

RECREATIONAL DEVELOPMENT ON THE CHIPPEWA LAKE
AND ITS ADJACENT LANDS

Problem Report for the Degree of M. L. A.
MICHIGAN STATE UNIVERSITY
DAVID W. FOSTER

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**RECREATIONAL DEVELOPMENT ON THE CHIPPEWA
LAKE AND ITS ADJACENT LANDS**

By

David W. Foster

A COMPREHENSIVE PROBLEM REPORT

**Submitted to the College of Social Science
School of Urban Planning and Landscape Architecture
in partial fulfillment of the requirements
for the degree of**

MASTER IN LANDSCAPE ARCHITECTURE

1969

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ABSTRACT

RECREATIONAL DEVELOPMENT ON THE CHIPPEWA LAKE AND ITS ADJACENT LANDS

by David W. Foster

Today, with our country's ever swelling population, its devastating urban sprawl, and its industrial revolution, the countryside in which man found environmental values and a way of life, is being consumed by the very forces he creates. Though we are a maturing nation, it is very difficult to foresee or to predict the recreational needs or trends which will effect our future generations. However, because of these various forces mentioned, outdoor recreational facilities, be it natural or man made, are in greater demand now than ever before. As we have grown thru progress, we have misused and destroyed many valuable acres of our nation's natural resources. As a result of these factors it is becoming more and more difficult to be able to utilize, to locate, or set aside sizeable areas which have high quality recreational values. In the statement, "Environment like freedom must be protected and achieved anew each generation", Laurence Rockerfeller relates the spirit and concern which Americans have for their country's landscape. The necessity

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for immediate action cannot be over emphasized. It was for these reasons that the Chippewa Lake and the adjacent lands were selected for an evaluation of its recreational potential.

On August 8, 1971, this tract of land will be due for Federal recapture (returning to government ownership) under the provisions of Section 14 of the Act of Congress of June 10, 1920 as amended August 26, 1935. At this time it is not definite how the Federal Government will act toward this option.

When research is done on a project such as the Chippewa Lake project, it is necessary to determine the recreational needs of the region as well as the complex itself. Various inventories, charts, and maps have to be made on the landscape resources. Influencing factors such as proximity to the urban centers, highways conditions, mode of travel, and many more must be studied. For it is not until all possibilities have been exhausted, that a planner can be assured that his proposal will contain the values of a total environmental development. Anything short of this leaves a possibility for a haphazard result in which a camp site here and a scenic overlook there is produced.

[illegible][illegible]

On August 2, 1971, this Bureau of Land Management (BLM) received from the Department of the Interior (DOI) a letterhead memorandum (LHM) dated July 26, 1971, regarding the proposed withdrawal of certain lands from public domain and their reservation as National Monument. The LHM was signed by the Assistant Secretary for Lands, DOI, and was addressed to the Director, BLM.

The LHM stated that the proposed monument would consist of approximately 10,000 acres of land located in the State of Nevada. The lands were described as being "suitable for the establishment of a national monument."

The LHM also stated that the proposed monument would be established under the authority of the Antiquities Act, which allows the President to declare a national monument on his own initiative or upon the recommendation of the Secretary of the Interior.

The LHM further stated that the proposed monument would be established for the purpose of preserving certain scientific and historical resources. The LHM also stated that the proposed monument would be subject to the same management policies and procedures as other national monuments managed by the BLM.

The LHM concluded by stating that the proposed monument was being established in accordance with the provisions of the Antiquities Act and the policies of the BLM.

The following is a list of the names of the persons who have been appointed to the various positions in the Department of the Interior, for the year ending June 30, 1901.

David W. Foster

A proposal of this type provides for (1) a supplement of recreational facilities at a standard of high quality, and (2) to insure future generations of a place where they may have educational, social, physical, and other outdoor recreational experiences.

The entire project has approximately 28,000 acres and a land ownership pattern which is rather complex. The Northern States Power Co. is the major land owner with some 14,000 acres. The Lac Courte Oreilles, a band of Chippewa Indians, has their land divided into three type of ownership, they are: tribal lands, allotted lands, and U.S. Title land under Government control. The remaining land is owned by the U.S. Forest Service and private individuals who own resorts, summer homes and permanent dwellings.

When determining guidelines for the master plan, it can be shown thru zoning that certain parcels of land should be controlled by other than present methods. The suggested control for these pertinent parcels are: (1) complete acquisition by purchasing, trading or by gifts, (2) or negotiating the rights of less than full ownership, such as leases, rights of way, easements, or leasebacks. The handling

David W. Foster

of these areas in such a manner will improve the esthetic value for future outdoor recreation facilities, such as camp grounds, picnic areas, boat landings, trails, and many others. It does not suggest the use of any condemnation action.

Finally, the purpose of this comprehensive problem report is to clarify, illustrate and justify the development of outdoor recreation facilities on the Chippewa Lake and its adjacent lands.

ACKNOWLEDGMENTS

This author wishes to express his thanks to all those who have contributed to the completion of this Comprehensive Problem Report.

To Professor Carl S. Gerlach, my Advisor, who helped and encouraged me to complete my graduate program. Since the majority of this project was completed off campus, it was necessary for him to make changes in his busy schedule to coincide with mine.

To the Chequamegon National Forest, who made available, the necessary information and background material. The Forest personnel enlightened me on various aspects of the problem.

To Mrs. William Kresen, who helped me by typing this Comprehensive Problem.

And finally, to my wife Susan, who gave much of her time and energy to help me complete this portion of my Masters Degree.

Acknowledgment

List of Tables

List of Figures

Introduction

CHAPTER

I. The H

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II. The

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Ev

St

TABLE OF CONTENT

	Page
Acknowledgments	ii
List of Tables	v
List of Figures	vii
Introduction	1
CHAPTER	
I. The History	14
Indian and Logging Era	14
Creation of the Reservoir	16
Future Status of Chippewa Lake	20
II. The Analysis of the Site	24
Description	24
Basic Geographical Data	24
Physiography	29
Climatology	33
Evaluation of the Natural Resources	38
Water	38
Soils	47
Minerals	56
Flora	61
Fauna	64
Summary	74

	Page
CHAPTER	
III. The Recreation Demands	76
Present Facilities	76
Influencing Factors	87
Projections	105
Summary	109
IV. The Development of the Chippewa Lake and its Adjacent Lands	111
Recommendations	111
Protection of the Water Quality	112
Preservation of the Natural Shoreline	112
Control of Recreational Development	113
Conclusion	114
BIBLIOGRAPHY	120

Page		
1	General Introduction	.III
2	Geographical Location	
3	Historical Development	
4	Physical Features	
5	Climate	
6	Vegetation and Animal Life	.VI
7	Population and Race	
8	Religion, Customs, and Social Conditions	
9	Education, Industry and Agriculture	
10	Commerce, Transportation and Communication	
11	Recreation	
12	Summary	

TABLE	
I.	United States
II.	Actual Population in each State
III.	Population of Indiana and Minnesota
IV.	Age Distribution
V.	Estimated Property
VI.	Origin of the Year
VII.	Soil Quality Areas
VIII.	Relative Rating
IX.	Total Number
X.	Registered Chippewa of Fish
XI.	The Major the Br Commerce
XII.	Comparative Activi

LIST OF TABLES

TABLE	Page
I. United States Leisure Projections	4
II. Actual and Estimated Per cent of Consumer Units in each income class, 1947, 1957, 1976 and 2000	6
III. Population Projection of the United States Population, and Individual States - Ohio, Indiana, Illinois, Michigan, Wisconsin, Minnesota, 1976 and 2000	7
IV. Age Distribution of the Population	8
V. Estimated Recreation Visits to Selected Federal Properties	9
VI. Origin of Non-Resident Visitors in Wisconsin for the years 1949 and 1959-1960	25
VII. Soil Qualities and Uses of Soil Management Areas	57
VIII. Relative Productivity of Soils for Tree Growth	57a
IX. Rating Factors for Recreational Areas	57b
X. Total Mineral Production in Wisconsin, 1962	58
XI. Registration addresses of cars parked at Chippewa Lake on May 13, 1967, opening day of Fishing Season	73
XII. The Major Land Uses in Sawyer County, and the Breakdown of its Dominant Use - Commercial Forest Lands	77
XIII. Comparison of Participation in other Outdoor Activities by Campers and Non-Campers	79

TABLE

		IV. Major S Fastest
		IV. Number of Outdoor populati

	TABLE	Page
XIV.	Major Summertime Activities which Grow Fastest Between now - 1980 - 2000	92
XV.	Number of People Participating in Selected Outdoor Recreation Activities (per cent of population)	92

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- XV. Sketme Develo
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LIST OF FIGURES

FIGURE	Page
I. Chippewa Lakes Location in Reference to the State of Wisconsin and large Urban Centers	24
II. Location of Winter Dam	26
III. Location of Major Highways in Relationship to Lake Chippewa	28
IV. The Five Physiographical Regions of Wisconsin	30
V. Location of Counties in Northern Highland Physiographical Region	31
VI. January and July Mean Temperatures	35
VII. Average Length of Growing Season	37
VIII. Location of the 10 Natural Lakes prior to flooding	39
IX. Location of the Chippewa Watershed in Relation to the Pertinent Counties	42
X. Major Soils in the Northern Highland Physiographic Province	49
XI. The Five Soil Management Areas along with their various locations	57c
XII. The Mineral Distribution by Counties within the Northern Highland Physiography Region	59
XIII. Vegetation Groups for 1850	65
XIV. Vegetation Groups for 1956	66
XV. Sketmetic Map of Ownership in Relation to Development	115
XVI. Sketmetic Development Plan	116

FIGURE	Page
XVII. Typical Campground Development	118
XVIII. Sketches of Recreational Facilities	119

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INTRODUCTION

Throughout the history of mankind on this earth, man has sought many ways which he could use as outlets for self-expression and personal development. These expressions have taken many forms yet a striking similarity remains. We have called these variety of forms recreation. Recreation can be defined in many ways. It is a fundamental need. It is a common heritage to all people. It is refreshment to the body and mind. For the following study, recreation is defined as:

refreshment of strength and spirits and satisfying diversion in the outdoors....in many different ways... through the contemplation of inspiring natural scenery; through insight into the geological and biological forces of nature; through visiting sites and seeing structures and objects associated with significant events in history and with cultures of prehistoric peoples; through activities such as picnicking, boating, skiing, and other outdoor sports; and through enjoyable community activities.¹

Americans are continually turning to the outdoors for recreation, relaxation, and the utilization of their leisure time as never before.

The outdoor recreation activities which Americans choose and enjoy during their leisure time takes many forms....hiking and swimming, fishing and playing outdoor games, bicycling, sightseeing, picnicking, attend-

¹Phillip H. Lewis, Jr.: "A Study of Recreation and Open Space in Illinois"; Division of Landscape Architecture and the Bureau of Community Planning, University of Illinois: p. 9.

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The United Nations Conference on the Environment and Development (UNCED) was held in Rio de Janeiro, Brazil, in 1992. The conference was the first major international conference on the environment since the 1972 Stockholm Conference. It was the first conference to be held in a developing country. The conference was attended by 178 countries, including all 145 member states of the United Nations. The conference was organized by the United Nations Development Programme (UNDP) and the United Nations Environment Programme (UNEP). The conference was a landmark event in the history of international environmental law. It resulted in the adoption of the Rio Declaration on Environment and Development, the United Nations Framework Convention on Climate Change (UNFCCC), and the United Nations Convention on Biological Diversity (UNCBD). The conference also resulted in the adoption of the Agenda 21 action plan, which is a comprehensive plan of action for the 21st century. The conference was a success in many ways. It was the first time that so many countries had gathered together to discuss the environment. It was the first time that the environment had been a major topic at a major international conference. The conference was a landmark event in the history of international environmental law. It resulted in the adoption of the Rio Declaration on Environment and Development, the United Nations Framework Convention on Climate Change (UNFCCC), and the United Nations Convention on Biological Diversity (UNCBD). The conference also resulted in the adoption of the Agenda 21 action plan, which is a comprehensive plan of action for the 21st century. The conference was a success in many ways. It was the first time that so many countries had gathered together to discuss the environment. It was the first time that the environment had been a major topic at a major international conference.

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the Bureau of Criminal Investigation, University of Illinois, U.S.
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ing outdoor concert and play performances, camping and diverse others. Out steadily increasing participation in these activities has amazed observers for the past twenty five years and never more so than now. Our outdoor recreation demands have become imperative. We will need more recreation opportunities and services, private and public, rural and urban. Facts show that by 1965 we had already enjoyed 51% more outdoor recreation experiences in the major activities than we did in 1960. By the year 2000 our participation in summertime recreation will be 4 times greater than it was in 1960.²

Adequate recreation facilities, ranging from local neighborhood playgrounds to regional parks and open spaces, are necessary for the health and well-being of all citizens. Providing such facilities requires a careful appraisal of existing recreation opportunities and the preparation of a long-range recreational development plan.

The Chippewa Lake, a 17,000 acre impoundment in Sawyer County, Wisconsin, has the potential of being developed into an outstanding recreational opportunity for Wisconsin and the Nation. Most of the shoreline is presently owned by the Northern States Power Company of Wisconsin. This area is largely undeveloped and provides a wilderness aspect unique in many recreational development programs. The Chippewa Lake offers many possibilities for recreational development.

²"Outdoor Recreation Trends"; Department of Interior; Bureau of Outdoor Recreation; U.S. Government Printing Office; April 1967. pp 3, 5, and 7.

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Recreation opportunity, both present and potential, should be considered throughout the planning of water resource programs and be evaluated fully in all decisions to construct water resource projects. In densely populated areas and in regions where natural water recreation opportunities are limited, recreation use may be a controlling factor in water resources programs.³

There is little evidence of specific recreational land use and facilities for the preindustrial periods, primarily because it was an unrecognizable ingredient of the environment. While most Americans lived in rural areas, their recreation needs were easily satisfied by the woods, streams and open spaces. Their day began at sunrise and ended at sunset. However, the advent of the industrial age produced a need for recreation, because of less exercise and monotony of the job. With each reduction in the work week, the opportunity and need for additional recreational land increases. Table I shows what the leading authorities believe the expectations of leisure time to be in the United States by 1976 and 1980.

³The Report of the President's Water Resources Policy Commission; "A Water Policy for the American People"; Washington, D.C.; 1950; p. 256.

TABLE I

United States Leisure Projections

		CLAWSON		ORRRC	
Item	Unit	1956-1980		1960-1976	
Leisure					
Avg.work week	Hrs/Employee	40	32	38.5	35.4
Discret.y.leisure...	Hrs/Week	30	38	N.A.	N.A.
Paid vacation	Wks/Employee	1	2.5	2.0	2.8
Paid holidays	Days/Employee	N.A.	N.A.	6.3	8.5

Source: Reserach Report 42: Natural Resources:
 Milstein, David N.; "Michigan's Outdoor Recreation and Tourism" Project '80 - Rural Michigan Now and In 1980; Dept. of Resource Development, Michigan State University, 1964; p. 15.

Since World War II there has been a great awakening to the need for recreation, and a tremendous increase in the provision of recreational facilities.

The appearance of a demand for recreation is evidence of the loss of environmental integrity. When residences become mass dwelling machines and factories become poisoned prisons, the "natural life" becomes an ideal. The ugliness of the places we pass through during daily life stimulates a yearning for purified beauty during a period of rest. "Natural" and "beautiful" become notions attaching to a part-time recreational existence.⁴

Sawyer County has 136 named lakes (a total of 54,877 acres) with 61 public access points. Approximately 27 per cent of the lakeshore in the county is part of the Chippewa Lake. Only 8 per cent of which has been developed.⁵

⁴William L. Thomas, Jr. editor; Man's Role in Changing The Face of the Earth; (Chicago: University of Chicago Press, 1956; p. 897.

⁵U.S.Department of Agriculture; "Lake Chippewa Flowage Report": 1967: p.

Recreation Development and Planning

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Recreation Development and Planning
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The Department of Resource Development states that Sawyer County will require 51 additional public campsites and 180 picnic sites to satisfy projected demands for these activities in the year 1980. This plan also calls for additional hiking trails and beach acreage to meet the 1980 demands.⁶

There are many social and economic forces which are affecting the demand for more recreation facilities. They include:

Increased Family Income: Medium U.S. family income has approximately doubled since 1950, from \$3,320 in 1950 to \$6,570 in 1964. After adjustment in terms of 1957-1959 dollars, these incomes become \$3,960 and \$6,080 - an increase in purchasing power of 54 per cent. Present trends show purchasing power per capita to about double each generation.

Not only is the dollar volume expended for recreation growing rapidly, but it is increasing as a proportion of the personal consumption expenditures.

Approximately sixty billion dollars were spent in the United States for recreation-tourism in 1964. A statistical series maintained by the United States Department of Commerce estimated total spending for selected recreational items at eleven point three billion dollars in 1950; this was 5.8 per cent of the United States personal consumption expenditures. By 1964 it had increased to twenty-four and one-half billion dollars and 6.7 per cent of the personal consumption expenditures.

⁶Wisconsin Department of Natural Resources; "Public Recreation on the Big Chip"; 1968; p. 8

⁷Blank, Gunn, and Johnson, Johnson, and Roy Inc.; "Guidelines for Tourism-Recreation in Michigan's Upper Peninsula"; November 1966; p. 18.

Various studies have shown that as this average income has risen an increasing proportion of it has been spent on leisure activities. Changes in income bring about recreation activity, diversitification, and modification. Total participation in outdoor recreational activity also moves up at a greater rate than does income as the economic level rises. Some of these income changes are shown in Table 2.

TABLE 2

Actual and estimated per cent of consumer units in each income class, 1947, 1957, 1976, and 2000.

Income (1959 dollars)	Per cent of Consumer Units			
	1947	1957	1976	2000
Below 2,000	15.6	13.8	7.5	4.2
2,000 to 3,999	27.2	20.8	10.6	7.8
4,000 to 5,999	26.3	23.8	13.2	7.6
6,000 to 7,499	11.4	14.5	11.3	6.8
7,500 to 9,999	9.9	13.3	17.8	13.1
10,000 to 14,999	6.1	8.8	22.9	25.5
15,000 to 19,999	1.6	2.6	8.2	15.9
20,000 to 24,999	0.8	1.0	3.8	8.0
25,000 and over	1.1	1.4	4.7	11.1

Source: "Economic Projections for the Years 1976 and 2000", Part III, Table II, "Income Size Distribution, "National Planning Association, included in Projections to the Years 1976 and 2000, ORRRC Study Report.

Population Growth: From 1950 to 1960 the population in the United States increased about 19 per cent to almost 180 million and has a projection of 350 million for the year

2000. During this time the population of Wisconsin had a growth rate of 15.1 per cent which represents an increase of approximately 517,200 people.⁸ The population of Sawyer County in 1960 was 9,475 people, a decrease of 8.2 per cent since 1950.⁹ The population density decreased from 9.3 to 8.1 persons per square mile.¹⁰

Judgment projections of the North Central portion of the United States (1976-2000) are shown in Table 3.

TABLE 3

Population Projections of U.S. (1976-2000) (Includes Armed Forces stationed therein, but not abroad.)

In Thousands	Actual 1960	Projected	
		1976	2000
United States	179,323	230,019	350,477
Ohio	9,706	12,902	20,108
Indiana	4,662	6,214	9,596
Illinois	10,081	12,894	19,322
Michigan	7,823	11,615	18,745
Wisconsin	3,952	5,131	7,644
Minnesota	3,414	4,297	6,293

Sources: United States Census of Population: 1960. Number of Inhabitants, op. cit., ORRRC projections.

⁸Robert W. Finley; Geography of Wisconsin; p. 83.

⁹U.S. Department of Agriculture, "Lake Chippewa Flowage Report", 1967. p.

¹⁰Robert W. Finley, Geography of Wisconsin; p. 88

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Not only is our population increasing, but the average age is being lowered. This will have an affect on the type of recreational activities required since the younger participants will want an active recreation reather than a passive one. Table 4 shows the age distribution of the population.

TABLE 4
Age Distribution of the Population

Age Groups	1959	1976	2000
Under 14	29.4	30.3	11.0
14 to 19	8.9	10.7	28.6
20 to 24	6.3	8.2	7.9
25 to 34	13.0	13.5	13.2
35 to 44	13.4	9.7	11.8
45 to 54	11.6	9.8	10.3
55 to 64	8.7	8.5	6.8
65 and over	8.7	9.3	10.4

Source: Projections to the Yrs. 1976 and 2000: Economic Growth, Population, and Leisure and Transportation, ORRRC Study Report #23; p. 179.

The situation today remains one of high growth and high growth potential. Birth rates in the United States have fallen slightly in the last 2 years, but most demographers are cautious in taking this as any indication of a downturn in the trend. Nearly all projections of future United States population take for granted a continued growth. The only question is how much and at what rate.¹¹

¹¹Projections to the Years 1976 and 2000: Economic Growth, Population, Labor Force and Leisure, and Transportation, ORRRC Report No. 23; Washington, D.C.: United States Government Printing Office; 1962; p. 9.

