least a living under conditions that are not the best or even encouraging. Their home requirements are not extravagant, their standard of living is not quite as high as that of the average American community, and all of the members of the family participate in the farm work.

Among this group perhaps the Benzonia community is exceptional in that more than 90% of the population is English or American born and a rather high standard of educational requirements has been maintained for many years. Although the Benzonia Academy was discontinued some time ago its influence is still felt. The religious and social influence of the federated church movement which was one of the earliest in Michigan is still being maintained.

The consolidated school districts in south central Michigan are inhabited principally by native born Americans or people of



English descent. In a few of these communities there are people of Irish descent and some who have their nativity in the Scandinavian Peninsula. There is a general interest in education and the sphere of influence of the school is noticeable in the agricultural practices especially among the younger generation of farmers.

In the central and eratorn portion of the Lower Peninsula there is a large parcent ge of Germans, French, and Irish and in one or two of the consolidated districts of this area the German predominates. Their thrift and industry and interest in agriculture is very noticeable in the two rural agricultural schools of Oscoda county. In Clare county the inhabitants are mostly Americans and it is surprising how rapidly the educational standard has risen in these districts. The patrons seem to be unitedly and whole-heartedly back of the school. This is partly due to the fact that they have been securing better educational opportunities for their respective communities for a number of years and were ready to welcome this development program when it was made available.

In southwestern Michigan there is a large sprinhling of German and Dutch people and in some sections the Dutch are in the lead. They are industrious, have a strong appreciation of the school, and seek high educational at adards for their children. In the northern part of Malamazoo county and in Barry county the major portion of the school appulation comes from English or American homes.

In all of the rural agricultural achools of southeastern Michigan the Americans are in the majority. Some of these schools are influenced to some extent by the demand of the industries of the nearby cities. In fact, in all of the consolidated schools that are near to such centers there seems to be a gradual exodus on the part of hish school graduates and many who may not have completed their work in the local school toward the various positions and demands from the city industries. This tends to reduce the benefits of the school agriculturally.

In general it may be said that progress in the matter of Americanization and in the creating of an interest in higher education is very gradual, especially in communities where there are many Finnish, Polish, and Gorman people but they do become substantial supporters of the school and become quite willing for their children to remain in school after they have reached the maximum compulsory education age. Possibly the school located in this type of community may be performing a more important piece of work than the one which is located in the all-American community. It has been fully demonstrated that the influence of the vocational program that is required under the rural agricultural school act is one of the agencies that is having a big part in raising the standard of living and home life conditions among rural people.

CHAPTER X

RECOMMENDED AND SOCIAL BULLING MS

Repromie values -

The rural agricultural school has several economic values of a permanent contributory nature. Import these are increased earning power of the average individual who graduates from the school; the marked increase in the number who attend high school; the saving in time and expense that evolves from home economic training in the life of the individual and as reflected in the homes; the acquired knowledge of values obtained in connection with the agricultural course; and the indirect cultural and general educational values that are resultant in making the community more attractive to those who are residents and to those who have an interest in finding a suitable place in which to live and rear a family.

It is generally conceded that the four years spent in high school is a splendid investment of the time of the average individual. Various estimates have been made of its dollars and cents value. Most authorities who have investigated the records of non-high school and high school graduates and have made a comparative study of the relative earning powers of these two classes are positive that the additional four years in high school adds materially to the average life annual income. At any rate there is a definite increased earning power which in a few years is sufficient to offset the expense of attendance at high school and the salary loss of the four year period. There is also a very marked increase in the number who

find it possible to secure high school training and the aggregate increased earning power for these should be credited to the presence of the consolidated school. For those who would go elsewhere to obtain high school training in case it were not made available in the home neighborhood there is a large reduction in expense for board, transportation and a variety of other expenditures that are incidental to being away from home.