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1958	1959	1960	1961
10.1	10.2	10.3	10.4
10.2	10.3	10.4	10.5
10.3	10.4	10.5	10.6
10.4	10.5	10.6	10.7
10.5	10.6	10.7	10.8
10.6	10.7	10.8	10.9
10.7	10.8	10.9	11.0
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Greater mobility: The rise in mobility of the American population has made many new forms of recreation and many isolated locations available to the average citizen. The short period of time required to travel from crowded cities through the hinterland to the open countryside, has been compressed by the automobile, airplane, and railways. A greater portion of land area is available for the use of our growing population.

Our capability to travel is growing twice as fast as our population. From 1949 to 1965, passenger car mileage jumped 74 per cent, while population increased 32 per cent. Mileage is expected to double by 1980. Better roads and cars mean more and longer trips to seek recreation.¹²

In 1962 Wisconsin ranked 7th in mileage of surfaced roads (92 per cent surfaced), 10th in percentage of paved road mileage, and 14th in rural road mileage in the nation. In 1963 there were 1,712,000 motor vehicles. If these were distributed evenly over the roads at the same time there would be 17 vehicles along each mile. Roads are thinly spaced in the north, however, in terms of road mileage per capita, the figure is greater in the north.¹³

¹²Michigan Dept. of Conservation; "Michigan's Recreation Future"; September, 1966; p. 13.

¹³Robert W. Finley; Geography of Wisconsin; p. 191

1. The first is the question of the nature of the relationship between the individual and the community. The second is the question of the nature of the relationship between the individual and the state. The third is the question of the nature of the relationship between the individual and the church. The fourth is the question of the nature of the relationship between the individual and the family. The fifth is the question of the nature of the relationship between the individual and the social system. The sixth is the question of the nature of the relationship between the individual and the culture. The seventh is the question of the nature of the relationship between the individual and the environment. The eighth is the question of the nature of the relationship between the individual and the universe. The ninth is the question of the nature of the relationship between the individual and the divine. The tenth is the question of the nature of the relationship between the individual and the eternal.

One is obliged to travel to London, where he must be out of circulation. This is not to say, however, that he should not be able to get out of the country, but that he should be able to get out of the country, and not be able to get out of the country.

21. The above is a list of the names of the persons who were present at the meeting held on the 1st day of June, 1964, at the residence of the late Mr. J. H. Smith, deceased.

- Bureau of Investigation; Department of Justice; Washington, DC
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More Leisure Time: Technological and other development in business and industry have resulted in a decrease in the average hours worked per week.

The future prospect is for shorter working days and weeks, and for longer and more widespread paid vacations. A reasonable estimate for the year 2000 may be an average work week of about 28 hours.¹⁴

This, together with the many time and labor saving devices now used in the home, has made leisure time available for recreation.

With more time available plus the increased mobility, Americans are taking to the road in greater numbers every year. They are visiting and using present recreation facilities at a rapidly increasing rate. Table 5 shows

¹⁴Marion Clawson; Land and Water for Recreation - Opportunities, Problems, and Policies; Rand McNally and Co., Chicago, 1963; p. 5.

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estimated visits to various Federal properties.

TABLE 5

Estimated Recreation Visits to Selected Federal Properties

<u>United States Agency</u>	<u>1950</u>	<u>1960</u>
National Park Service	32,780,000	72,288,000
U.S. Forest Service	27,368,000	92,595,000
Bureau of Reclamation	6,594,000	24,300,000
Corps of Engineers	16,000,000	106,300,000
T. V. A.	16,645,000	42,349,000

Source: Research Report 42: Natural Resources: Milstein, David N.: "Michigan's Outdoor Recreation and Tourism" Project '80 - Rural Michigan Now and In 1980: Dept. of Resource Development, Michigan State University; 1964; p. 6.

One of the greatest challenges facing recreation planners will be to define recreational needs and to provide recreation facilities near to or with easy access from areas of high population concentration.

The ORRRC Report has listed a series of facts regarding recreation demand and supply:

1. Demand for outdoor recreation is growing and the demand for the future is becoming greater.
2. The type of recreation people desire in most cases is relatively easy to supply. This includes a path to walk along, a picnic area, and an attractive drive.
3. We have been failing to use land effectively. The physical supply of land and water for recreation

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is plentiful; yet due to the ownership, management, or location, it is unavailable.¹⁵

It is obvious that recreation needs vary with the individual. Recreation gives one the opportunities to experience a release of tension, to play, to develop imagination, or to experience the gamit of emotions.

Recreational lands are needed to provide our population with contact with our natural environment. Joseph Wood Krutch has emphasized the need for such recreational lands:

We need some contact with the thing we sprang from. We need Nature at least as a part of the context of our lives. Without Nature,....., we are compelled to renounce an important part of our heritage.

On some summer vacation or some country weekend we realize that what we are experiencing is more than merely a relief from the pressures of city life; that we have not merely escaped from something but also into something; that we have joined the greatest of all communities; which is not that of men alone, but of everything which shares with us the great adventure of being alive.¹⁶

It is difficult for the planners of the future to know how much recreation land will be needed by our rapidly expanding population. The following is offered by The National Park

¹⁵ORRRC; "Outdoor Recreation for America"; January, 1962; p. 81.

¹⁶State of Wisconsin: Dept. of Resource Development; A Plan for Wisconsin; p. 70.

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Service as guidelines to determine the needs of the public:

On the basis of population, it should be possible to determine the minimum amount of land and facilities required for physical activities. But it is impossible to set a figure on the amount of land that should be set aside for educational, spiritual, and esthetic values. From the esthetic point of view, the limit of an area is the horizon...¹⁷

¹⁷National Park Service; "Guidelines for Determination of Needs"; October; 1959.

Figure 4.2: An example of a directed graph with 6 nodes and 7 edges.

on the basis of a contract, it would be necessary to determine the minimum amount of land and buildings required for regional activities. For this reason, the Commission has been unable to determine the minimum amount of land and buildings required for regional activities. For this reason, the Commission has been unable to determine the minimum amount of land and buildings required for regional activities. For this reason, the Commission has been unable to determine the minimum amount of land and buildings required for regional activities.

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CHAPTER I

HISTORY

The original pine forests of the Lake Chippewa Flowage area were Indian hunting grounds and the scenes of many conflicts between the Sioux and Chippewa tribes. The Lac Court Oreilles (Coo'-de-ray), which in French means "Lake of Short Ears", band of the Chippewa Tribe gained supremacy of the land by the mid 1700's after driving the Santee Sioux from the Upper Chippewa River Basin.

Yanke and Canuck loggers appeared in the 1840's with axes on their shoulders and the cutting began.

Back east the slashings were getting bigger, the smoke of forest fires thicker, and the green chunks whittled smaller. Looking up through the long shadows to the green crowns, they calculated that there was enough cork pine in Wisconsin to patch hella mile, to last forever. And when they got to the Chippewa Valley and saw the majestic sheen stretching over sylvan hills, even these case-hardened timber beasts paused and removed their battered head-gear in respect for the accomplishments of the Almighty.¹

In 1842 the Federal Government tried to force the Lac Court Oreilles to migrate west. However, very few Indians moved because of the fear of their old western enemies, the Sioux.

¹Swift, Ernest; "The Chippewa - Flambeau Rivers"; The Natural Resources of Northern Wisconsin; p. 29.

CHAPTER I

Two original and distinct groups of people lived in the area between the Colorado and Mississippi rivers. The one group was the Indians, and the other was the Spaniards.

Between the Colorado and Mississippi rivers, the Spaniards had a large number of settlements, which in the early days of the century were called "pueblos" (towns).

One of the most important of these settlements was the "Pueblo of Santa Fe," which was founded in the year 1609.

The Spaniards lived in the area between the Colorado and Mississippi rivers.

One of the most important of these settlements was the "Pueblo of Santa Fe," which was founded in the year 1609.

on the Colorado and the Mississippi rivers.

Back east the Spaniards were getting bigger, and the Indians of the Colorado and Mississippi rivers were getting smaller. The Spaniards were moving west, and the Indians were moving east. They were meeting in the middle, and the result was a new people, the Mexicans. The Spaniards were the "Pueblo of Santa Fe," and the Indians were the "Pueblo of Santa Fe." They were meeting in the middle, and the result was a new people, the Mexicans. The Spaniards were the "Pueblo of Santa Fe," and the Indians were the "Pueblo of Santa Fe." They were meeting in the middle, and the result was a new people, the Mexicans.

In 1848 the Federal Government tried to force the Indians to move west.

However, very few Indians moved.

Because of the loss of their old western homes, the Indians.

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Although the influx of settlers and loggers put the Government under pressure to move the Indians, there was enough opposition to this action that a 70,000 acre Lac Court Oreilles Reservation was created in 1854. The northwest boundary of the reservation follows the West Fork of the Chippewa River and bisects the basin of the present reservoir.

During the 1850's the Chippewa watershed was the proving grounds for new methods of logging river driving, and milling machinery. It was an area of bold enterprise, and the economic, social, and geographic atmosphere was rapidly taking on new dimensions. The pine era lasted about 50 years, but the lumbering continued with hardwoods and hemlock for a growing paper industry.

The onslaught was ruthless and wasteful beyond reason because timber was thought inexhaustable...with little regard for humal, social, or legal niceties. Theft of government timber was common... . Timber inspectors received no local support... . Labor was cheap and equipment and transportation expensive... .²

The era from timber to tinder to trees brought overwhelming problems and difficult adjustments in Northern Wisconsin. By the late 1800's, logging was in full swing and records for board feet sawed were being set by local sawmills. In 1887, due to laws passed by Congress, individual members of

²Ibid; p. 30

There are three things to consider in order to make the most of the information available. First, the information is often scattered and difficult to find. Second, the information is often outdated and may not reflect the current situation. Third, the information is often incomplete and may not cover all the relevant aspects of the problem.

the Lac Court Oreilles owned allotments of land and were free to sell this land. Loggers bought their way into the reservation and completed the cut. Fires followed.

Each year there were more miles of slashing, each year fewer green crown of majestic pines to grace the denuded hills. Each year the primeval wilderness retreated like a wounded animal, and fires seemed to forever flare and languish or explode into a holocaust, until smoke hung on the air from spring thaw to fall snow.³

We the people let fires destroy more of our timber resources than loggers ever destroyed. This era was black on the landscape and black in spirit. It was complicated by depression and drought.⁴

By early 1900's the pine forests were gone with only isolated patches remaining. Most of the areas that have been burned over produced lush thickets of aspen and birch.

Creation of the Reservoir

The Chippewa and Flambeau Improvement Company was organized in 1911 by the owners of the water power sites, both developed and undeveloped on the Chippewa and Flambeau Rivers. This company was given charter power to create and operate a system of storage reservoirs on the headwaters of the two rivers for the purpose of regulating the flow of

³Ibid; p. 31

⁴Sorden, L.G.; "The Northern Wisconsin Settler relocation Project, 1934 - 1940", The Natural Resources of Northern Wisconsin; p. 135.

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water for downstream power production. Soon after organization, the Improvement Company made preliminary surveys of a number of reservoir basins on the Chippewa River and selected the site where Lake Chippewa Flowage is now located. It was intended that the owners of the power sites were to join in financing the construction. This was found to be impracticable and an agreement was reached which permitted the Wisconsin-Minnesota Light and Power Company (now the Northern States Power Company) to proceed with the development, and lease it to the Improvement Company. This plan had the approval of the Wisconsin Railroad Commission.

Project lands were purchased from the C. E. Wise Land Company (this land had been purchased from the Indians and individual owners), the Dells Paper and Pulp Company, the Superintendent of Hayward Indian School, and from private persons.⁵

On August 8, 1921, under an act of Congress dated June 10, 1920 and designated as the Federal Water Power Act, the Federal Power Commission issued a 50 year license for Wisconsin Project #108. This was the beginning of the Lake Chippewa Flowage.⁶

⁵U.S. Department of Agriculture; "Lake Chippewa Flowage Report"; 1967; p. 3.

⁶Ibid; p. 4.

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which had no effect on the results. The results of the analysis are shown in Table 1. The results of the analysis are shown in Table 1. The results of the analysis are shown in Table 1.

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The lake is controlled by the Winter Dam. It is a 45 foot high, 995 foot earth fill structure with concrete sluiceway section containing three Taintor Gates (20 feet wide by 26 feet high) and is designed to raise the water level a maximum of 35 feet. The lessee took possession of the project on March 15, 1923. The gates were closed and the spring runoff filled the reservoir.⁷

On June 27, 1939, the Federal Power Commission issued a ruling establishing the original cost of the project to the company. They determined that as of December 31, 1927, the Northern States Power Company should establish and maintain control accounts beginning with an entry of \$910,270.28 which was determined to be the actual, legitimate, and original cost of the project.⁸ Of this amount, \$239,765.12 was determined to be the purchase price of the land, the remainder being construction costs and other expenses necessary to satisfy terms of the license. These costs included the erection of the a new village site, replacement of impounded homes, rental of tribal lands. The Indians were to be allowed the free use of the impoundment to hunt, fish and gather wilde rice.⁹

⁷Ibid; p. 4.

⁸Ibid; p. 4 .

⁹Ibid; p. 3

1. The first group of documents is the "List of Documents" (List of Documents) which is a list of documents that are being submitted to the Commission. This list includes the names of the documents, the dates they were submitted, and the names of the persons who submitted them. The list is organized in alphabetical order by the name of the person who submitted the document.

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Since the original land purchase was initiated for Wisconsin Project #108, ownership has remained relatively stable. Within the project boundaries there are some 27,260 acres. Of this Northern States Power Company (N.S.P.C.) owns approximately 25,300 acres and the remaining 1,960 acres being distributed between the Lac Court Oreilles Band, private individuals, and the Chequamegon National Forest. Land within the boundary which is upland or non-flooded areas is approximately 12,000 acres. N.S.P.C. owns 75% of the 181 miles of exterior shoreline and 90% of the shoreline on the 120 islands in the Flowage.¹⁰

The Power Company has 34 leases outstanding on their property. They are presently attempting to redefine the boundaries and acreage covered in the leases. Lease charges are nominal. The Company received \$430.00 per year from all its lessees. No new areas have been leased for further developments for more than five years. In the past, the Company restricted its leases to private individuals. Several of the existing leases originated as trespasses; people built facilities without owning the land.¹¹

¹⁰Wisconsin Dept. of Natural Resources; "Public Recreation on the Big Chip"; 1968; p. 3.

¹¹Ibid; p. 3.

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Present procedures are to renew leases annually, but to require and enforce higher standards. In one case, a lease was cancelled because the lessees failed to comply to a company standard. The Company favors some development, however, not in areas which are now wild or semi-wild. They would like development to be restricted to areas already partially developed. These should be carried out by the Township, County, or State under terms of a lease from the Company.¹²

Future Status of Chippewa Lake

The Northern States Power Company, a Wisconsin corporation (NSP-Wis.) is the licensee of Project #108 issued August 8, 1921 under the Federal Water Power Act....The project structures are operated by the Chippewa and Flambeau Improvement Company (C & FI Co) under lease from NSP-Wis. and under the authority which C & FI Co. has to operate and maintain headwaters improvements under the laws of Wisconsin (Ch.640, Laws of 1911, as amended.)¹³

¹²Ibid; p. 13

¹³United States of America Federal Power Commission; Project No. 108; Northern States Power Company; September 25, 1967.

CHAPTER 640

AS AMENDED

AN ACT to authorize the Chippewa and Flambeau Improvement Company to construct, acquire, maintain and operate a system of water reservoirs located on the headwaters of the Chippewa and Flambeau Rivers and their tributaries, as described herein, for the purpose of producing a uniform flow of water in the Chippewa and Flambeau River and their said tributaries, and thereby improving the navigation and other use of said streams and diminishing the injury to property both public and private.

The Chippewa Reservoir Project #108 is located in Northwestern Wisconsin, entirely within Sawyer County.

On August 7, 1971, the license for Project #108, located on the Chippewa River in Wisconsin, is terminated. Upon termination of the license period, the project can be relicensed or recaptured according to the Federal Power Act.

A Map showing the present ownership of the land surrounding the Chippewa Flowage is located on the following page.

¹⁴Ibid; Appendix "A".



NORTHERN STATES POWER LAND



NORTHERN STATES POWER CO.



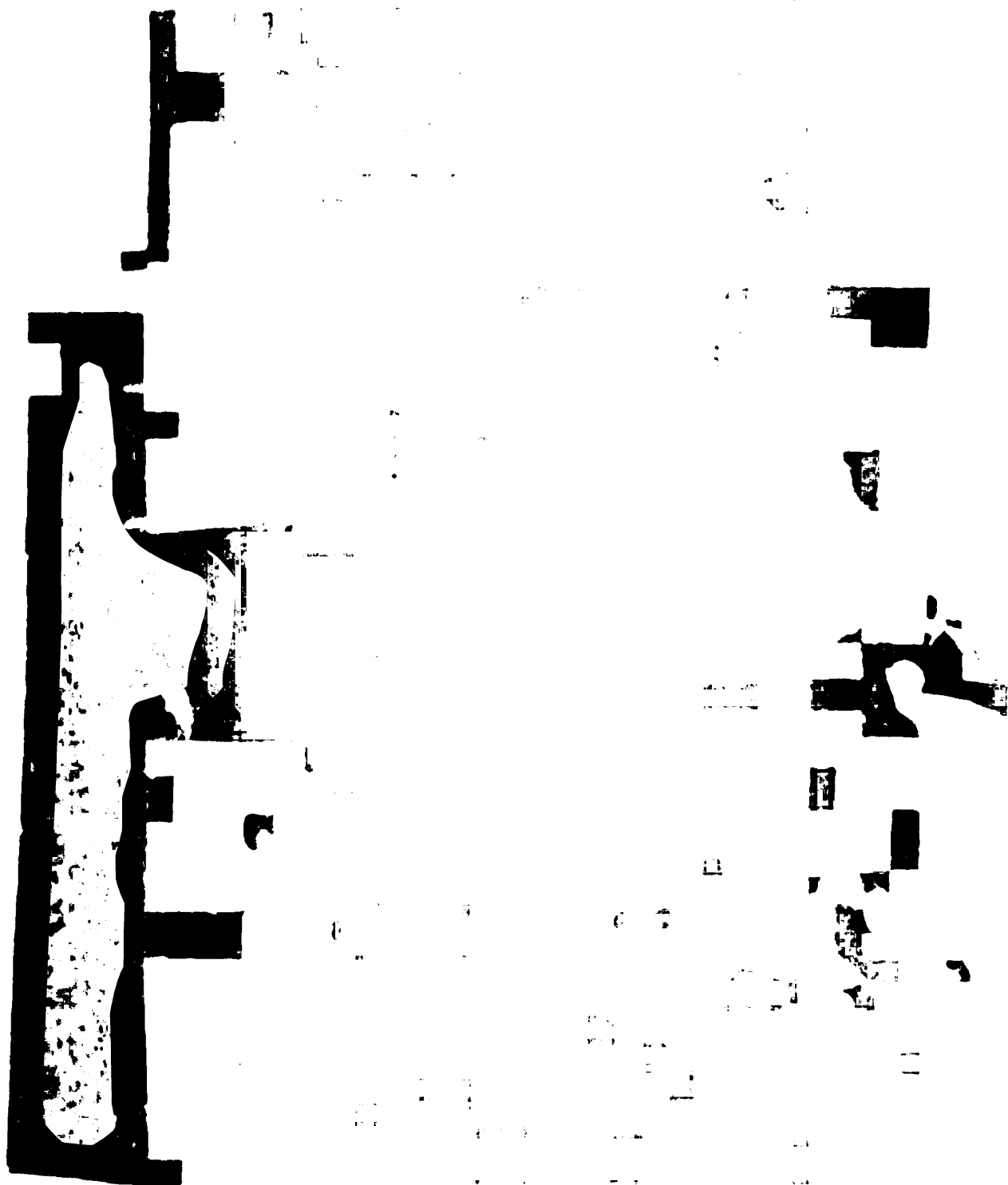
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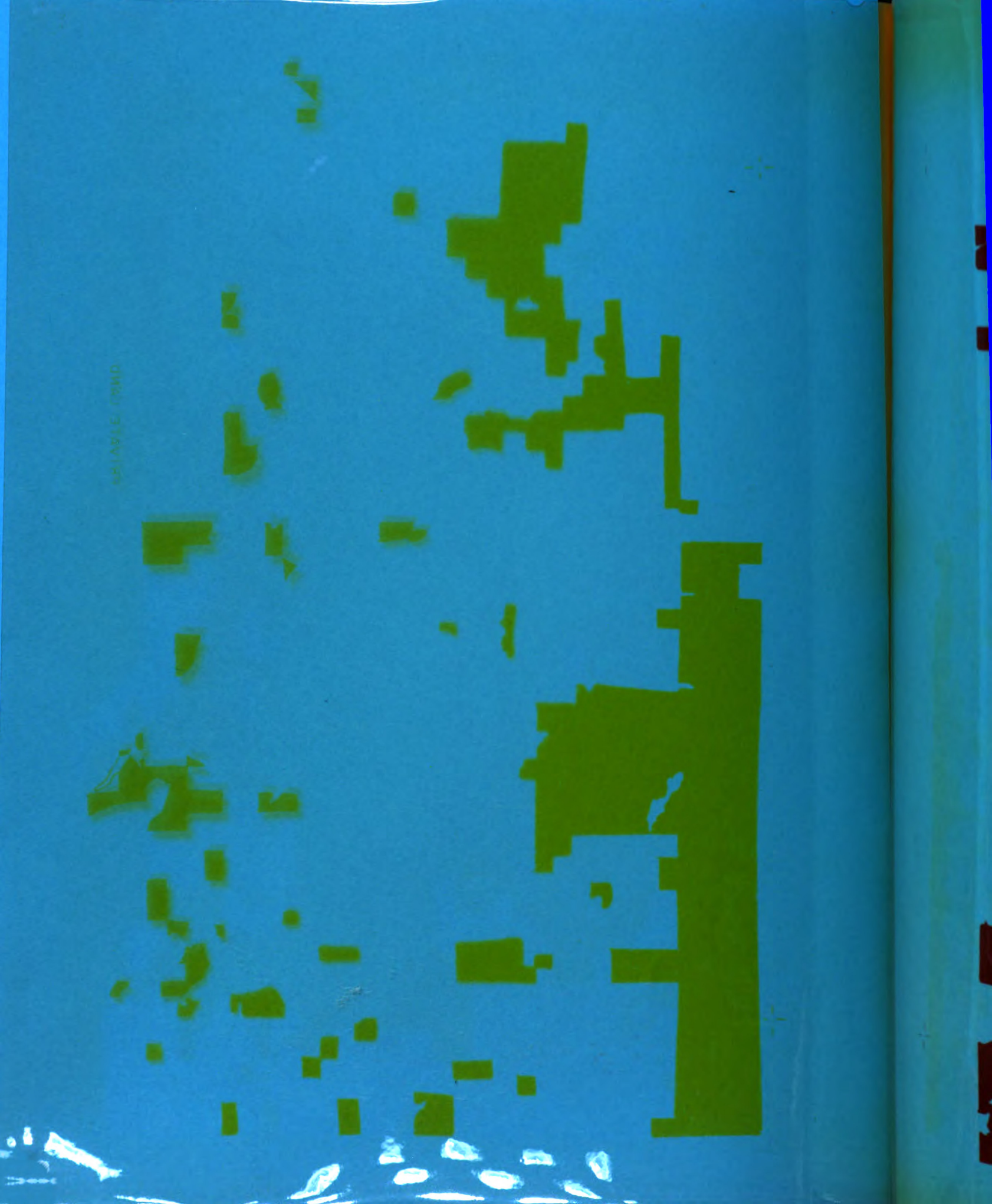


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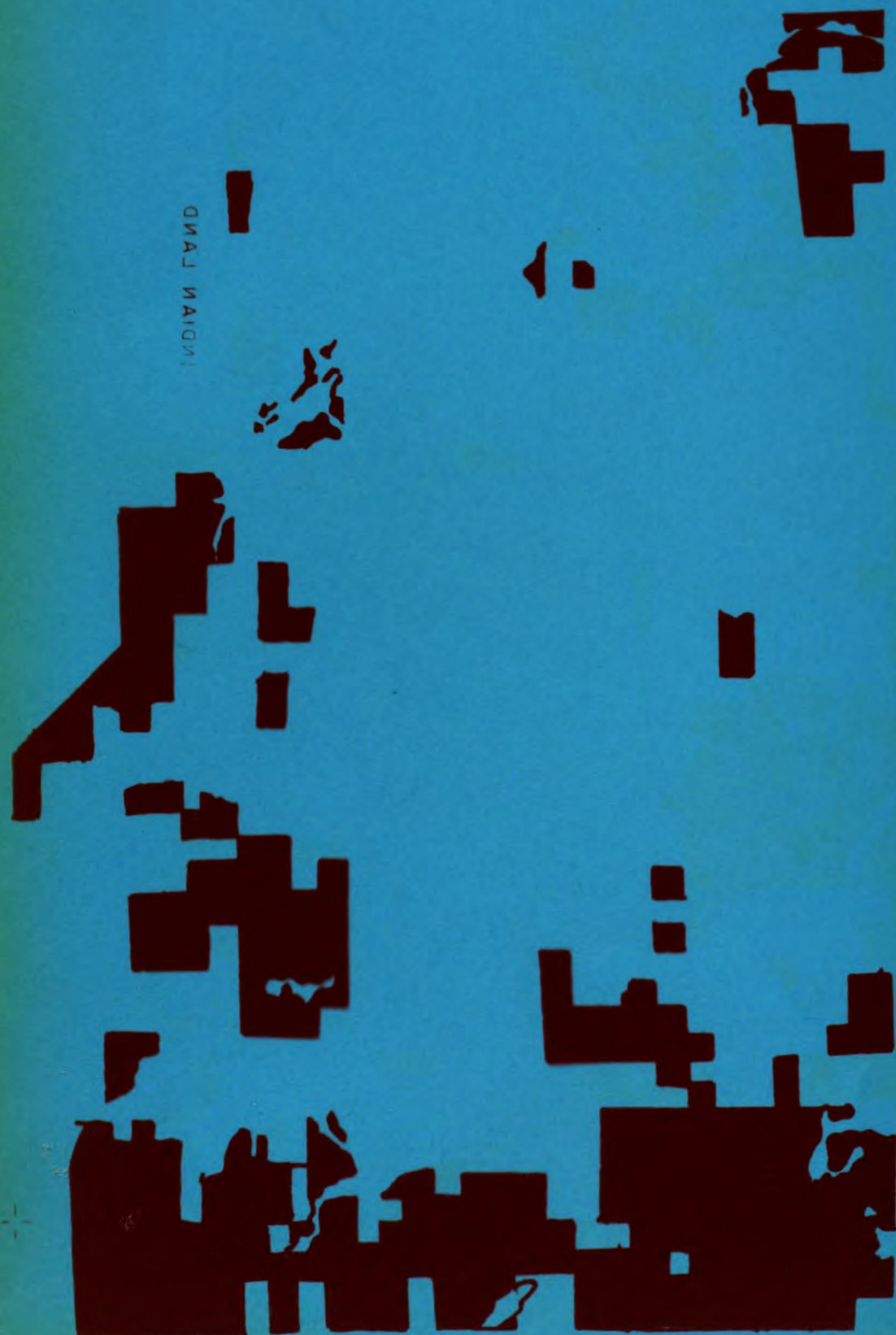
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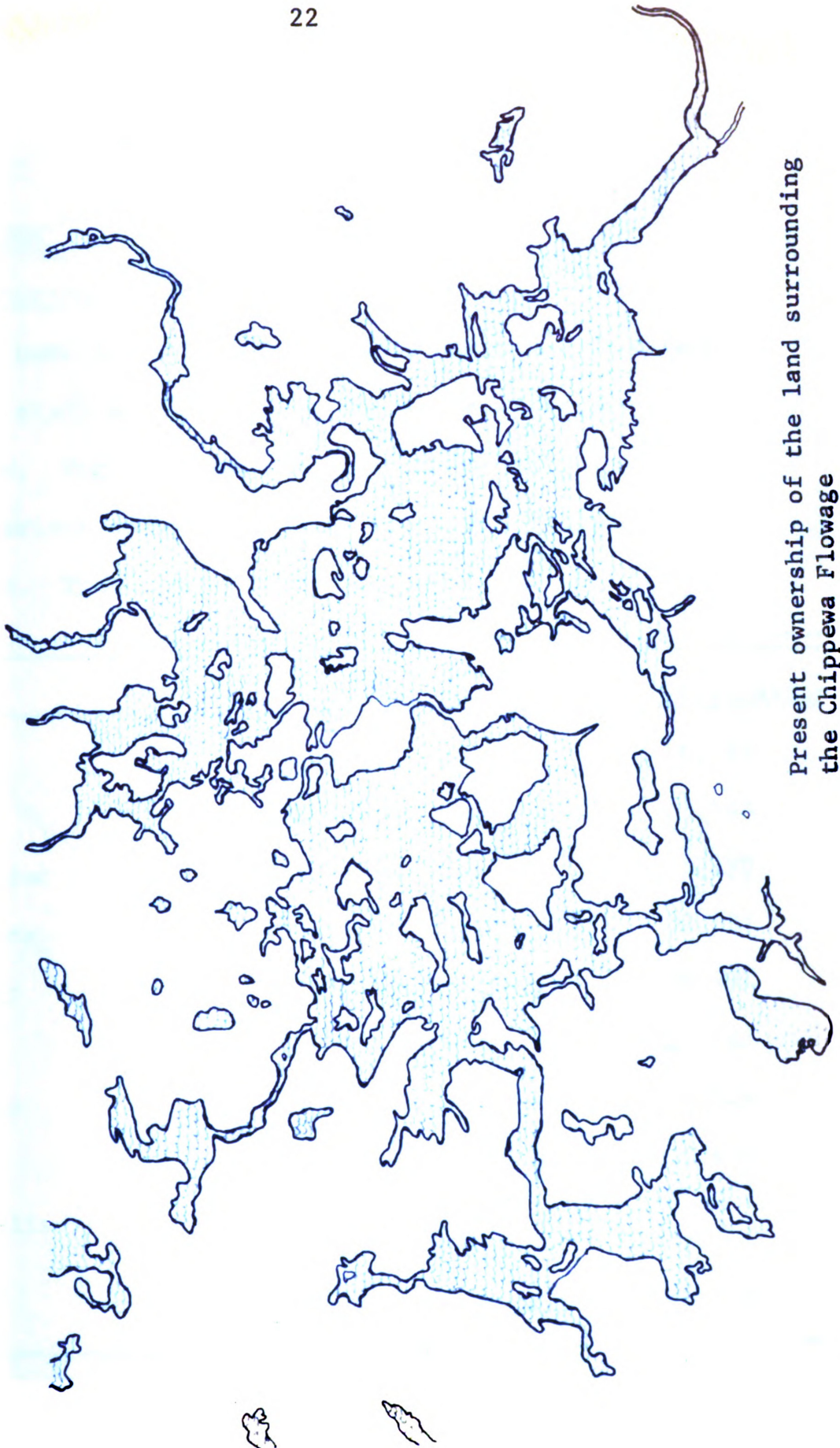


INDIAN LAND



INDIAN LAND





Present ownership of the land surrounding
the Chippewa Flowage

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CHAPTER II

THE ANALYSIS OF THE SITE

DESCRIPTION

Basic Geographical Data

Chippewa Lake and the adjacent lands which are pertinent for this study are located in the northwestern portion of Wisconsin. Figure I shows this location and its proximity to the various urban centers in Wisconsin, Illinois and Minnesota. These large urban centers are:

City	Distance	Population
Ashland	60 miles north	10,132
Superior	85 miles northwest	33,563
Rhineland	130 miles East	8,790
Eau Claire	125 miles South	37,987
Green Bay	250 miles Southeast	62,888
Madison	260 miles South	157,844
Milwaukee	350 miles Southeast	741,324
Duluth	90 miles Northwest	104,000
Minneapolis St. Paul	150 miles Southwest	773,000
Chicago	425 miles Southeast	3,520,000

Source: 1968 Wisconsin Highway Map; Dept. of Transportation; Division of Highways.

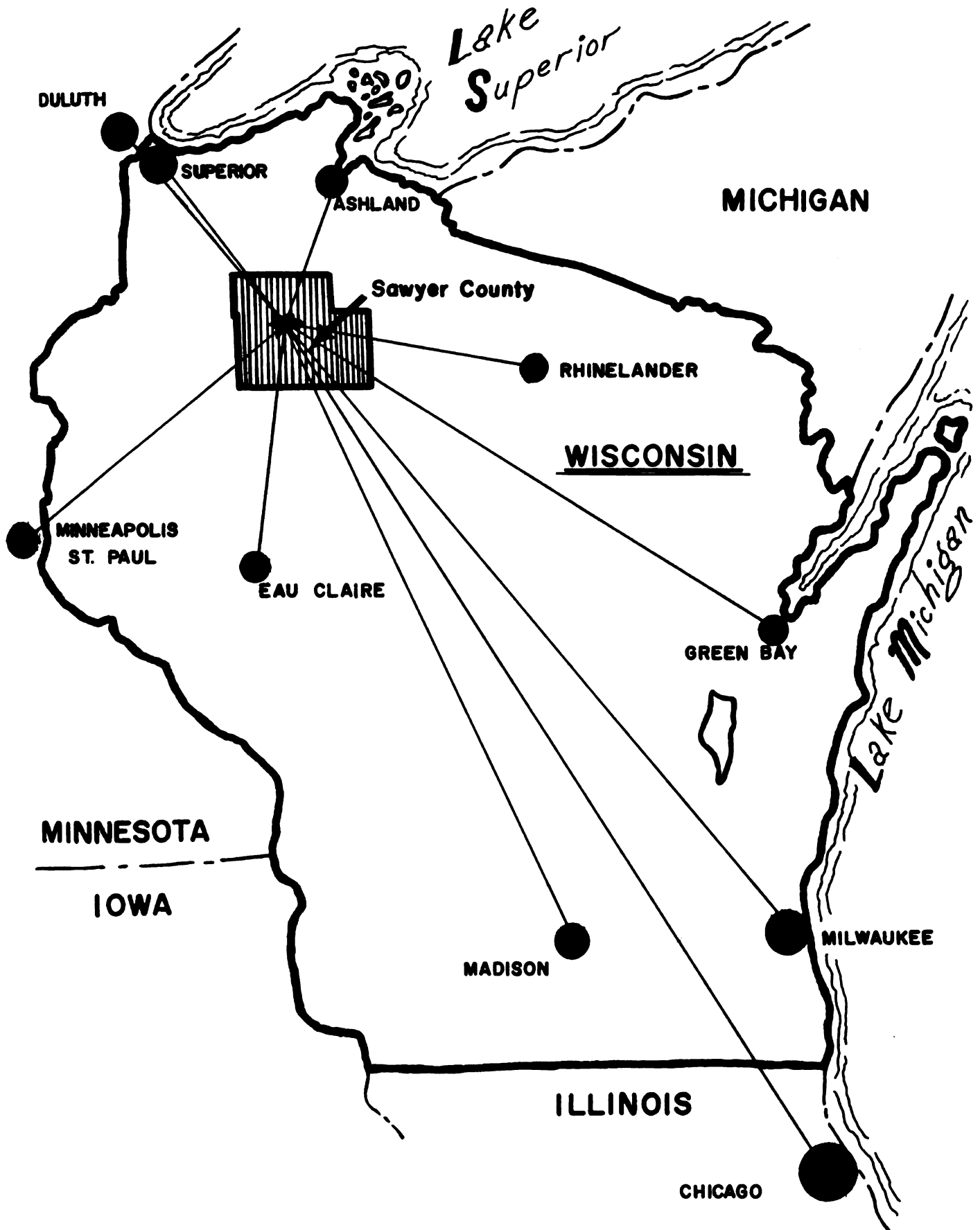


Figure I. Chippewa Lakes location in reference to the State of Wisconsin and large Urban Centers.



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Without question, the majority of recreation resource consumers are Wisconsin citizens, however, there is a great deal of inter-state travel from areas of population concentration.

The total number of non-resident visitors was 1,125,000 (estimated) in 1949 and 3,690,000 for a twelve month period in 1959-1960.¹

Table VI shows the origin of the non-resident tourists in Wisconsin for the years 1949 and 1959 - 1960.

TABLE VI

Origin of Non-resident Visitors in Wisconsin for
the years 1949 and 1959 - 1960

State of Origin	Per Cent 1949	Per Cent 1959-1960 (12 months)
Illinois	73.3	60.6
Indiana	5.5	9.0
Minnesota	4.0	7.3
Iowa	3.9	4.0
Ohio	3.1	4.6
Michigan	2.3	4.4
All others	6.7	10.1

Source: Robert W. Finley; Geography of Wisconsin; p. 207.

Chippewa Lake can be located easist by the location of its dam (Winter Dam). It lies just below the junction of the East and West Forks of the Chippewa River as shown in Figure II.

¹Robert W. Finley; Geograph of Wisconsin; p. 207.

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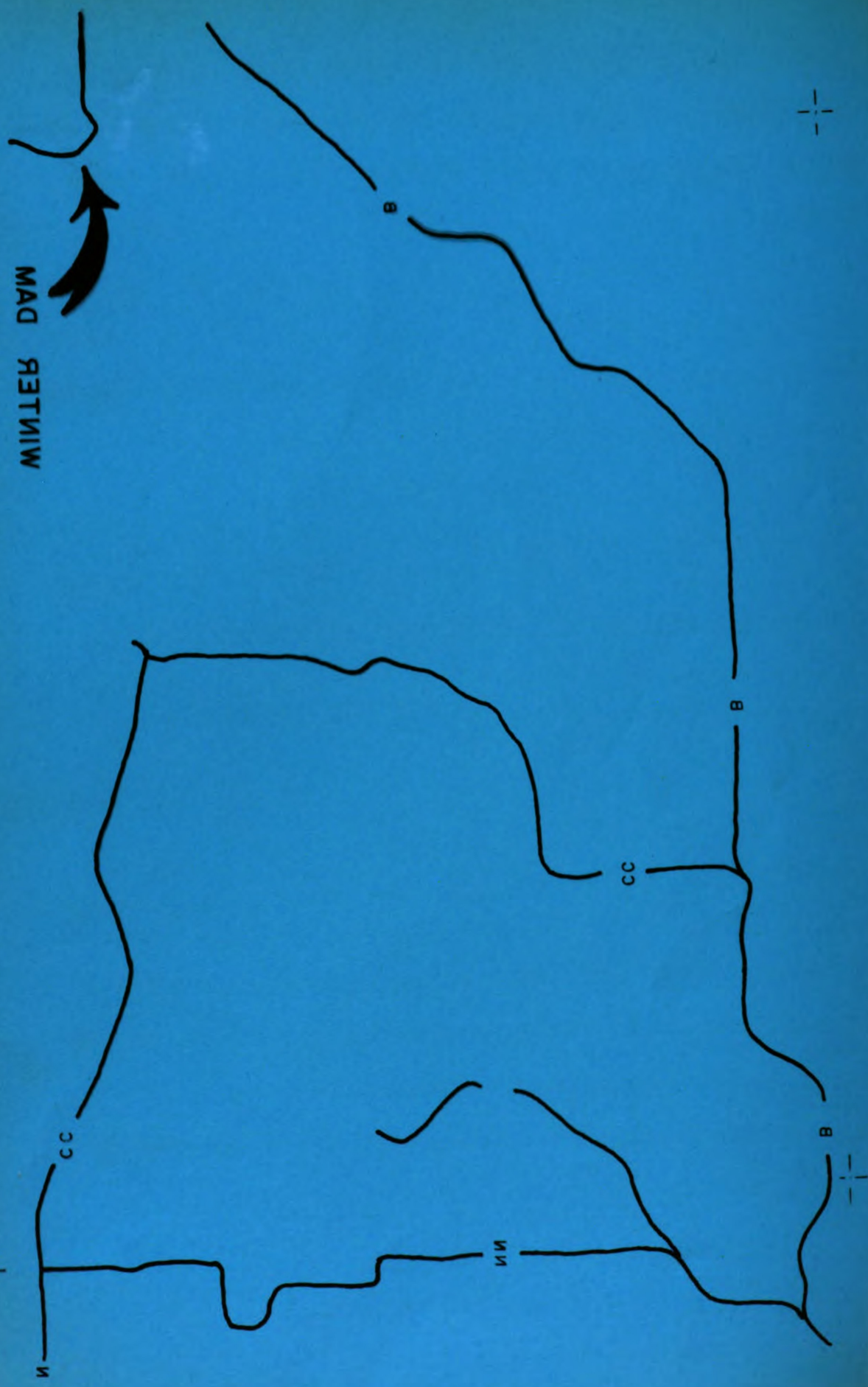
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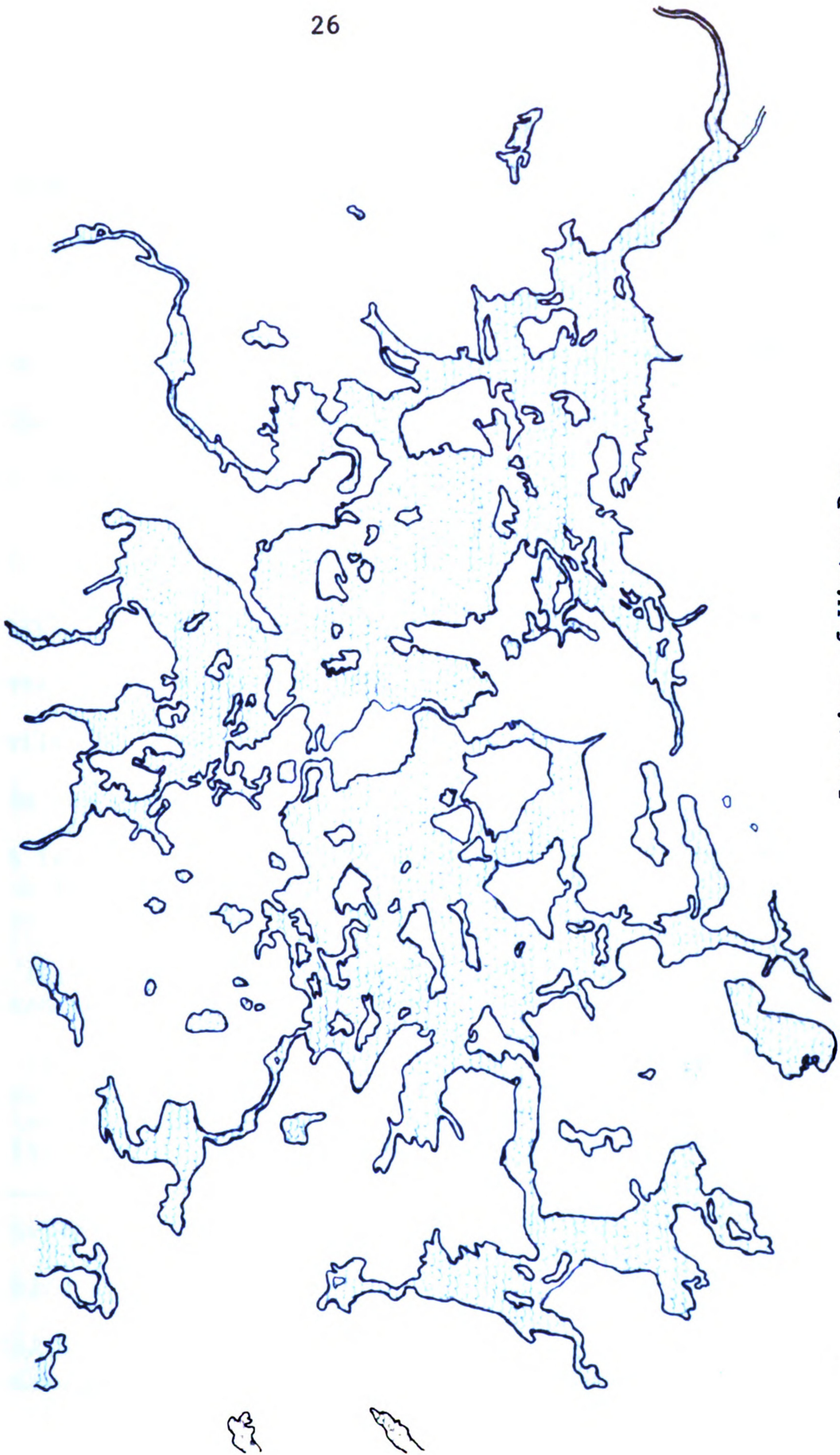
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MAD RATNIW