The home adonomics courses have an economic home influence that cannot be measured. The principal ones derived from this come from the preparation in selecting and purchasing of materials for the home furnishing, clothing, and foodstuffs. Mnowledge of good and poor quality indications and wise use of materials may mean a marginal difference between building up of a saving account or not being able to do so. A saving also occrues from being able to adapt that which is available in clothing, foodstuffs, and other materials to its best possible use and from the ability to do the more skillful labor required in this connection. Many times a definite saving is derived from a more scientific understanding and use of foods in preparation of the meals. This is resultant in better health and reduction in loss of time due to unnecessary digestive and other common ailments that come from improper diet and unsuitable nourishment for the various members of the family. It is especially true in regard to children who as a consequence of improper diet cannot divelop as they should either physically or

mentally. The aftermath of such ignorance is needless expense for medicine, medical service, loss of time and sometimes a permanent physical handicap that prevents the approach of capacity efficiency in a chosen career.

It has often been stated that there is a sufficient amount of economic, scientific, and practical information available to make it possible to transform the farming business if a sufficient number of those engaged in this basic industry were fully prepared to apply and use this information. The agricultural course including boys and girls club and project work should and does fit those who graduated from such schools to cope more successfully with the problems of agriculture. They are able to make such better use of scientific truths and information as will insure larger dividends for the time, money, and energy invested.

The cultural benefits and accompanying rise in the educational level, the opportunity for enlarged area contacts, social intercourse, and inspiration generated from the school as a center cannot be measured in a monetary way. These things do enhance property values and make the community more inviting to those who care and want the finest and best things of life for themselves and their children. If one could evaluate all of the benefits of the rural agricultural school as it functions from year to year within the neighborhood it would tend to give real impetus to the movement.

Social Relations -

The social soversignity of the small primary distict neighborhood with its accompanying spirit of independence is a natural outgrowth of segregated farm settlements. The people live for and unto themselves and acquire a feeling of combativeness against outside interference. Very often a divided interest within the district results in feuds and factional strife which may become deeply rooted and noticeable in connection with church and school affairs. The one group lines up on the side of an issue that requires the attention of the neighborhood and the other group unites just as solidly on the opposite side. Each measures its strength and often uses unfair methods in doing so. Under conditions of this kind the question is not settled on its merits.

Then a group of neighborhoods, some of whom may even be of the type mentioned, mingle in larger enterprises of social or educational nature the influence of the faction is minimized and issues are given more fair-minded consideration. This is especially noticeable in school affairs when a larger unit is created through the amalgumation of a group of primary school districts. The school board is farther removed from petty affairs and the influence of prejudiced domination.

The consolidated school has a socializing influence upon the various groups within the community. Starting with the

lowest elementary grades these children learn how to clay together, respect the rules of the game, and mingle among large numbers of their approximate area. As they advance from grade to grade such objectionable qualities as are common to the adolescent period are squelched by the group. They take on a new philosophy of life and learn to give due consideration to the other fellow's rights, ability, and privileges. During the high school years they learn to appreciate the value of termwork in athletica and various classroom and extra school activities. It soon becomes definitely understood that the group's best interests supercede those of the individual. This creed which is common on the football field carries over into their later participation in community and state affairs.

The adult population through their intermingling in larger numbers soon take on a broader outlook upon life and become more magnuminous in their dealines with their fellow men. As time goes on there is a continuously increasing percentage of the district's population who have been graduated from the local twelve grade school. They, too, will help to enlarge the vision of the older members of the community. At the same time the younger generation will have the benefit of the experience and steadyin; influence of their elders. Thus the social and economic transition will be gradual and take on a

which is volumble has come from the society of the past and will be transmitted from generation to generation. Each of that which is new after being properly censored will be woven into the fabric of the society of the great tomorrow. Thereby both the economic and social resources will be enhanced and the great social and economic stream will have moved forward.