This majestic parcel of land is within close proximity to four State Highways. They are Hwy 77 to the North, Hwy 70 to the South, Hwy 13 to the East and Hwy 63 to the West. Direct access to the Chippewa Lake area is via county Highway "B" and County Highway "CC". There are numerous other access points to various locations on the Lake, but are not marked as such. The major routes along with several minor roads, are shown on Figure III.

Wisconsin's basic highway system was quite well established by the early 1920's. Changes since then have been largely in extensions and modernization. In 1962 Wisconsin had 98,887 miles of roads and streets.² In 1962, Wisconsin ranked in the nation:

7th in mileage of surfaced roads (79,500 or 92% surfaced)
10th in percentage of paved road mileage
14th in rural road mileage³

In 1963 there were 1,712,000 private cars, trucks, and buses registered in the State.⁴

It is interesting to note the impact of highways on campgrounds used. Those camping from counties with relatively easy access to interstate highways ordinarily used them in traveling to the nearest campground.⁵

²Finley, Robert W.; Geography of Wisconsin; p. 191.

³Ibid; p. 191.

⁴Ibid; p. 191.

⁵Milstein and Reid; State Resource Planning Program; Michigan Department of Commerce; Michigan Outdoor Recreation Demand Study: Volume II Activities; Michigan Department of Conservation; Technical Report Number 6, June 1966; p. 7. p. 34.



Figure III. Location of Major Highways in relationship to Lake Chippewa.

Physiography

Chippewa Lake and the adjacent lands for this study (located in Sawyer County, Wisconsin) lies primarily in the Northern Highland Region. It is one of five Physiographical Regions in which the State of Wisconsin has been divided. (See Figure IV). At the extreme western boundary of Sawyer County, the Northern Highland is joined by the Central Plains Region. However, only a small portion of Sawyer County is consumed in this region and, because it does not directly effect the Chippewa Lake area, its characteristics will not be considered.

The Northern Highland generally consists of a level to gently rolling surface with low relief. In the vicinity of the lake, there is an elevational change of approximately 325 feet between the highest point and the reservoir's summer water level elevation. The entire region has a gently arched assymetric dome underlain by crystalline rock with the highest portion being located near Oneida and Vilas Counties. (See figure V for these locations.)

By far the greater part of the Northern Highland is covered to varying depths by the deposits of the continental ice sheets, although the configuration of the underlying bedrock largely determines the broad characteristics of the topography. The soil is definitely stonier and sandier as a result of glaciation than it would otherwise have been. Easily visible in the area is the effect upon drainage---the lakes,

The Western Hill is generally composed of a level to gently rolling surface with low relief. In the vicinity of the lake, there is an elevational change of approximately 300 feet between the highest point and the reservoir's mean water level elevation. The entire region has a gently undulating topography underlain by crystalline rock with the highest section being located near Osoyoos and Vaseau. (See Figure 1 for map.)

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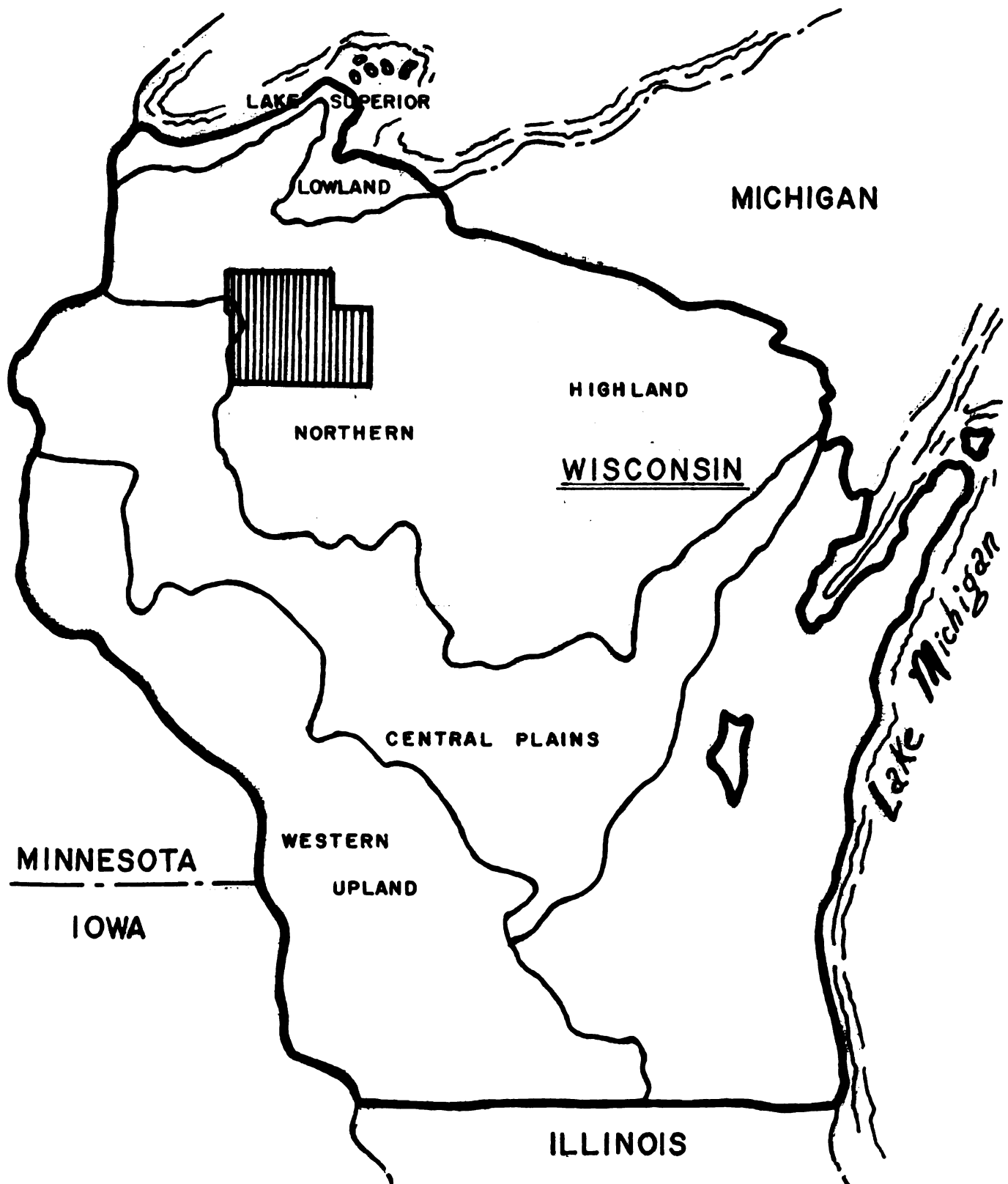
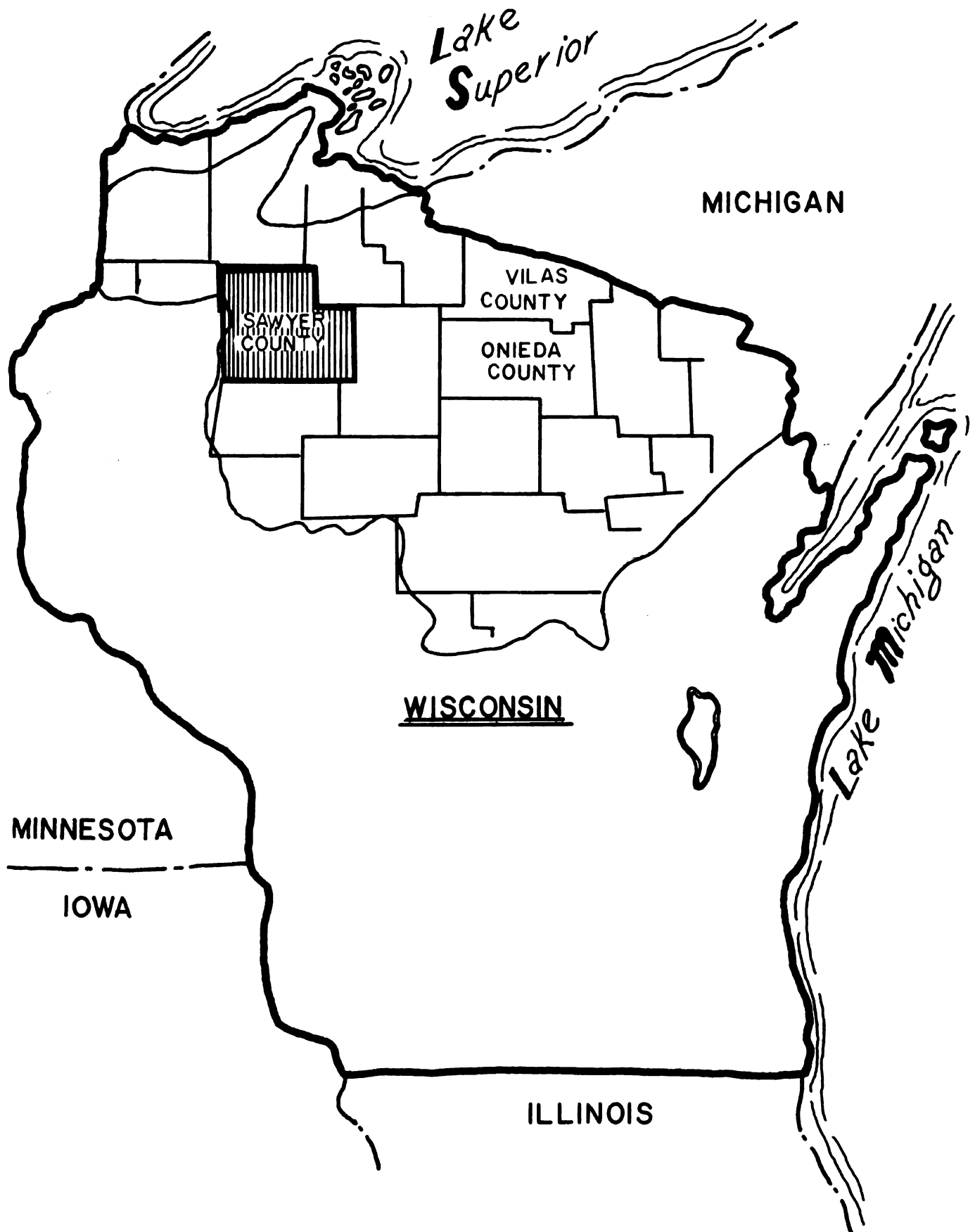


Figure IV. The Five Physiographical Regions of Wisconsin.



**Figure V. Location of Counties in Northern Highland
Physiographical Region.**

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the swamps, waterfalls and rapids, the aimless wandering streams flowing on the surface of the glacial drift.

Deposits of different glacial invasions are found in the Northern Highland, the young drift, consisting of Cary and Valders deposits, and the old drift.⁶

It was from the latest substages of glaciation that the Northern Highland was covered with deposits. Generally the glacial drift is 75 to 100 feet in depth, however it does run from 500 to 600 feet deep in an area west of Ashland.

There were four lobes which covered this region from the Cary ice age, the Superior lobe to the west, the Chippewa lobe and Langlade lobe in the center, and the Green Bay lobe to the east. The Chippewa and Superior lobes had direct effects on the land where the Chippewa Lake is presently located. Where these depositions overlapped, an interlobate moraine resulted. It is characterized by numerous lakes which were depressions caused by remnant ice chunks and later became filled by ground water.

Figure V also shows the Northern Highland and Central Plain Physiographic Regions and their relationship to Sawyer County, Wisconsin and the Chippewa Lake area.

⁶Robert W. Finley; Geography of Wisconsin; p. 11.

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very uniform.

Climatology

Wisconsin's climatic conditions are characterized by warm humid summers, and a winter which is relatively long and cold. Being in the climatic region known as the humid continental, it is subjected to the two subtypes which are:

- A. The warm-summer type of DAF climate.⁷
 1. Temperatures in the warmest month average over 71.6 degrees; in the coldest, less than 26.6°F.
 2. This type occupies only a small part of southern and southwestern Wisconsin, its northern margin crossing the state from northwest to southeast at about the Madison area. It is sometimes called the Corn Belt type.
 3. Some years the line is north of Madison, and in some years south of Madison.
- B. The cool-summer type or Dbf climate.
 1. Lies north of the 71.6 degree isotherm for the warmest month. At least four months must have average temperatures above 50° F.
 2. Takes in most of Wisconsin.
 3. Winter is the dominant season with the spring and autumn more often than not partaking of winter characteristics.⁸

⁷In the Koeppen-Geiger climatic classification system the letters stand for the following:

- D - warmest month over 50°F.; coldest month under 26.6°F.
- a - warmest month over 71.6°F.
- b - warmest month under 71.6°F., but with at least 4 months over 50°F.
- f - humid throughout the year (that is, precipitation exceeds potential evaporation.)

⁸Robert W. Finley; Geography of Wisconsin; pp. 51-52.

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The boundary for these two subtypes is the isotherm of 71.6°F. for the warmest month. With the State being located on the line separating these two climatic subtypes, its contrast between the north and south are not the extremes, but are sufficiently different. The Chippewa Lake complex is located to the north and in the cool-summer type of Dbf climate.

The temperature variations in the Chippewa Lake region differs from the southern portions of the State only 6 to 8 degrees. However, during the summer months, the days do not remain the high level for as many hours. Figure VI shows the January and July mean temperatures for the entire State.

One of the major differences between northern and southern Wisconsin, is in the length of the growing season.

The normal growing season is usually defined as the number of days between the last killing frost in spring and the first killing frost in autumn, with a killing frost temperature being reckoned as 32° F. This is not necessarily the same as the growing season for cultivated crops or the growing season for native plants.

In general the normal growing season lasts 3 1/2 to 4 1/2 months in most of northern Wisconsin, and from 4 1/2 to 5 1/2 months in most of southern Wisconsin.⁹

As shown in Figure VII, Sawyer County and the Chippewa Lake

⁹Robert W. Finley; Geography of Wisconsin; p. 55.

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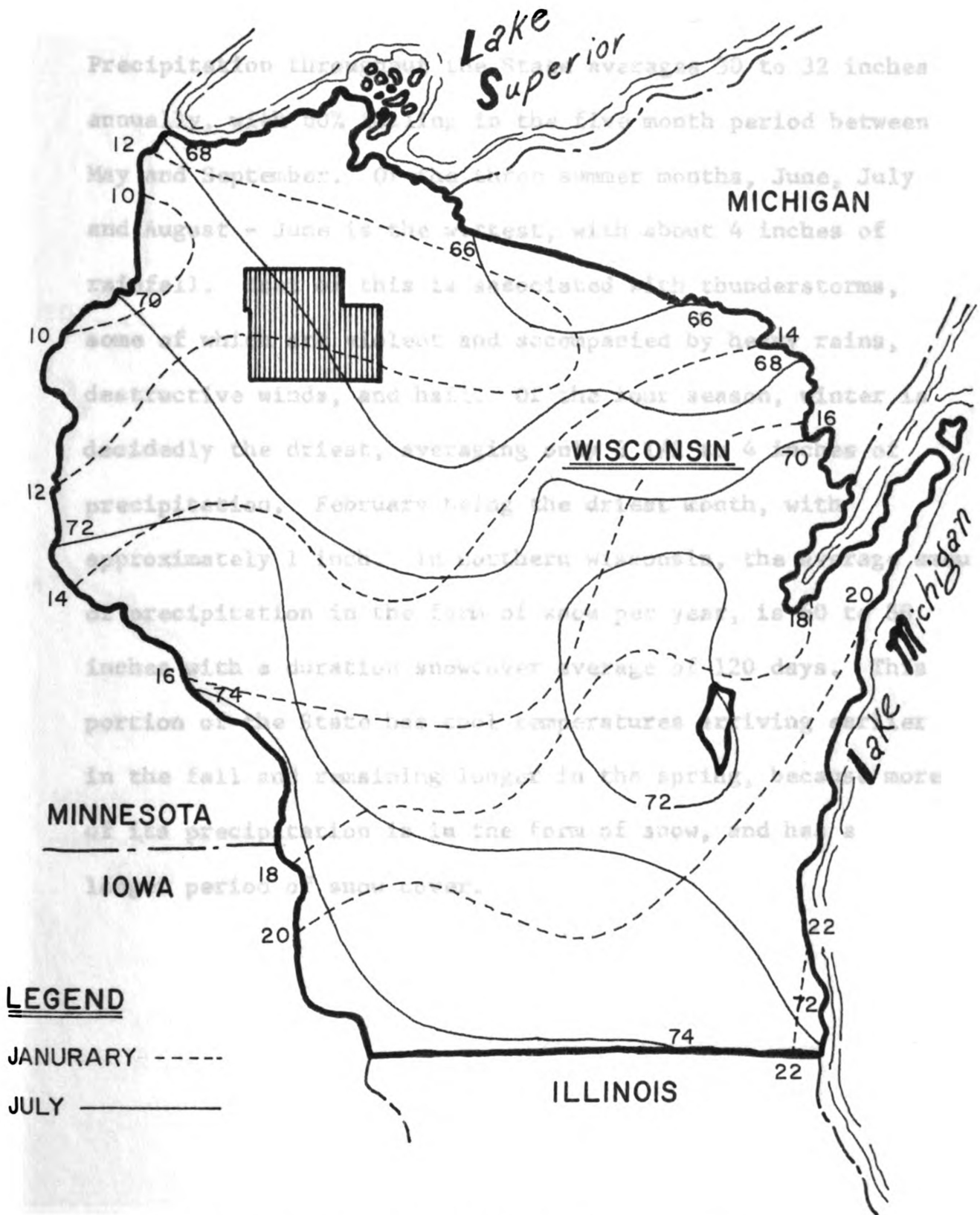


Figure VI. January and July Mean Temperatures.

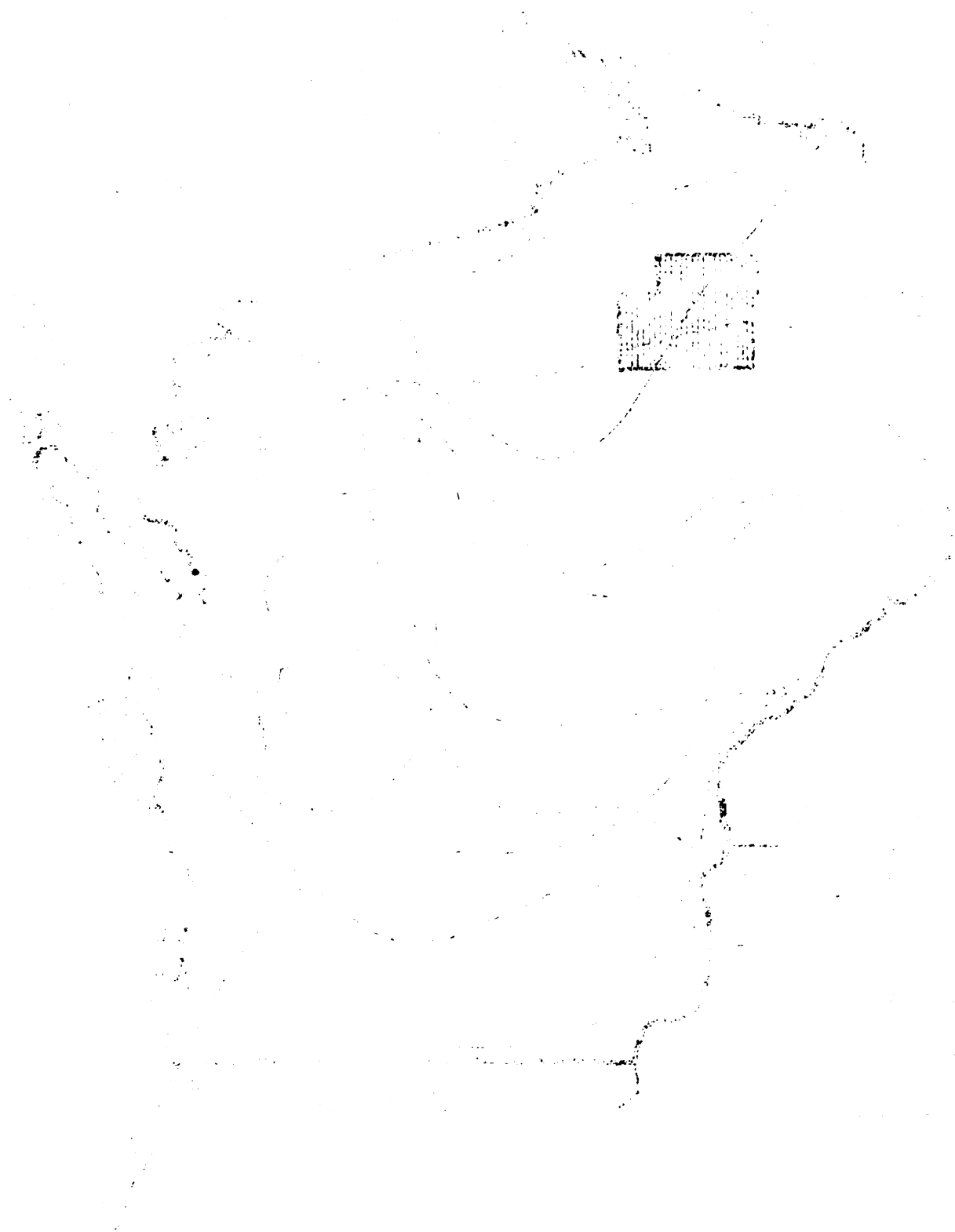


Figure 11. January and February 1961.

complex has approximately a 100 day growing season.

Precipitation throughout the State averages 30 to 32 inches annually, with 60% falling in the five month period between May and September. Of the three summer months, June, July and August - June is the wettest, with about 4 inches of rainfall. Most of this is associated with thunderstorms, some of which are violent and accompanied by heavy rains, destructive winds, and hail. Of the four season, winter is decidedly the driest, averaging only 3 1/2 to 4 inches of precipitation. February being the driest month, with approximately 1 inch. In northern Wisconsin, the average amount of precipitation in the form of snow per year, is 60 to 80 inches with a duration snowcover average of 120 days. This portion of the State has cool temperatures arriving earlier in the fall and remaining longer in the spring, because more of its precipitation is in the form of snow, and has a longer period of snow cover.

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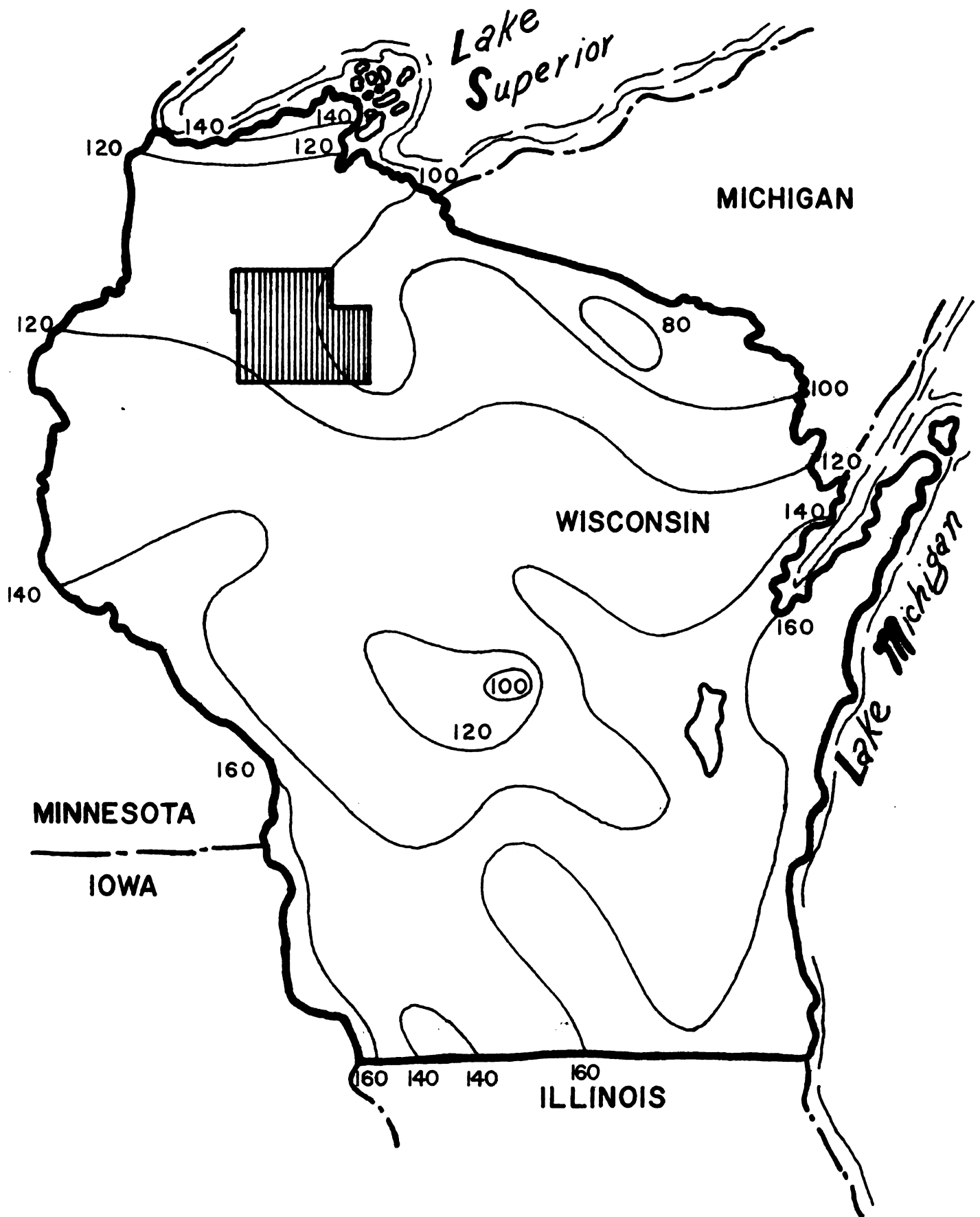


Figure VII. Average Length of Growing Season.

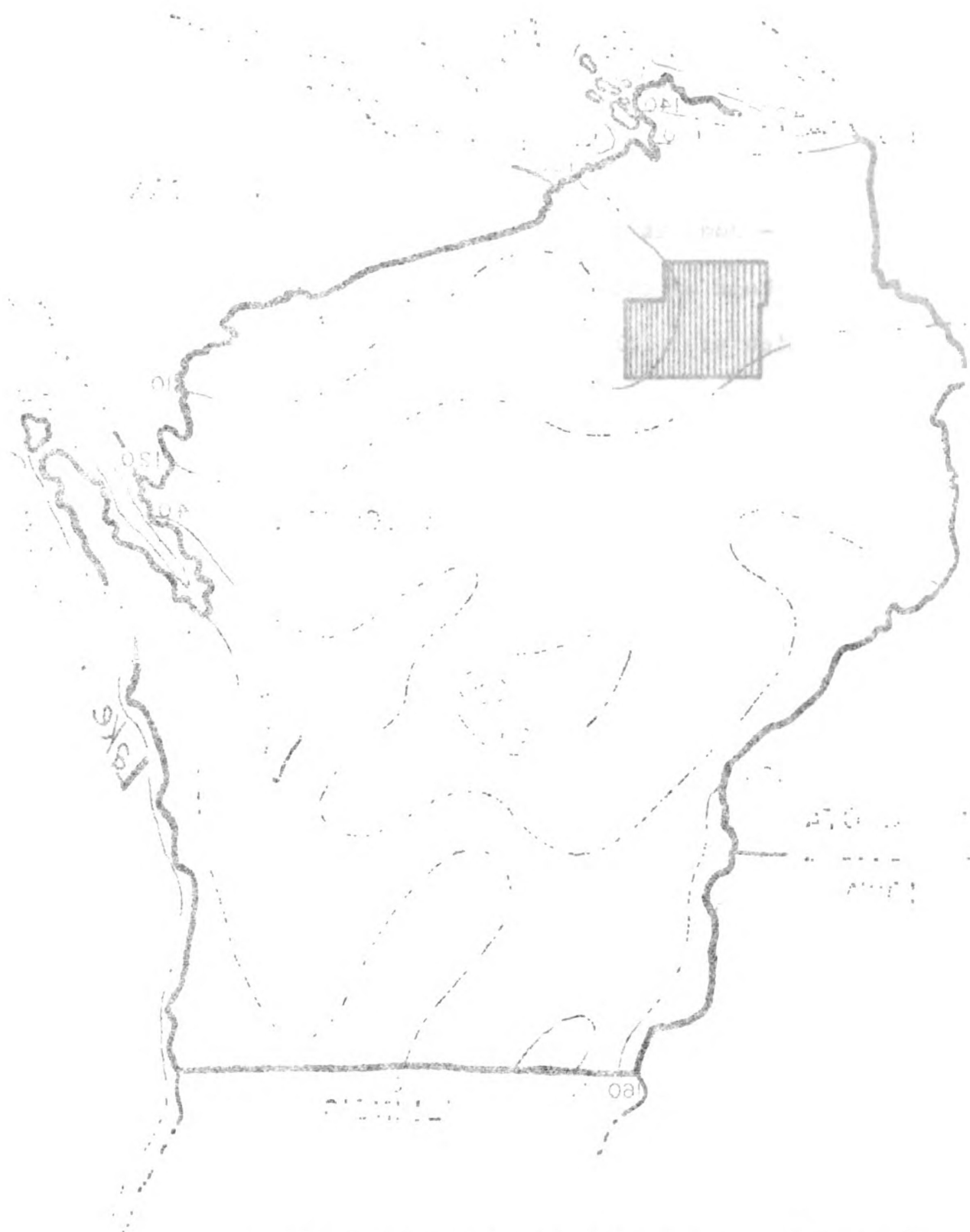


Figure 1. Map of the area of study.

EVALUATION OF NATURAL RESOURCES

Water

The Chippewa Flowage or Chippewa Lake as it is referred to in this study, is the second largest reservoir in the State of Wisconsin. Only the Perenwell Reservoir in Juneau County is larger.

The area is one of the largest semi-wilderness lakes in Wisconsin, offering a chance to escape from man's "improvements" on a scale that is found in only a very few areas in the state. Numerous islands, practically all undeveloped, offer a unique camping experience.¹⁰

A recent Conservation Department Bulletin on Wisconsin Lakes showed that the Chippewa Lake has some 17,248 surface acres of water. While the Chippewa Lake, referred to locally as the "Big Chip", is a flowage, it encompasses approximately 7500 acres in natural lakes. Prior to flooding there were eleven of these natural lakes. Though they have become part of the entire flowage, their locations still remain today as some of the most important fishing waters for muskies, walleyes and black crappies in the State. Some of these larger lakes within the Chippewa Lake area are; Scotts Lake, Rice Lake, Pokegama Lake, Crane Lake, Tyner Lake and Chief Lake. Figure VIII shows these lakes in relationship to the entire Chippewa Lake impoundment.

¹⁰Department of Natural Resources; "Public Recreation on the Big Chip"; 1968; p. 2.

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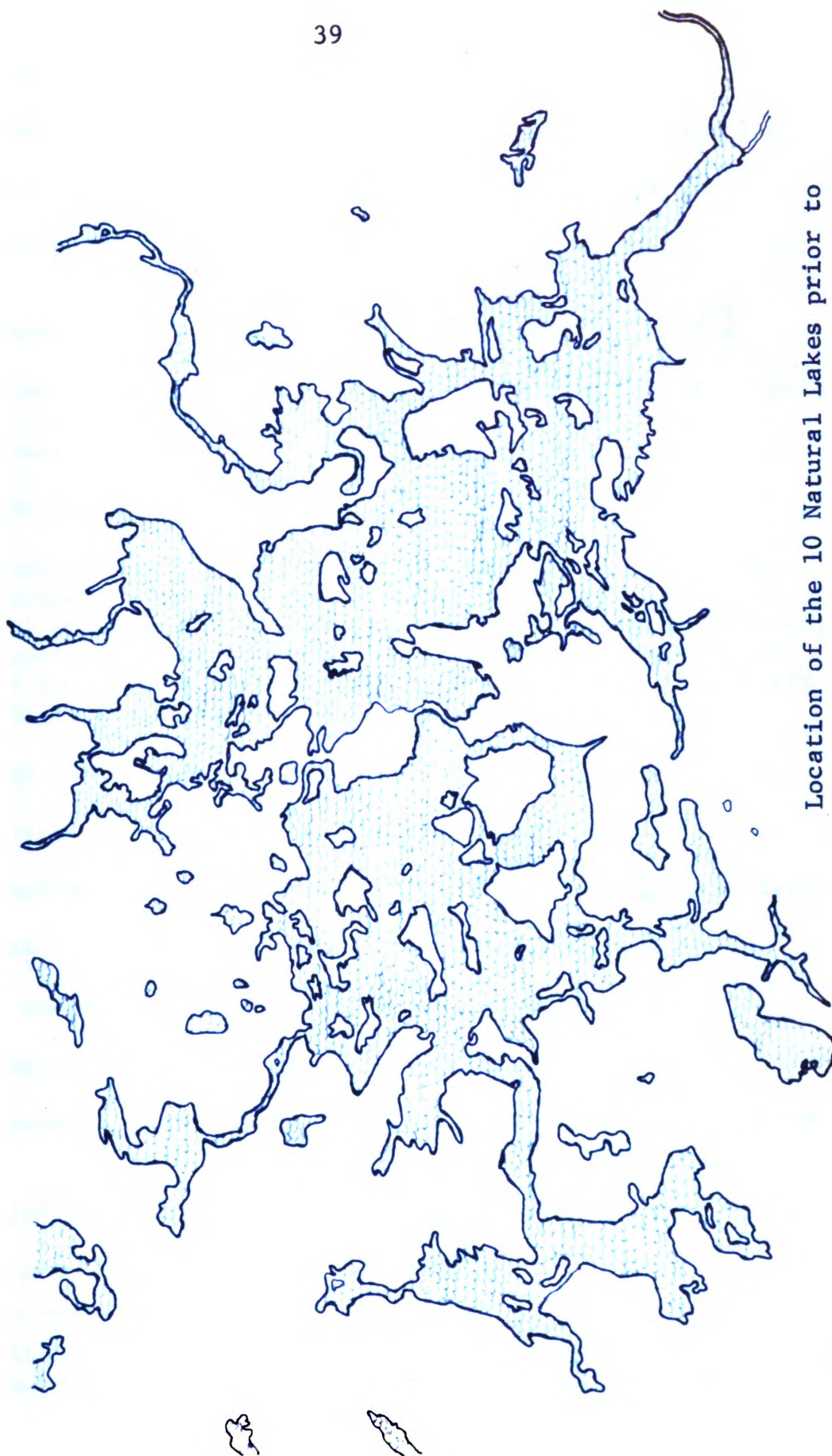
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Location of the 10 Natural Lakes prior to flooding.

When the Chippewa Lake is at full capacity there are approximately 200 miles of shoreline. (This includes the islands). About 90% of this shoreline remains in a relatively undisturbed habitat.

The importance of water impoundment sites must also be evaluated as to water orientated recreation potential. This is emphasized by the ORRRC Report to the President in 1962 which states that:

Nearly one-half of our population prefers water based recreation to all other forms: Roughly one-third of all Americans fish for sport; boating is among our most popular outdoor pastimes;...; swimming, already high on the list of outdoor activities, promises to top all others before many years have passed.¹¹

Chippewa Lake is located in the southwestern corner of a 775 square mile watershed. The two major rivers of this watershed are the East and West Forks of the Chippewa River. The East Fork flowing from the north-central highland region and the West Fork from the Northwestern lake region. Along with these two rivers some of Wisconsin's finest lakes and lesser tributaries give their waters to the Chippewa Lake.

The major portion of the Chippewa Lake waterbasin is located in Ashland County, with Bayfield and Sawyer Counties consum-

¹¹U.S. Department of Agriculture; The yearbook of Agriculture; 1963; A Place to Live; Washington D.C.; p. 356.

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ing the remaining portion to the north and southwest respectively. Figure IX shows the location of the watershed in relation to the pertinent counties.

The strategic importance of water resources as a man-nature problem now and as a critical factor in future development raises to new prominence the watershed region. A watershed is the land area unified by a surface drainage system. It is well known that in the arid western sections of the United States, the availability of water determines land values and land use. There is now an awakening realization that the once adequate water resources of the eastern states are in many areas no longer adequate, without further development, to meet the needs of the future. Solutions to present problems and development of additional water resources requires that the watershed be studied as an entity susceptible to coordinated design along with the overlying socioeconomic regions in a unified framework.

A significant legal, economic, and biological community of interest is created through the unifying character of surface water. It is the same run-off water that passes each section of the watershed and any changes in quantity or quality are the result of the use patterns and regulation throughout the watershed.

In this framework, land and water emerge as closely related resources. Most human activities involve the use of both land and water resources with varying effects. Water resources and land resources can no longer be meaningfully analyzed or developed in isolation from each other. Because water resources are more limited than land resources, watershed factors and water use decisions will play a leading role in determining future environmental health conditions and the most feasible settlement patterns.¹²

¹²Farness, Sanford S.; "Man-Environment Problems in an Urban Age and the Role of Universities"; unpublished paper, school of Urban Planning and Landscape Architecture, Michigan State University, 1963; p. 11.

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A. Johnson, Cambridge and G. Mollath

the average, socioeconomic position of the population is responsible for economic development. The government has a responsibility to create a favorable environment for economic growth. The government has a responsibility to create a favorable environment for economic growth. The government has a responsibility to create a favorable environment for economic growth.

There are several reasons why the Government should not attempt to control the quality of the goods produced in the United States. First, the Government is not in a position to control the quality of the goods produced in the United States. Second, the Government is not in a position to control the quality of the goods produced in the United States. Third, the Government is not in a position to control the quality of the goods produced in the United States.

The most desirable conditions for the development of the water resources of the country are those which will result in the maximum utilization of the water available for the various uses of the country. The water resources of the country are divided into two main classes, surface water and ground water. Surface water is that which is found in the rivers, lakes, and streams of the country. Ground water is that which is found in the underground aquifers of the country. The water resources of the country are also divided into two main classes, domestic water and industrial water. Domestic water is that which is used for the various domestic purposes of the country. Industrial water is that which is used for the various industrial purposes of the country. The water resources of the country are also divided into two main classes, public water and private water. Public water is that which is owned and controlled by the public. Private water is that which is owned and controlled by private individuals or corporations. The water resources of the country are also divided into two main classes, surface water and ground water. Surface water is that which is found in the rivers, lakes, and streams of the country. Ground water is that which is found in the underground aquifers of the country.