Leadership -

Local leadership is essential in the successful consolida- / tion of rural schools. Practically every consolidated district of the state has its local "John, the Baptist" who took the initiative, faced opposition, and sacrificed time and effort in behalf of the comm n good. Sometimes this leadership is not confined to one person but may be shared by a group of active workers. It is most commonly found among the business or professional men and women of the village, who enlist the cooperation of village and farmer neighbors. However, some of the best, most capable leadership has come from farming areas. The farmer who has been schooled in farm organization work, town ship politics, and community betterment service makes the most apt and efficient consolidation leader. The most successful leader in this movement is one tho works quietly and in a nonspectacular way from day to day among his friends. He strives to have others share the responsibility with him and is wise in selecting the individuals to whom definite tasks

on a consistee and will try to have every solved district of the proposed unit represented in this proper effectives. The consistee and rections the actificant make amount of a for taken to consiste and rections of a for taken to consolidate action acts for speakers and rections of a for taken to consolidate action acts for personal work among those classified as being in the doubtful column who are susceptible and capable of toking on a new idea. The leader must be enthusiastic biraslf and have the faculty of inoculating others. We must not allow the interest to lug but keep it well stirulated and growing until the time when the election is held. He must inspire confidence in the success of the capacign but rust not be over-confident nor consider the victory was until the votes are all cast and the count shows a majority in fivor of the cause.

One who is well consisted with the organization work throughout the state usually thinks of one or more individuals in connection with each known unit as responsible for its successful consumption. It Boyne Palls in Charlevoix county it was a merchant who initiated the movement and helped to persuade the supervisor, the banker, and a few others to join with him in a successful campaign. It hast Jordan the superintendent of schools devotedly charpeaned the cause. The Chamber of Commerce and the ladies' organizations of the city gave assistance and encounterest when more each forcers.

participated in various capacities; and the county and state road administrative authorities gave assurance of snow removal and maintanance sarrices. The success of the project was assured because aggressive leadership stimulated a prowing interest that reached its height on election day. At Morfely two business men, one a banker and the other a grain and produce dealer, did an effective piece of preparatory work which made it comparatively easy to secure the required signatures on the petitions. The success of the election was assured because they and others had made a house to house canvass of the districts. The Sand Creek rural agricultural stands as a monument to the work of a progressive former who in his characteristic, convincing way persuaded his neighbors, one by one, and secured the active cooperation of many of them. A similar story might be related concerning the individual or group of local workers who sponsored the cause during the process of organization for each consolidated school in the state. After the organization has been completed and the school becomes a going concern it is surprising how many people are willing to take credit for its existence. Some of the opposition class are usually found among the number who point with pride at the school in order to impress the stranger and Visiting friends of the community's progressive interest in education_

The presence of the consolidated school also provides a

means of using and developing new leadership among the members of the adult population. Those who serve on the school board from time to time share in the responsibilities and become inbued with the spirit of service and helpfulness and thereby new leadership is developed. The numerous community functions that are centered at the school call for offic rs and committee members who are trained through this service to take part with others in community affairs.

The most important leadership is that which is being developed among the youth of the community served by the consolidated school. A variety of school and extra curricular functions make available an opportunity for all who will to use their talent and fit themselves to assume positions of leadership in the great school of life. Developed leadership means social and economic progress.

THE STORY

REGIGATION BY THOISING MAN

The Partiand Area -

Che of the most interesting consolidations of the state is that which is located at Partiand, Livingston county, Lichigan. Its record from the beginning has been of an extremely practical and progressive nature. So much so, in fact, that it attracted the interest of two successful business men, J. Fobert Cr. use of Cleveland and H. A. Tremains of New York City, the first of whom was born and grew to manhood in this neighborhood. The latter became a brother-in-law of tr. Crouse's father and was a frequent visitor to the community.

Mr. Orause continued to maintain and operate the old farm eatate of 640 acres and still rateins a summer home at that place. The first superintendent of the consolidated school was also a native of a nearby neighborhood and the families have many experiences in common. This superintendent at the expiration of a successful nine year tenure of service in this school become president of the Ferris Institute at Rig Rabids, kichigan.

Furing this period these business men took were then a passive interest in the educational program and activities of the Hartland school. In 1927 they began to give financial recognition to the school and community, first in the form of a 735,000 library and an adjoining seven acre

tract for park purposes, followed by certain foundations which they created for the school and community. The first of these is known as "The Hartland School Foundation" and consists of \$50,000 in the hands of the Glevelani Trust Company, 80% of the income of which is being used for the benefit of the Hartland school. The remaining 20% of the annual income is being added each year to the principal sum and will continue to operate in that way until it becomes \$1,000,000, after which time the entire income thereof shall accrue to the needs of the school.

A \$10,000 foundation has been set aside for the Methodist church at Hartland, the income being divided as in the school foundation until the principal sum shall reach \$400,000 after which time the entire income shall be utilized by the church suthorities for the promotion of its Christian stemardship.

The third foundation, distinguished from the first by a slight change in spelling, is called "The Heartland Foundation". It was created with deposits by Mr. Crouse of \$100,000 with the Grand Papids Trust Company. An additional \$100,000 to supplement this fund is being made available by Mr. Crouse in his will. Mr. H. A. Tressine has made a similar provision for \$100,000. This foundation also operates on the 80% to 20% basis until the aggregate

amount becomes \$10,000,000. As soon as the annual income reaches \$35,000 a trust fund is to be created for other adjoining schools similar to the one at Hartland.

The fourth gift is the farm of 640 scres in the mends of the Grand Papids Trust Company to be used for religious, cluestional, or agricultural purposes in the Bartland srea slong the lines of recesson engineering development and operation.

A few months ago Mr. J. Pobert Crouse suggested to the Superintendent of Public Instruction that he would life to onlist the conserstion of the state educational department in the development for the Hartland schools of the most forward-looking curriculum in rural education in the United States. He stated that he would be disposed to consider giving any financial assistance needed in excess of that which the local school district would naturally be expected to pay in order to inaugurate ruch a program of courses and provide housing and other cosential facilities to assure the success of the project. The Superintendent of Public Instruction appointed a special committee consisting of the Read of the Educational Department of Michigan State College, the Head of the Rural Education Department of Michigan State Worami College, and the State Supervisor of the Bural Agricultural Schools of Michigan. They are morking with the

Hertland superintenient of schools and other interacted persons in the promoting of this work. In September of 1030 the committee in company with the State Superintendent of Public Instruction and the State Superintendent of Pural Education made a casual survey of the district and the neighboring school districts and held a conference at Hartland to consider a definite area from which the committee would select a group of districts including the Hartland consolidated school that would constitute the so-colled Hartland Area. It was hoped that the group of schools might have a population of at least 600 children.

of the territory including the school districts of Leer-field, Decota, Genoa, Tyrone, Hartland, and Brighton townships of Livingston county and Highland township of Cakland county. This forms the basis for a more thorough since tional and sociological survey in order that it may be determined approximately how much and what portions of this group of townships should have their educational interests centered at Hartland and receive their high school advantages at that place.

A questionnaire was prepared and placed in the hands of high school students to collect definite facts and general information concerning the greater portion of the

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area. This data was well as its integrating and disintegrating forces. It was found that the banking, general merchandising, and grocery areas overlap and that a grocery area was the only type centering at Hartland. A large percentage of the farms are occupied by the owners and the period of occupancy seems to be a comparatively long one. Several churches are scattured about the area among which are two Catholic churches, a wethodist church at Hartland, and a Free Sethodist church in Tyrone township.

The land is fairly well adapted to general farming purposes although its topography is of a broken, slightly hilly nature. Emirying seems to be the dominant agricultural interest and under normal conditions these farmers are cuite prosperous. The people are mostly native born and are cuite thrifty and industrious.

The study is being continued in order that the committee may be prepared to take into consideration the economic, sociological and educational factors involved. They can thus more intelligently formulate a nucleus for a curriculum that shall evolve and serve the educational needs of the community. It was felt that it should be a growing curriculum which would be gradually developed within the area. The committee recommended as an initial step to this development a Helping Teacher Service. After giving the matter careful consideration and consultation

with some of the leading educational leaders of this country, Mr. Grouse accepted the recommendation and arranged for a three year tenure of this corvice starting in September, 1931. A group of tasks districts have agreed to cooperate.