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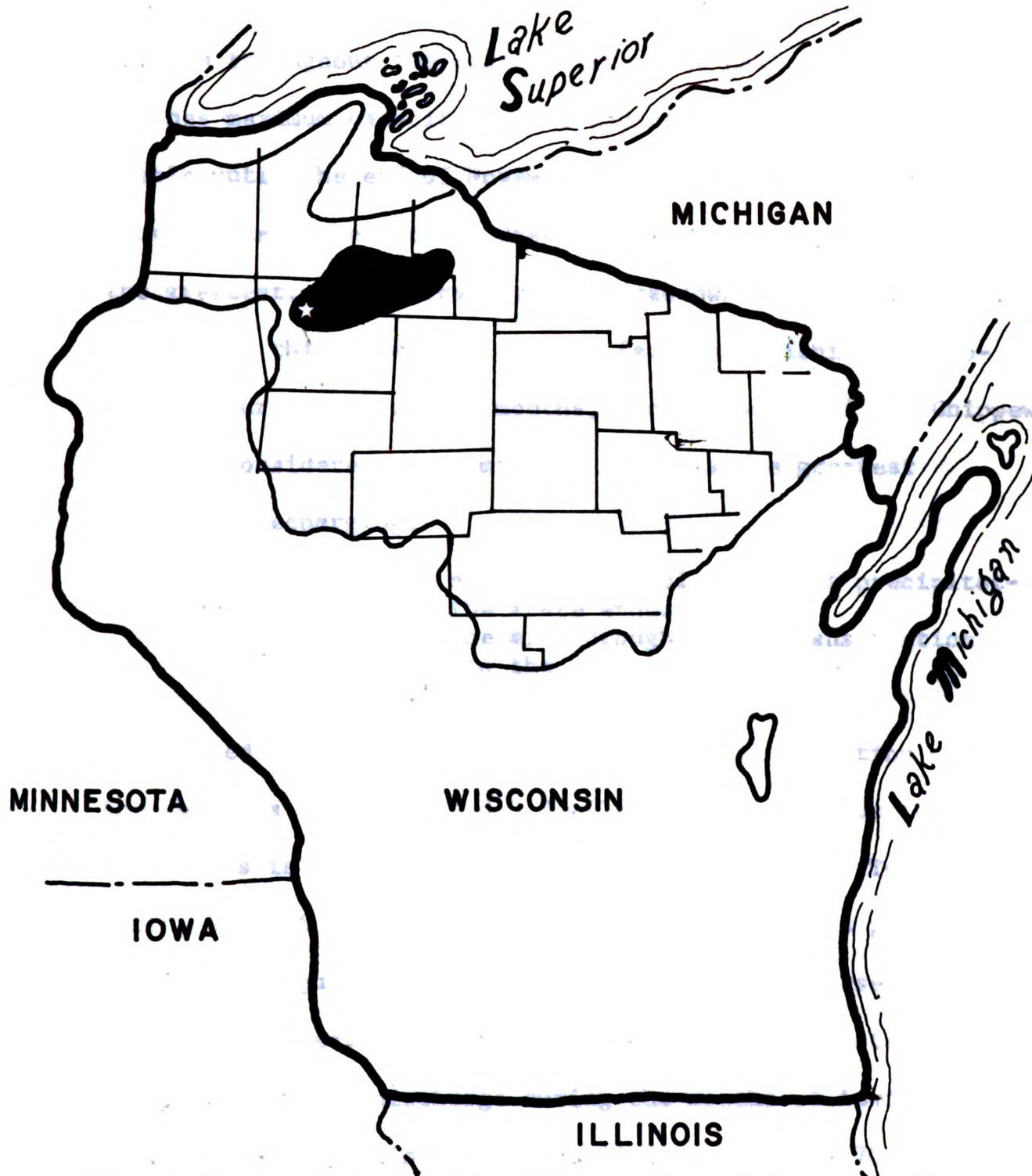


Figure IX. Location of the Chippewa Watershed in Relation to the Pertinent Counties.



1. The first of the three is a large, irregularly shaped area, possibly a map or a large letter, dominating the center of the page. It has a dark, textured area near the top center.

Generally there is the same amount of water flowing over the dam throughout the entire year. The Lake usually reaches maximum capacity by the end of May and remains stable until the end of November. December, January and February have the largest drawdown with February having the greatest. The average yearly drawdown has been 13 feet. Because of this drawdown, and the fact that fishing is prohibited during the winter months, winter usage of the Chippewa Lake is considered to be minor. April is the greatest month for recharging.

Of the average of approximately 31 inches of precipitation that falls on the state annually:

21" returns to the air through evapo-transpiration
 6" infiltrates to the ground water table
 4" runs off.¹³

The United States Geodetic Survey has a gaging station on the Chippewa River located 3.2 miles downstream from the dam. This is at the Bishops Bridge in Section 23, Township 39 North, Range 6 West. Since 1923, the flow at this point has been completely regulated by Lake Chippewa and other reservoirs within the watershed. Prior to construction of the Winter Dam, there was a heavy discharge during the months of April and May. The average discharge from 1912 to 1965 was 700.0 cubic feet per second, with the maximum discharge of 7520 cubic feet per second on the 4th and 5th of September in 1941.

¹³Robert W. Finley; Geography of Wisconsin; p. 40.

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Water quality within the Chippewa Lake watershed is rather dark in color due to the organic content picked up in bogs in the upper reaches of the drainage. Approximately 60 per cent of the watershed is within the boundaries of the United States Forest Service. This is fortunate for the entire watershed, as this agency is continually striving to achieve pollution free water. Strict enforcement of watershed policies are their disciplining forces. However, a pollution problem does exist since the remainder of the watershed is in the hands of private individuals. Until recently, little has been done to combat this situation. At the present, the State of Wisconsin is forcing at least one community in the area to construct a sewage treatment plant. Also local townships are upgrading their pollution control requirements.¹⁴

With an increasing demand on the available water supplies for numerous and often conflicting uses - for manufacturing plants, for city use, for recreational uses, for irrigation, and for wildlife - there is a growing awareness of the value of this resource and a concern for the continuance of an abundant supply of good water for all uses.¹⁵

The Chippewa Lake is owned by the Northern States Power

¹⁴Chequamegon National Forest; "Lake Chippewa Flowage Report"; 1967.

¹⁵Robert W. Finley; Geography of Wisconsin; p. 40.

Company of Wisconsin. It is operated as a reservoir for flood control and low flow augmentation during the summer months. The Public Service Commission of Wisconsin has stipulated that the usable water would be taken between the elevations of 1287.0 and 1313.0 feet. This provides for a maximum drawdown of 26 feet and a drawing capacity of 10,000 million cubic feet of water. Present company policies state that drawdown begins annually around the 15th of October, and to be completed by the 15th of February. The expected spring runoff actually sets the drawdown. However, the minimum drawdown has been 11 feet with the maximum being 19 feet. Present procedures are to have the water up to the 1312 feet elevation by the 15th of May.¹⁶ During the summer months there is a 1 to 3 foot drawdown, as minimum flows are maintained.¹⁷

Chippewa Lake is considered to be one of the most important fishing waters in Wisconsin. While it is world renowned for its muskie fishing, it also provides outstanding walleyes and panfish for the avid Midwest anglers. The Northern States Power Company has taken the necessary precaution to

¹⁶Chequamegon National Forest; "Lake Chippewa Flowage Report"; 1967.

¹⁷Department of Natural Resources; "Public Recreation on the Big Chip"; 1968; p. 3.

channelize the potential "pockets" and although there may be a few fish trapped, the operation has obviously maintained a good fishery.

The Northern States Power Company controls approximately 75 per cent of the exterior shoreline, and 90 per cent of the 120 islands. The majority of this shoreline is undeveloped forested land of aspen and hardwoods.

Wild shorelines provide the most productive littoral zone where plants, insects, fish and animals intermingle in a relatively undisturbed habitat.¹⁸

Sediment deposition in the lake will not be a problem as long as the watershed remains forested and under good land management practices. There is bank erosion, caused by wave action and water fluctuation, along most of the shoreline. This has resulted in many miles of sand and gravel beaches. Control of this erosion is only necessary to protect developed sites, and does not pose a threat to the life of the lake.¹⁹

This large body of water is a haven for water orientated sports. Although activities such as boating, fishing, and bathing are not conducive to one another, the lake offers

¹⁸ Chequamegon National Forest; "Lake Chippewa Flowage Report"; 1967.

¹⁹ Ibid;

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The following information was obtained from the records of the
Department of the Interior, Bureau of Land Management, and the
Bureau of Reclamation, regarding the proposed project.

The project is located in the State of California, and is
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facilities for each activity because of its size and shape.

The shape of an impoundment site will determine boating activities. Sail boating requires a relatively large open space and a water surface unprotected from winds. Motor boating and water skiing are difficult to execute on narrow water bodies such as rivers, whereas, a large rounded one facilitates boating activities.

Water quality and its maintenance should be enforced to prevent pollution and ensure that no limitations be imposed on those seeking water recreational activities.²⁰

Soils

Wisconsin soils are characterized by great variability because of the following factors:

1. The irregularity in parent material introduced by variation in type of bedrock and added to by glacial deposition--marginal moraine, ground moraine, outwash, glaciolacustrine deposits--and by wind-deposited materials.
2. Difference in the age of the glacial deposits--old drift, young drift.
3. Unglaciaded areas.'
4. Irregular topography as in the Western Upland.
5. Variation in vegetation.²¹

Parent material in the Northern Highland Physiographic province is glacial till. As a result of the Young Drift,

²⁰Milstein and Reid; Michigan Outdoor Recreation Demand Study; Volume II Activities Reports; Michigan Department of Conservation; Technical Report No. 6, June 1966; p. 5.- 33.

²¹Robert W. Finley; Geography of Wisconsin; p. 76.

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65 to 70 per cent of the materials are from the underlying igneous rock, and 30 to 35 per cent from metamorphic and sedimentary rock.²² There is considerable variation in the soil, but it is generally coarse textured because of the granite, gneiss and schist weathering. There may be ground moraine, end moraine, glaciofluvial, or glaciolacustrine. Along the southern boundary of the Northern Highland, many of the subsoils are poorly drained with surfaces being level to gently undulating. These features resulting from the Old Drift. Figure X shows the major soils in the Northern Highland Physiographic Province.

With Chippewa Lake being located in the southwestern corner of the Chippewa River watersheds, it is necessary for the water from the upper portions of these watersheds to travel over and through the land before it reaches the Lake. Because of this, the soils have a significant effect on the quality of water that enters the Lake.

There is a great diversity in soils, from coarse sands to fine clays, from wet to dry, from level to steep topography, from low to high organic matter content, from thin to thick coverings over bedrock, from high to low content of plant nutrients. Man has learned through years of experience that certain soils will react differently than others.²³

²²Ibid; p. 76.

²³Dept. of City Planning and Landscape Architecture;
Regional Landscape Planning; University of Illinois; p. 43.

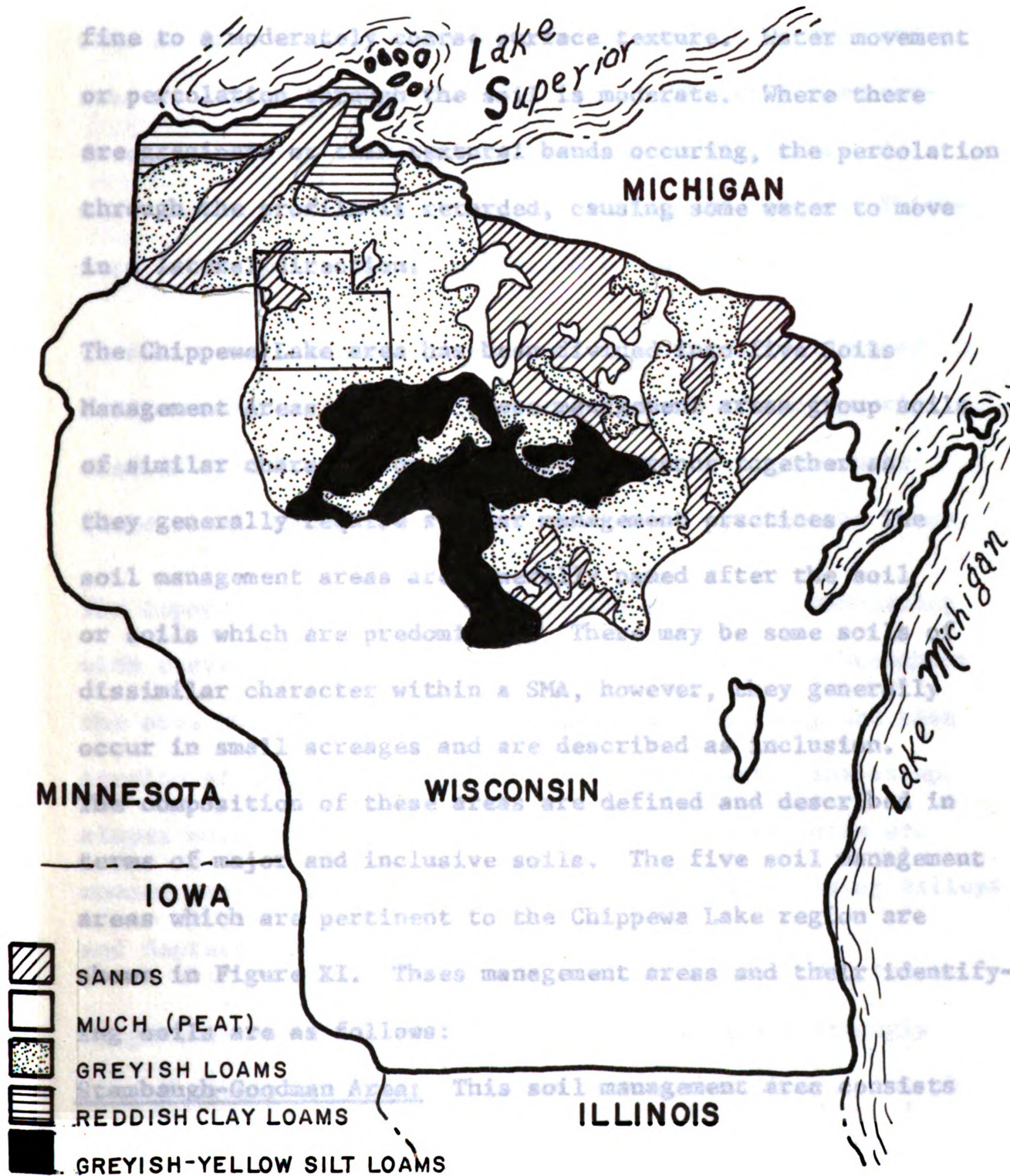


Figure X. Major Soils in the Northern Highland Physiographic Province.



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Soils within the Chippewa Lake region range from a moderately fine to a moderately coarse surface texture. Water movement or percolation through the soil is moderate. Where there are fragipans or thin textural bands occurring, the percolation through the profile is retarded, causing some water to move in a lateral direction.

The Chippewa Lake area has been divided into five Soils Management Areas (SMA).²⁴ These management areas group soils of similar character or landscape occurrence together as they generally require similar management practices. The soil management areas are generally named after the soil or soils which are predominate. There may be some soils of dissimilar character within a SMA, however, they generally occur in small acreages and are described as inclusion. The composition of these areas are defined and described in terms of major and inclusive soils. The five soil management areas which are pertinent to the Chippewa Lake region are shown in Figure XI. These management areas and their identifying soils are as follows:

Stambaugh-Goodman Area: This soil management area consists of deep, well and moderately well drained silt loam deposits

²⁴Chequamegon National Forest; Soils Management Report for Chippewa Flowage, Sawyer County, Wisconsin; p. 4.

1. What is the purpose of the document?
 2. What are the main findings of the study?

underlain by sand and/or coarse sandy loam to loamy sand till. Sand or fine gravel is commonly found underlying the entire area at depths greater than six feet. The silt loam surface generally extends to depths of 30 to 36 inches. A weak fragipan is found at depths of 18 to 24 inches. Thickness of the fragipan ranges from 8 to 24 inches.

In addition to the silt, loam soils are inclusive areas of sandy outwash soils as well as somewhat poorly and poorly drained silt loam soils. Narrow alluvial bottoms can be found along creeks and streams which flow through the areas.

The topography of this area is gently rolling to undulating with convex slopes ranging from 2 to 8 per cent. Throughout the area there are relatively flat spots and along the east portion of Lake are slopes of 8 to 25 per cent. The steep slopes occur where depressional areas and water holes are common and where the upland areas adjoin the low lying valleys and depressions.

In general the soils of this management area are strongly to moderately acid with a medium natural fertility. The pH values range from 5.0 in the plow layer to 6.0 in the substratum. The productivity is rated good, but needs the addition rates of lime and fertilizer. The infiltration and

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percolation rates are moderate with the percolation being retarded because of the fragipan.

Pence-Padus: This soil management area consists of relatively shallow sandy loam to loam surfaces overlying sand and/or fine gravel. Depths of the surface textures range from 14 to 26 inches with sand or fine gravel extending over the entire area below 26 inches. In the Padus soil, a very weak fragipan may be found. The lower portion of the pan contains a slight increase in clay content. When found, the "pan" occurs just above the outwash material.

These management areas are found on nearly level to gently undulating topography. Steep slopes are not commonly found. Dominant slopes are in the 3-6 per cent range with some areas in the 10-15 per cent range. Relatively small depressional areas make up about 10 per cent of the total area and are occupied by poorly drained mineral and organic soils.

The soils making up these management areas are strongly to moderately acid and are low to medium in natural fertility. The ph ranges from 5.0 to 6.5 . The soil is fair to good in productivity, but will become droughty during dry summer months. Infiltration is moderate and percolation is moderately rapid to rapid. Scattered stones can be found, but are not limiting

to any usage.

Vilas-Crivitz Area: This soil management area comprises acid, well to excessively well drained, soils which have a shallow loamy sand to light sandy loam surface overlying outwash sand. Thickness of the surface varies from 4 to 18 inches, and texture of the subsoil ranges from fine sand to medium sand. Soil organic matter is generally lacking in these soils with only the surface 6-8 inches having limited amounts (10-15)(tons/acre).

The topography ranges from a nearly level to very gently undulating surface with only a very small portion having slopes greater than 8 per cent.

High water tables are commonly found in the depressional areas, but these depressions are generally small and limited. The soils which occupy these areas range from somewhat poorly to poorly drained. Organic soils are also present.

Droughty conditions and low fertility limit the use of these areas as sites for recreational developments. They are well drained and will resist compaction, but the establishment of vegetation will be difficult. The Ph of this area ranges from 5.2 to 5.6.

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Poskin-Adolph-Minocqua; These soils are located in the low or depressional areas which generally are somewhat poorly to poorly drained. Its surface has a texture of a rather thick loam to a silt loam. The underlying subsoil is of a coarse sandy loam. In the extreme western portion of the Lake perimeter, the subsoil is coarser and may grade into sand and gravel within 42 inches of the surface.

The upper story of this loam and silt loam may vary from 20 inches to over 60 inches. Usually coarser textures can be found around 36 inches. The poorly drained soils are commonly found to have thicker deposits of the fine textured materials.

There is often a slight increase in clay content just above the till, however, restricting pans are uncommon.

The topography of this management area is of a low lying and nearly level condition. In the depressional areas, the slopes are concave and gentle with slopes ranging from 0 to 4 per cent. In places the surface may appear to be somewhat pitted.

The inclusive soils in this management area have a shallower upper story than the predominant soils and are generally coarser throughout the profile.

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Organic Soils; The organic soils are the last of the Soils Management Areas to be studied on the Chippewa Lake, and its adjacent lands. They are the smallest of the entire group and are predominantly made up of depressional areas filled with more than 18 inches of organic matter. The areas occupy the old river beds or stream channels, inlets or bays of larger bodies of water are also classified in this management area.

Generally, these areas are of a strongly acid make-up with only sphagnum, leatherleaf, and poorly scattered black spruce being able to survive. There may be some encroachment of willows, white cedar and tag alder where the organic material is less acidic. Usually the organic material is sedge peat and with some woody peat occupying the more productive areas. The Ph of this area ranges from 5.8 to 6.2.

The topography of this management area is always flat as these soils are usually located in areas where the water table is only a few inches from the surface or they may be in many cases a floating mat.

The soils survey made by the U. S. Forest Service covered a total acreage of 56,000 acres. The remaining 16,150 acres were water. The breakdown of soil management groups are:

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Acreage of total survey area.	56,600 acres
, Total area of land.	40,450 acres
Total area of water	16,150 acres

Soil Management Area	Acres	Percent of total land
Stambaugh-Goodman	9,920	24.6
Pence-Padus	17,800	43.9
Crivitz-Vilas	2,650	6.6
Almena-Poskin-Minocqua	5,880	14.5
Organic	4,200	10.4
Totals	40,450	100.00 ²⁵

The following three pages are charts showing: Table VII
 "Soil Qualities and uses of Soil Management Areas", Table VIII
 "Relative Productivity of Soils for Tree Growth", Table IX
 "Rating Factors for Recreational Areas".

The five Soil Management areas along with their various locations are shown in Figure XI.

Minerals

The State of Wisconsin is not considered to be an outstanding mineral-producing state. In 1961 it ranked 34th among the states producing only four tenths of one per cent of the United States Total. The total mineral production for Wisconsin in 1962 is shown in Table X.

²⁵Ibid; p. 6.

TABLE VII
SOIL QUALITIES AND USES OF SOIL MANAGEMENT AREAS

SOIL MANAGEMENT AREA	TIMBER			WATER		WILDLIFE	RECREATION		SOIL QUALITIES AND HAZARDS		
	PRODUC- TIVITY	BRUSH HAZARD	WIND THROW HAZARD	WATER STORAGE	SURFACE RUNOFF		BIG GAME BROWSE	CAMP- GROUND POTENTIAL	HIKING POTENTIAL	INHERENT PRODUCTIVITY	EROSION *HAZARD
Stambaugh Goodman Area	High	High	Low	High	Moderated	High	Good	Good	High	Moderate	
Pence-Padus Area	Moderate	Moderate	Low-Low	High	Low	High	Good	Good	Moderate	Low	
Crivitz-Vilas Area	Low	Moderate	Low	High	Low	Moderate	Fair	Good	Low	Low	
Alemna-Poskin Minocqua Area	Low	High	Moderate	Moder- ate	Moderate	High	Poor	Poor	Low	Low	
Organic Area	Low	Moderate	High	High	High	Moderate	Poor	Poor	Moderate	Low	
*For undisturbed sites with normal cover of vegetation.											

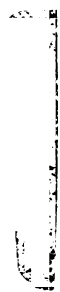


TABLE VIII
RELATIVE PRODUCTIVITY OF SOILS FOR TREE GROWTH

SOIL NAME AND SYMBOL	TIMBER PRODUCTIVITY CLASSES		FACTORS INFLUENCING TIMBER GROWTH				
	TREE SP Hwd.	TREE SP Aspen	SOIL FERTILITY	MOISTURE HOLDING CAPACITY	BRUSH COMPE- TITION	SEEDLING MORTALITY	WIND THROW HAZARD
<u>S-G Area</u>							
Stambaugh silt loam	II	II	Medium	High	Severe		Slight
Goodman silt loam	I	II	Medium	High	Severe		Slight
<u>P-P Area</u>							
Pence sandy loam	III	II	Medium	Medium	Moderate		Slight
Padue loam	III	II	Medium	Medium	Severe		Slight
<u>C-V Area</u>							
Crivitz loamy fine sand	V	II	Low	Low	Slight		Slight
Vilas loamy sand	V	II	Low	Low	Slight		Slight
<u>A-P-M Area</u>							
Almena silt loam	III	II	Medium	High	Severe		Moderate
Poskin Silt Loam	III	II	Medium	High	Moderate		Moderate
Minocqua loam	IV	III	Medium	High	Moderate		Severe
<u>Org.Area</u>	V	V	Low- Medium	High	Moderate		Severe

TABLE IX
RATING FACTORS FOR RECREATIONAL AREAS

SOIL NAME AND SYMBOL	SOIL TRAFFIC- ABILITY	SOIL COMPACT- ABILITY	SANITATION	
<u>S-G Area</u>				
Stambaugh sil	Fair	Fair	Fair	
Goodman sil	Fair	Fair	Fair	
<u>P-P Area</u>				
Pence sl	Good	Good	Good	
Padus l	Fair	Fair	Good	
<u>C-V Area</u>				
Crivitz	Good	Good	Good	
Vilas	Good	Good	Good	
<u>A-P-M Area</u>				
Almena sil	Poor	Poor	Poor	
Poskin sil	Poor	Fair	Poor	
Minocqua l	Poor	Poor	Poor	
<u>Organic Area</u>	Poor	Poor	Poor	

1941-1942

1943-1944

1945-1946

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1949-1950

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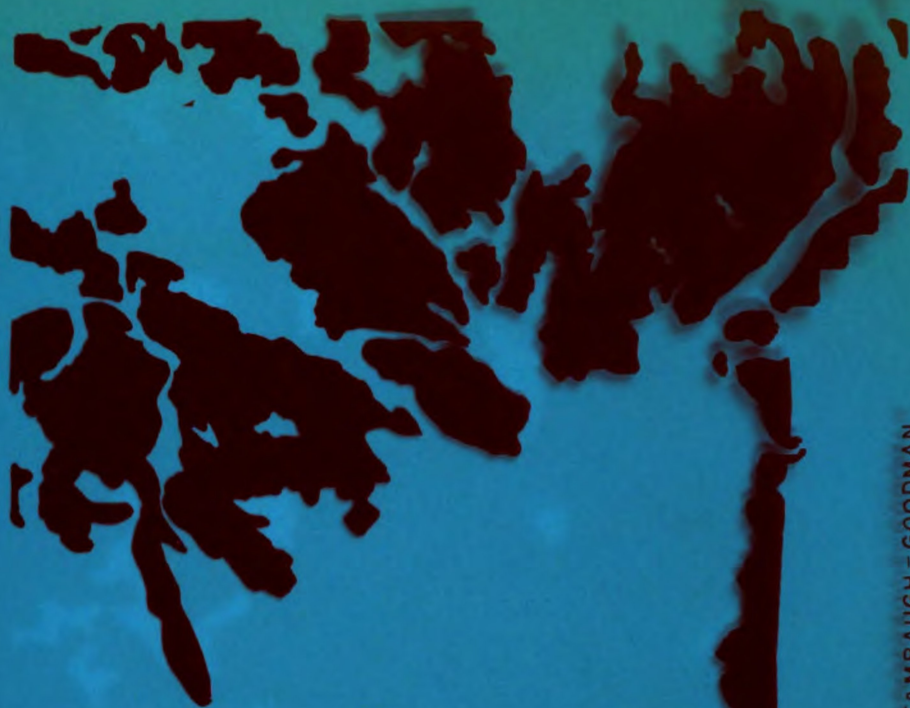




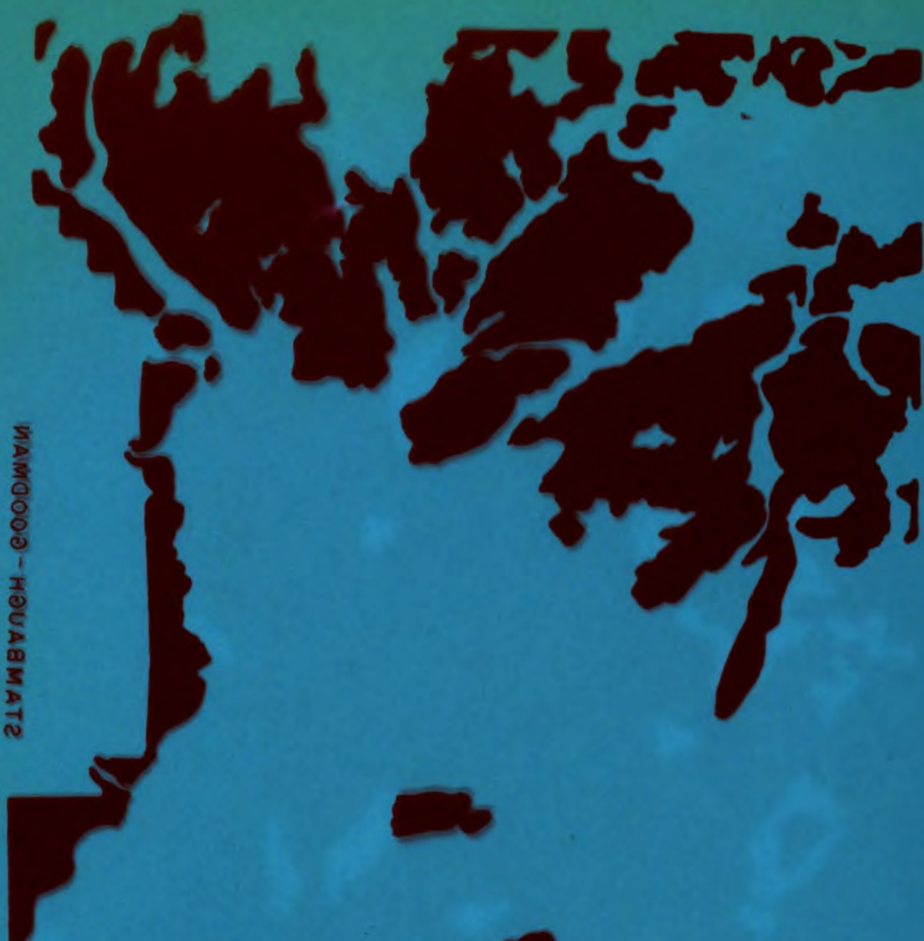
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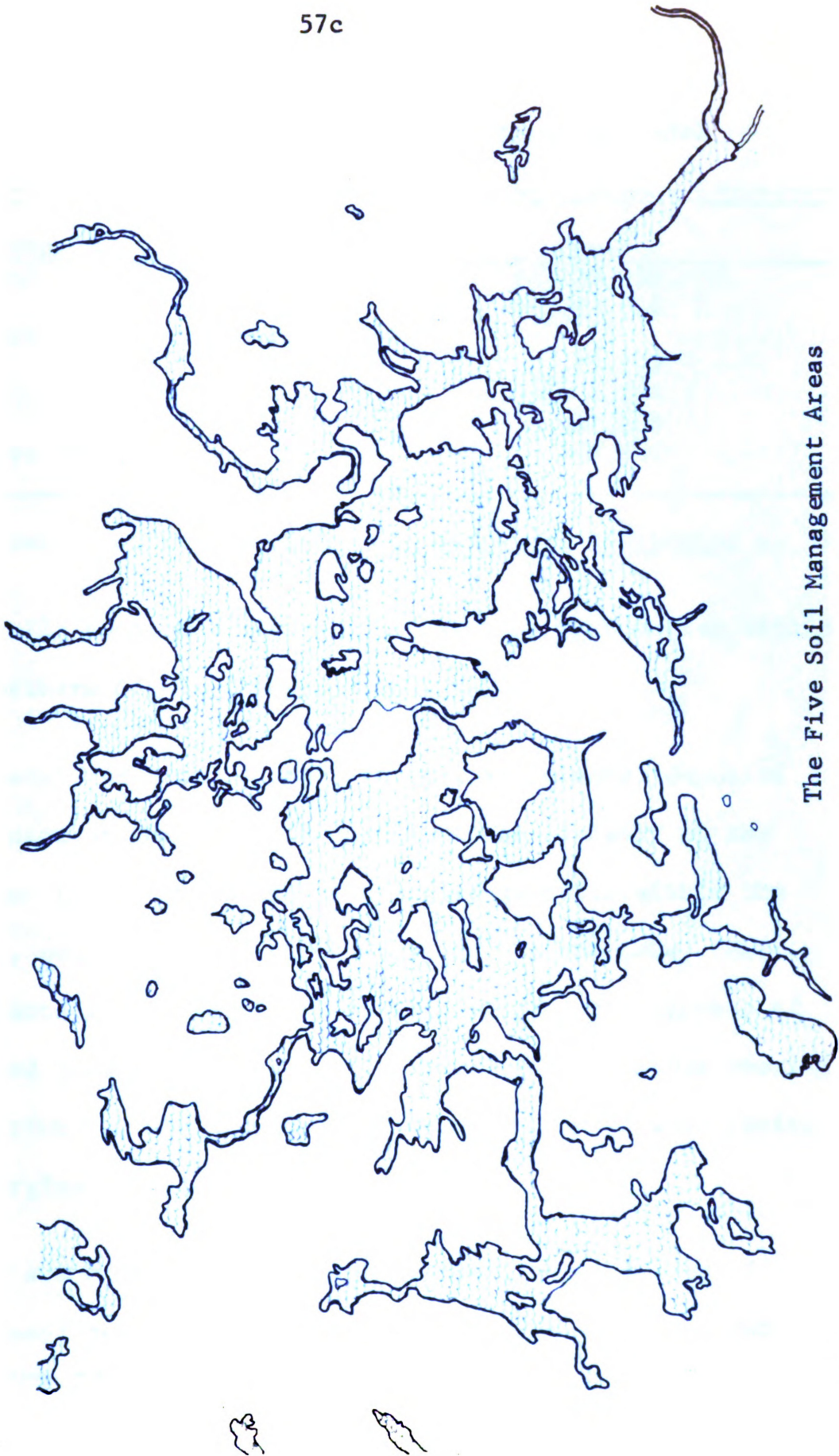
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The Five Soil Management Areas

TABLE X

Total mineral production in Wisconsin, 1962

Minerals	Tons
Sand and gravel	24,408,000
Stone	19,709,000
Iron ore (figures undisclosed)	
Zinc	13,292
Lead	1,394
Clays	137,000
Abrasive stones	569,000

Source: Robert W. Finley; Geography of Wisconsin; p. 34.

Figure XII shows the mineral distribution by Counties within the Northern Highland Physiography Region.

In general, sand and gravel are the only mineral deposits being used at this time in the immediate vicinity of the Chippewa Lake. There are some granit quarries within the region, but because of their proximity to the Lake, their importance is not pertinent to this study. The sources of sand and gravel are largely from water laid deposits resulting from glaciation. Deposits were laid down between outwash plains and marginal moraines.²⁶

Eskers and moraines which provide the area with much of its visual beauty are utilized as a source of gravel and

²⁶Robert W. Finley; Geography of Wisconsin; p. 37.

Table 1. Summary of the results of the analysis of variance

Source of variation	D.F.	Mean square	F-value	Probability > F
Between groups	3	10.00	1.00	0.40
Within groups	12	10.00		
Total	15			
Error	12	10.00		
Residual	12	10.00		
Unexplained	12	10.00		

Table 2. Summary of the results of the analysis of variance

Table 3. Summary of the results of the analysis of variance

Table 4. Summary of the results of the analysis of variance

Table 5. Summary of the results of the analysis of variance

Table 6. Summary of the results of the analysis of variance

Table 7. Summary of the results of the analysis of variance

Table 8. Summary of the results of the analysis of variance

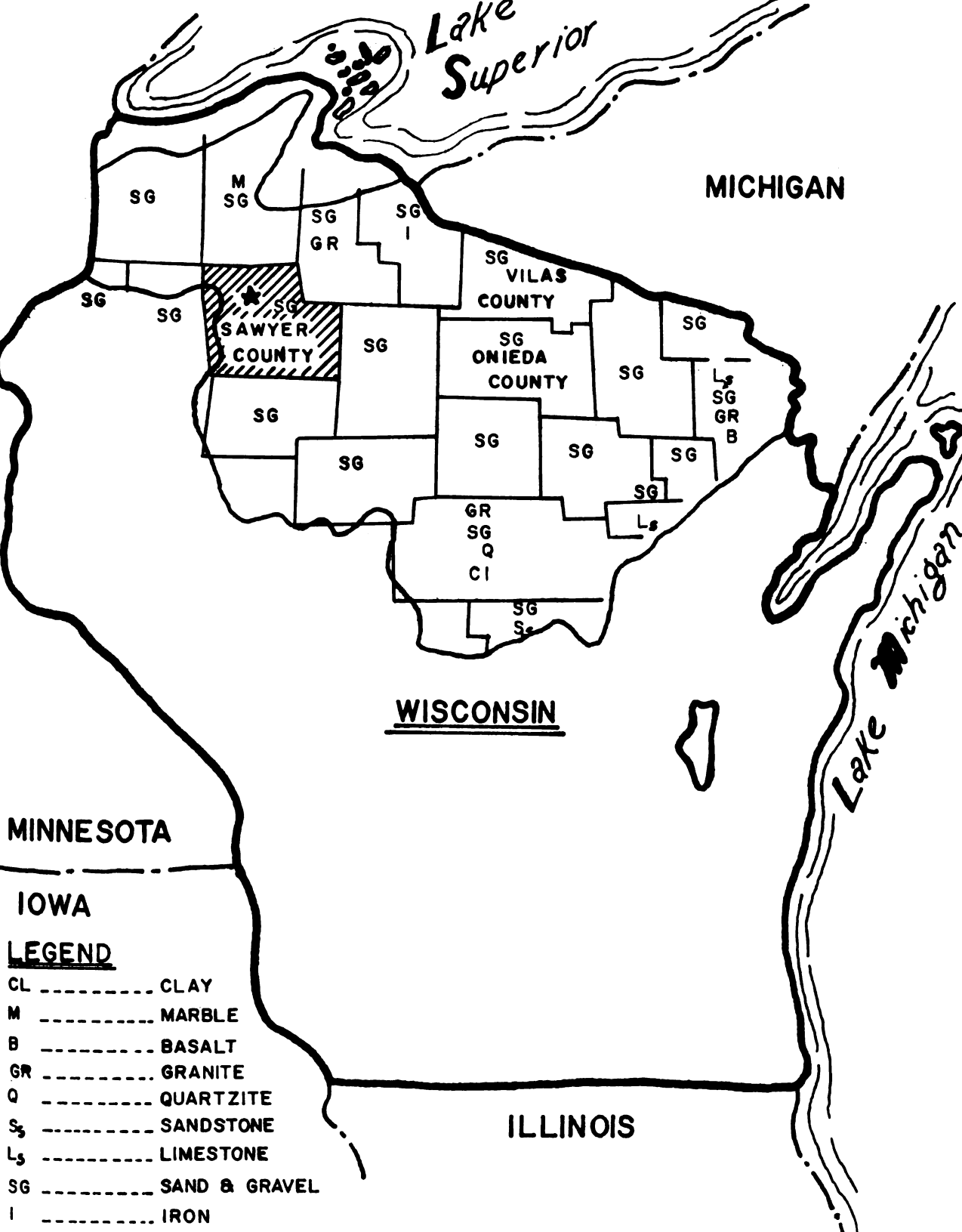


Figure XII. The Mineral Distribution by Counties within the Northern Highland Physiography Region.



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sand. These land formations occur in abundance. The supply of these minerals is greater than the present demand and it should continue to be able to meet future needs.

Magnetic data gathered during the original geological investigation of Wisconsin, indicated the presence of iron bearing rocks. The evidence was not great enough to initiate further exploration of the area. One reason being that the bedrock is covered to great depths with material laid down during the Ice Age.

Discovery of valuable minerals in the lake vicinity is unlikely since they are generally not associated with the types of bedrock which are believed to underline the area.²⁷

²⁷U.S. Department of Agriculture; "Lake Chippewa Flowage Report"; 1967.

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Flora

At one time Wisconsin had a forest that covered over 85 per cent of the State's 35 million acres.²⁸ The three major classifications which covered the 30 million acres were the conifers (upland and swamps, hardwoods (northern), and hardwoods (southern).

Of the conifers, the white pine (Pinus strobus) was considered the most valuable. They were found on sandy loams and better sands which made for good accessibility. Some of the other important coniferous species were the red pine (Pinus resinous), commonly known as the norway pine, eastern hemlock (Tsuga canadensis), which was sought after for the tanning industry, and the jack pine (Pinus banksiana). The jack pine was ignored by the earlier lumbermen, but later was taken for its pulpwood value. White spruce (Picea glauca) and the balsam fir (Abies balsamea) were found growing in the northern parts with the major occurrence being in the Lake Superior Lowlands.

Of the swamp conifers, the black spruce (Picea mariana), white cedar (Thuja Occidentalis) and the tamarack (Larix decidua) are the domineering species, with only the tamarack being

²⁸Robert W. Finley; Geography of Wisconsin; p. 64.

generally confined to the northern areas.

The hardwoods are split into two geographical associations, the northern and southern. Hardwoods in the northern section are made up of sugar maple (Acer saccharum), yellow birch (Betula lutea), paper birch (Betula papyrifera), basswood (Tilia cordata), american elm (Ulmus americana), red oak (Quercus borealis), and american beech (Fagus grandifolia) which is confined to the eastern portion of the State. Those in the southern section are the sugar maple (in localized areas), white oak (Quercus alba), black oak (Quercus nigra), bur oak (Quercus macrocarpa), red oak, shagbark hickory (Carva ovata), white ash (Fraxinus americana), and basswood. Beech is found, but again in the eastern sections.

Estimates of Filibert Roth, forester employed by the Wisconsin Geological and Natural History Survey, 1898, placed the volume of the original forest in the 27 northernmost counties as follows:

a. Pine	129,600,000,000 board feet	65 per cent
b. Other conifers	10,000,000,000 board feet	5 per cent
c. Hardwoods	60,000,000,000	30 per cent

(Roth, though his estimate for hardwoods was less than that for conifers.)²⁹

²⁹Robert W. Finley; Geography of Wisconsin; p. 65.