It is the desire of Mr. Ordine that there shall be originated a plan whereby the seven cardinal educational objectives may function in the largest possible way in the community. To these he would also add village planning, architecture, landscape designing, investigation and establishment of industries supplementary to agriculture, community welfare fund for charities, and perhaps others that may suggest themselves in the future. All of the above including the educational objectives he hopes may be rendered continuously effective in the future by means of financial foundation which he would create.

the right kinds of contacts, participation, and exposures it is believed that the children of Hartland and vicinity will be given a chance to at least approach capacity efficiency. They will have a rich heritage and can transmit to posterity those things that are essential to the enrichment of human life.

The Parry County Area -

complete without cognizance being liven to the way in which Hr. *. K. Kellogg's interest was attracted to the rural agricultural school sovement. It came as the aftermeth to an election in Boss township, Yelamazoo county, for the purpose of organizing a township school district. The election was lost by a majority of fifteen votes.

Cince the w. K. Relioss farm and bird sanctuary is located in what at that time was known as district No. 3 of Rose township, the report of the result of the election caused him to meditate on what might be done to improve the local achool conditions. His first thought was to encourage a building progress for that district. Consequently he offered to match \$10,000 with a like amount to be raised by a bond issue in the district for the purpose of providing a fine two-room building including an auditorium for the neighborhood. The local school board called a bond election for the above mentioned amount. Before the time of the electica Mr. Rellogg's ideas had been diverted to a larger educational program. The result was that he offered to match \$30,000 with a like amount toward building a new consolidated school building for a group of primary school districts. Seven districts accepted the challenge and

organized themselves into a rural agricultural school district. Instead of matching the amount offered they bonded the district for \$60,000 for building purposes. This encouraged Mr. Kellogg who increased his appropriation to \$30,000 and a \$90,000 building was erected.

When school opened the following September the children of the entire area were permitted to enroll at the new school. Transportation was made available to those who lived more than a mile from the consolidated school building. The initial enrollment was 206 which increased during the year ending June, 1931, to 243. In place of only eight grades of work as previously obtained in six of the primary districts and ten grades in the other a twelve grade accredited school promptly materialized.

Mr. Kellogg continued his interest in this school and manifested it by contributing toward the cost of the busses, by providing a modern teacherage for the grade and high school teachers and in other substantial ways.

He soon discovered that such an institution has its fruitage in a better rural life. At the expiration of the second year Mr. Kellogg sent word to the office of the Superintendent of Public Instruction that he was ready to invest \$100,000 more in helping to build three additional schools. His first thought was that they might be dis-

tributed about the state with possibly one of them located at Chatham in Alger county and another in Calhoun county. Shortly after this and before the locations had been definitely fixed be conceived the idea of a more complete program including health education, health supervision and general child welfare for a group of such schools.

Foun ation with an initial sum of 1,000,000 and placed it in charge of seven men who constitute the Board of Firectors. He saked that an area be releated near the present.

**E. Kellogg school in which the \$100,000 might be expended under their direction to help build the three schools.

This Board of Directors with two active members in comrese were directed to finance a thorough-going health program in conjunction with regular local, county and state agencies for this group of schools and other nearby rural equicultural schools. Earry county was selected and the creamination work was started. They expect to extend the advantages of the supplementary health work to the entire county as well as the present #. K. Kellogg school, the "codlend school, and the city of Mastings. With this thought in mind a rural agricultural school has been established at middleville for Thornapple township including come portions of two or three adjoining townships and

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eacther is in the process of organization for approximately twenty origary districts for the Delton-Frairieville portion of the county. It is expected that a school of this type will be established at Yashville and possibly one or two others in the county. In addition to this a legislative enactment was secured during the session of 1931 which makes it possible for other townships immediately adjacent to Hastings and existing rural sericultural cohools to take advantage of the opportunity. They can organize themselves into township districts. Then on petition of the cohool electors for the establishment of a rural agricultural school in lieu of doing so detarmine by resolution to pay the tuition and provide transportation for any or all grades to adjoining schools in which the required vocational training is made evailable. When this is done the state is recuired to contribute \$400 per vehicle toward the cost of transportation. It is expected that the health program thus and a wallable to this area will be the most complete in the United States. The management of the Foundation has investigated practically every community in the entire country in which such work is being done and hope to profit by the experience of others and cater to every physical and health need of the child that is not atheraise being served by existing agencies. It is understood that if the practicability and success of the program is assured Mr. Kellogg expects to add several million dollars to the Foundation fund in order to

make it permanent and make it possible for the service to be extended to other rural sections of this country. It is felt that supplementing the usual rural agricultural school program in this way will tend to make such districts the most attractive in which to live, maintain a home, and rear a family. Rural life will thus become more complete, permanent, and satisfactory.

In 1937 immediately following the Sath disester of Clinton county Senator Joses Souzens made an investment of \$75,000 for the purpose of reinstating that rural agricultural school pressan. He not only restored the building but provided a beautiful addition for community and physical education purposes. This has enabled the school to more fully serve the rural life needs of the community.

Another Gift -

rescue at Sakh and Mesers. Crouse and Tremaine ande their first exard of \$35,000 library to the Earthand school a legacy ase provided for the Library northead agricultural school at Millis, near Ypsilanti. Provision was made in the will of Charles Sli Alban of Sillis for a substantial gift. This consists of the net income of a \$100,000 estate and \$2000 annually from the principal sum

thereof to be used for the purpose of paying the principal and interest on woods is seed to resultd after the original plant has been lestrayed by fire. The donor san formerly a resident of the district and is reported to have been expected to consolidation at the time of the organization of this sendel. Noter he learned to appreciate its benefits both locally and as a training school for teachers in the field of rural education.

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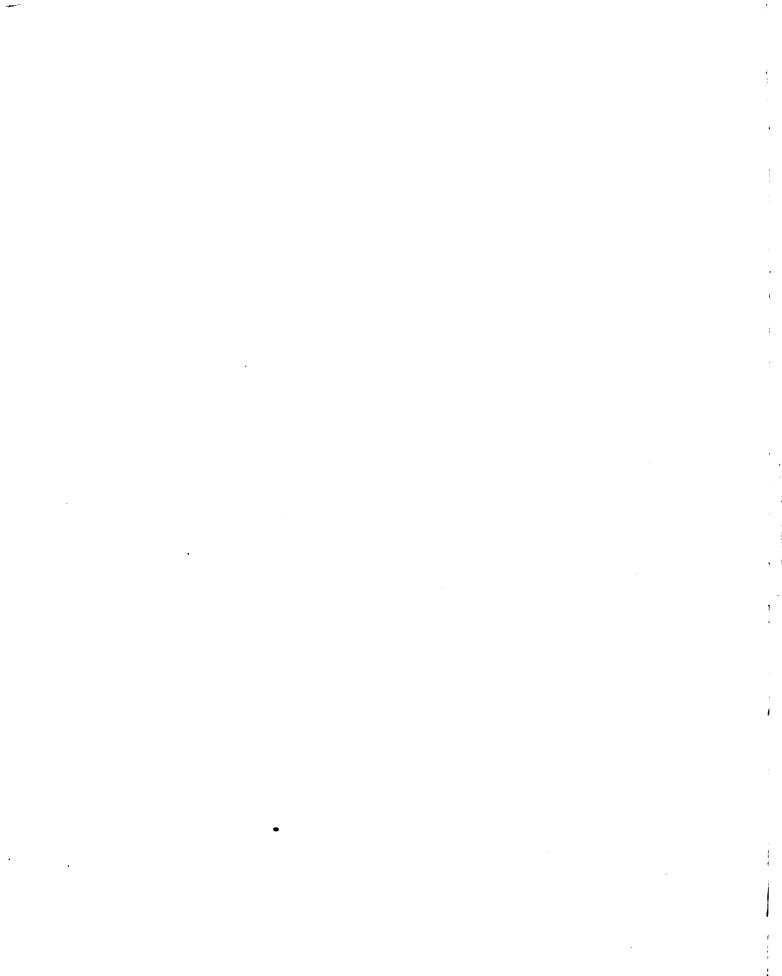
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