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a. ...	100,000,000	...
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Presently, there is approximately 69 per cent, or 10 1/2 million acres of the northern twenty-one counties in a forest land. The total volume of wood in these forests comes to some sixty-two million cords, or if they were cut in eight-foot sticks, it would fill 3,000,000 railroad gondola cars; and if stacked up four feet high, it would make a continuous pile alongside 47,000 miles of roads.³⁰

The forest types of the northern forests are changing from its earlier composition. The aspen, white pine, paper birch, and balsam fir have decreased in acreage. While the maple, hemlock, yellow birch and black spruce have remained about the same, the jack pine and red pine have shown a noticeable increase.

Today the volume of sawlogs has increased, but they are of poorer quality and of smaller size trees than were in the original stands.

We have less sawtimber in the more desirable species such as sugar maple, yellow birch and hemlock, but more in oak, basswood and elm. The pulpwood volume is mainly concentrated in the northern counties of the State. The northeast and northwest areas have about four-fifths of the available pulpwood in the State. The forests of the North are growing rapidly. The

³⁰John A. Beale; "The Forest Resources of Northern Wisconsin"; The Natural Resources of Northern Wisconsin; p. 45.

net increase is about 2.4 million cords annually or somewhat more than the yearly harvest.³¹

Figures XIII and XIV, the vegetation groups for 1850 and 1956 show the changes in species.

Although man is now the dominant species on the earth, his very survival depends upon the intricately complex ecological balance among all plants and animals within their respective geologic and climatic environments. When the population was small and the resources of the American continent appeared to be virtually unlimited, one tolerated a degree of resource exploitation that can no longer be sustained. It is now firm national policy that the soils, water supplies, and the plant and animal life of the country be protected, lest the ecological balance be further upset and the nation's welfare be thereby endangered.³²

Fauna

In order for wildlife to survive as we know it today, it is necessary for man to maintain and provide the maximum diversification of forest types along with an adequate harvest of game populations. At one time nature provided this diversity through fires, insect and disease epidemics and wind storms. Today, we must depend on the forest managers for guidance instead of the catastrophic events.

Wildlife, like plants, is controlled by its environment. The ruffed grouse dwells in the depths of the dense forests; the spotted sandpiper teeters and bobs along the lake shores. The otter makes a playground

³¹Ibid; p. 46

³²Melvin M. Webber; "Relations between the Social-Physical Environment of Outdoor Recreation and Mental-Physical Health"; p. 248.

and increases in about 10% within 10 days of the start of the study.

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Figure XIV. Vegetation Groups for 1956.

Figure XIII. Vegetation Groups for 1850.



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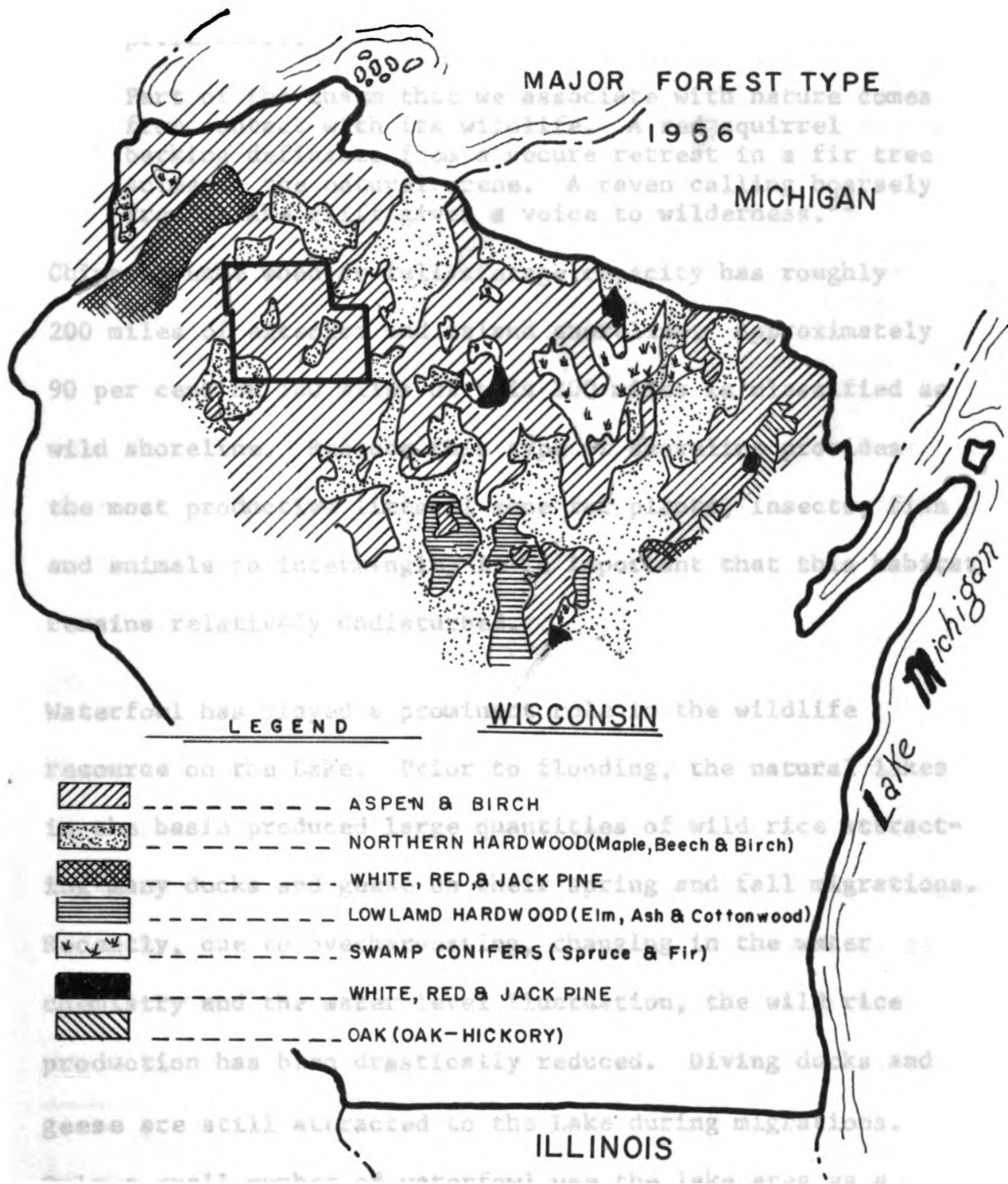


Figure XIV. Vegetation Groups for 1956.

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of the lakes and streams. In similar manner, every form of animal life registers distinct environmental preferences.

Part of the charm that we associate with nature comes from contact with its wildlife. A red squirrel barking defiance from a secure retreat in a fir tree animates the natural scene. A raven calling hoarsely from a lake cliff gives a voice to wilderness.³³

Chippewa Lake when at full storage capacity has roughly 200 miles of exterior and island shoreline. Approximately 90 per cent or 180 miles of this 200 miles is classified as wild shoreline. Because this type of shoreline provides the most productive littoral zone for plants, insects, fish and animals to intermingle, it is important that this habitat remains relatively undisturbed.

Waterfowl has played a prominent role in the wildlife resource on the Lake. Prior to flooding, the natural lakes in the basin produced large quantities of wild rice attracting many ducks and geese on their spring and fall migrations. Recently, due to overharvesting, changing in the water chemistry and the water level fluctuation, the wild rice production has been drastically reduced. Diving ducks and geese are still attracted to the Lake during migrations. Only a small number of waterfowl use the lake area as a

³³U.S. Department of Interior; "Our Fourth Shore"; National Park Service; 1959; p. 35.

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permanent habitat.

Many shallow bays on the Chippewa Lake appear to have desirable vegetative cover for waterfowl. In addition to the shallow bay areas there are 960 acres of land classified as wetlands on Northern States Power upland acres.³⁴

A very special environment is the marsh-not only for its unique assemblage of plants, but for its wildlife as well. Around the margins of the marsh prowl the raccoon, mink, otter and other predators....In the wildlife management picture, marshes are vastly important as migration stopovers and nesting sites for ducks and other waterfowl.³⁵

Many Mallards, black ducks, teal and wood ducks have been observed in the area. At the present, no data is available on the total waterfowl production in the Lake region, however, a great deal of the upland acreage could be improved to increase future waterdowl production.

The ruffed grouse is the most popular of the upland small game species in the Chippewa Lake region. In contrast to being the most popular, the Drumming transects (of partridges and other birds to produce a sound resembling drumming) in Sawyer County, indicates a declining trend in the grouse population over the last five years, and has been below the

³⁴Department of Natural Resources; "Public Recreation on the Big Chip"; 1968; p.

³⁵U.S. Department of Interior; "Our Fourth Shore"; National Park Service; 1959; p. 35.

State average.

The plant changes of the past-lumber period altered northern monotypic mature forests into massive areas of interspersed second growth, which were periodically reduced by fires to seedling beds. These changes presented to the ruffed grouse large areas of ideal habitat... Today we still have abundance and scarcity, but it is doubtful if the magnitude of abundance will ever approximate the early records. It is more than likely that our now-fire-free maturing timber has a dampening effect on each period of partridge abundance. Management efforts will alleviate local limiting factors and concentrate birds, but large-scale abundance will come through no direct human effort.³⁶

Vegetative cover is quite varied and should be capable of producing a good ruffed grouse population.

The Lake and the adjacent undisturbed shoreline provides prime nesting habitat for the bald eagles, osprey, and great blue herons. The author personally knows the location of five eagle nests within five miles of the Lake.

One eagle's nest and three osprey nests are known to be active on the Chippewa Flowage. In view of the precarious position of these species nationwide, efforts should be made to assure the continued occupancy of these nests. These locations are purposely not shown on any map...lest additional publicity results in further disturbance of the nesting areas.³⁷

³⁶Robert A. McCabe; "Some Aspects of Wildlife and Hunting in Northern Wisconsin"; The Natural Resources of Northern Wisconsin; p. 62.

³⁷Department of Natural Resources; "Public Recreation on the Big Chip"; 1968; pp. 17-18.

CONFIDENTIAL - SECURITY INFORMATION

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1. The first part of the document is a list of names and addresses, which are arranged in a columnar format. The names are written in a cursive script, and the addresses are written in a more formal, printed style. The list includes names such as "John A. Smith", "Mary E. Jones", and "Robert L. Brown", along with their respective addresses in various cities and states.

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Osprey populations appears to be decreasing. The great blue heron feeds and nests in areas similar to the eagle and osprey and may soon follow the same corridor. Preservation of the undisturbed shoreline of this lake is of the utmost importance in maintaining a desirable feeding and breeding habitat for these three species.

In early historical accounts, deer were recorded to be both scarce and plentiful. The tall pines with little understory, heavy snow, and a population of wolves and Indians account for the sparse occurrence of deer on the southern shores of Lake Superior, according to Schorger.³⁸ In the years before the loggers scattered pine chips and sawdust over the trailing arbutus, only moderate incursions on the deer population were made. By 1840, the logging industry began its expansion to be followed closely behind by many major fires.

Opening the forest floors to sunlight by ax and fire fostered a growth of plants which formed a superb food and cover base for a deer population. The response was extended and hunting opportunities expanded. The legal bag for deer has since then been altered many times in response to fluctuating populations and to public pressure.

³⁸A.W.Schorger; 1953; The White Tailed Deer in Early Wisconsin; Trans.Wis. Acad. Sci., Arts and Letters; 42; 197-247.

³⁹Robert A.McCabe; "Some Aspects of Wildlife and Hunting in Northern Wisconsin"; The Natural Resources of Northern Wisconsin; p. 58.

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to be followed closely by many major firms.

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Today the basic problem is to keep deer and deer habitat in balance and to encourage maximum allowable harvest for the good of the deer, the forest, the hunter, and the economy of the northern part of Wisconsin.

In my opinion, one of the major game-management accomplishments in recent years has been the "variable quota" system of deer harvest developed by the Wisconsin Conservation Department. In brief, it attempts to promote harvest in accordance with deer abundance.⁴⁰

The Chippewa Lake is located in Wisconsin Conservation Department management Unit 13, and it provides about 2.6% of the deer range in the entire unit. The most recent population survey which was made in 1964 estimated the over winter deer population at 12-20 deer per square mile of deer range.⁴¹ Compared with past survey data, there has been an increase of about 5 deer per square mile from 1957 to 1964. The deer harvest in Unit 13 has increased to 3 deer per square mile.⁴²

Since the Indians are allowed to hunt on tribal grounds in the vicinity of the reservation and lake area, the deer populations are below average for the management area.

⁴⁰Ibid; p. 58

⁴¹U.S. Department of Agriculture; "Lake Chippewa Flowage Report"; 1967.

⁴²Ibid; p. 48

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The black bear population is unknown in the Lake area, however, their presence has been confirmed.

Sawyer County ranked second statewide in the registered bear kill in 1963, fifth in 1964 and seventh in 1965.⁴³

Chippewa Lake is identified as one of the leading muskellunge fishing areas in the world. It is often referred to as "the best" by leading sportsmen. Record size "muskies" are common. In 1949 the lake produced the world's record 69 pound 11 ounce "musky".⁴⁴ A brochure prepared by the Lake Chippewa Flowage Association, Inc. states that 1150 "muskies" were caught in 1966.

The lake also provides the angler with good walleye fishing. More fisherman fish the lake for walleyes than "muskies". On opening day of walleye season, May 13, 1967, a total of 380 cars were recorded at various access points around the lake. Since some fishermen may have left before the tally was completed, the result shows only part of the pressure of opening day. The registration addresses of cars parked at the lake on May 13 are shown as follows:

⁴³Ibid; p. 48.

⁴⁴Ibid; p. 42.

• 1970 : 62-1-20
• 1971 : 62-1-20

TABLE XI

Registration addresses of cars parked at Lake Chippewa Lakes on May 13, 1967, opening day of fishing season.

States	Cars
Wisconsin	262
Illinois	88
Minnesota	16
Indiana	9
Iowa	5
Florida	2
Pennsylvania	1
California	1
Tennessee	1

Source: Department of Natural Resources; "Public Recreation on the Big Chip"; map 2.

Large size crappies, small and large mouth bass and various other species of panfish can be found in the waters of the lake.

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Summary Analysis

As each of these studies of the natural resources are surveyed, it is evident that each provides a unique influence on the total landscape of Chippewa Lake. If the soils were of a poor quality, the vegetation patterns would be different. This in turn, would support a varied fauna and perhaps would decrease the recreation potential of the area. It is the thrill of the unspoiled beauty which offers sounds, odors, and sights to the many tourists and residents of this portion of Sawyer County.

An old Greek philosopher said "Life is a gift of Nature, but a beautiful life is a gift of Wisdom". How right he was, for it is wisdom which will allow us to cope with the technical problems confronting us if we are to save these vanishing resources.

An development in this area must certainly reflect and utilize the advantages as well as disadvantages of these resources. Joseph Wood Krutch of Arizona said, "Conservation without love is a meaningless activity." Generally speaking, conservation is all the same. It is work done by concerned individuals and certain organizations because of the love and deep feeling they have for their land and their environment. It is not only to preserve the large bodies

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of water, such as the Chippewa Lake, but rivers, open areas, swamps, forests, and the total human environment.

The outdoors lies deep in American tradition. It has had immeasurable impact on the Nation's character and on those who made its history. This is a civilization painfully and only recently carved in conflict with the forces of nature--farms from unbroken prairie and cities from wilderness. The epic of American life is the tale of the pioneer, edging his way westward in the face of unending danger and hardship. When an American looks for the meaning of his past, he seeks it not in ancient ruins, but more likely in mountains and forests, of discovery, of encounter, of hard-won settlement.

But there is more to the legacy than the land. From the beginning, one of the strongest currents in American thought has been the idea that the outdoors is a right of Americans--not only something to be enjoyed, but vital to our spirit. The idea was born in an agrarian society, for though the outdoors was then all about, some feared that it would not always be so.⁴⁵

Finally it should be noted that these resources provide those ingredients which makes this area a vacational enjoyed and savored by more and more appreciating families each year. By furnishing natural scenic beauty, relaxation, year-round sports, and recreational activities, the Chippewa Lake area is a four-season's playground.

⁴⁵Outdoor Recreation for America; Report to the President and to Congress by the Outdoor Recreation Resources Review Commission, Primary Report Washington, D.C.: United States Government Printing Office, 1962; p. 13.

CHAPTER III

THE RECREATION DEMAND

The interest of recreation visitors varies widely; therefore so must the provisions for their recreation experience vary. Some visitors prefer the more passive types of recreation, such as walking, photography, painting, nature study, and just plain relaxing. These outdoor activities make very few demands on the landscape. Other interests such as camping, picnicking and water skiing are the active types. While the latter type of outdoor activities have more demand on the landscape, they also are considered to have a greater concentration of visitors. The intent of this chapter is three-fold; to study the present facilities, discuss the influencing factors, and determine the future needs of this area. It is from this information that a planner can anticipate and plan for recreational needs, which will meet generations.

Present Facilities

In order for this study to examine the recreational facilities available to the public, within the Chippewa Lake area, it is necessary to review the major land use categories of Sawyer County. It should be stated at this time, that Sawyer County has a total of 866,560 acres. Approximately 85 percent (733,530 acres) of the entire county is in commercial

forest lands and water surface. The remaining 133,030 acres are in cropland or non-productive and other. A list of the major land uses and a breakdown of the commercial forest lands are shown in Table XII.

TABLE XII

The Major Land Uses in Sawyer County and the Breakdown of its dominant Use - Commercial Forest Lands.

Uses	Acres	Percent
Commercial Forest Lands	671,540	- - -
Cropland	124,699	- - -
Water surface	61,990	- - -
Non-productive and other	8,331	- - -
County Totals - 1,273 sq.miles		
or	866,560	100.0

Ownership of Commercial Forest Lands

Other private	254,740	38.0
Federal	144,870	21.6
County or Municipal	130,660	19.4
State	56,380	8.4
Farmer	84,890	12.6
Total	671,540	100.0

Source: United States Department of Agriculture. "Lake Chippewa Flowage Report", 1967.

It is rather evident from the above figures that Sawyer County is physically oriented toward the outdoor recreational activities whether active or passive. This study is confined to active outdoor recreational activities as they have a greater demand on the natural resources and generally have a

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greater concentration of visitors. They include: swimming, boating, camping, hiking, picnicking, fishing, and winter sports.

Camping facilities which are predominant in Sawyer County, are those which provide items for stays longer than one night. Also these sites are orientated toward use by tent or trailer campers. Generally, there are water, tables, toilets, garbage cans, tent pads, grills and parking spaces provided. In most cases, naturalistic types of atmosphere are present.

The camp units are approximately 3 to 7 per acre, which allows the visitors to experience the expanse of outdoors rather than the closeness of their residential surroundings. Developments which are related to the water get the heaviest use. Campers who are going to stay any length of time need the availability of various activities, such as hiking, boating, swimming and fishing facilities. A comparison of participation in other outdoor activities by campers and non-campers is shown in Table XIII on page

The campgrounds which have good access roads and are near major highways showed more use. In relation to the use, these areas showed greater wear, such as compaction of soils, erosion, and deterioration of the established ground cover. It is

questionable if annual maintenance can restore these areas to a high quality standard.

Swimming in Sawyer County is limited to the warmer months, usually from Memorial Day to Labor Day. It is a sport pursued in the open air and is a favorite of many.

TABLE XIII

Comparison of Participation in other Outdoor Activities by Campers and Non-campers.

----- Percent Participation Among Those Who went Camping					
Activity	Often (col.1)	1-4 Times (col.2)	Total (col.1&2)	Not at all	Total
Outdoor Swimming or Going to a Beach					
Campers	43	25	68	31	100
Noncampers	25	20		54	100
Boating and Canoeing					
Campers	31	26	57	42	100
Noncampers	9	15		75	100
Fishing					
Campers	46	28	74	25	100
Noncampers	17	17		62	100
Hiking					
Campers	22	25	47	51	100
Noncampers	5	9		84	100
Horseback Riding					
Campers	8	8	16	83	100
Noncampers	2	3		94	100

Source: U.S.Outdoor Recreation Resources Review Commission, Study Report 20, Participation in Outdoor Recreation: Factors Affecting Demand Among American Adults; Washington: U.S.Government Printing Office, 1962; p. 68.

Approximately 50 per cent of the public indulges in swimming with the greatest number of participants being young people. It ranks third in popularity according to the ORRRC report. As many studies have shown, water is one of the main attractions for the majority of recreation sites and more so if the visitors can participate in water-oriented sports, such as swimming and boating.

Most of the water in Sawyer County is located in the Northeastern quarter, with some of it being dark, due to the presence of organic materials. However, the dark water is still excellent for swimming. Because of the numerous lakes and rivers in the area, there are many opportunities for visitors to swim. The Majority of the swimming sites are located at resorts or summer cottages. Public sites which can handle large concentrated numbers of visitors on large bodies of water are limited. Although there is a deficiency in this type of facility, there are many locations which have not yet been developed that visitors may use as natural beaches.

Generally speaking, if there are large sites for swimming, other sports such as boating, water skiing and canoeing will occur. We must remember that:

Interference with swimming aside from diminution of water quality is not great. Only fast boating pursued close to shore and use of shore for marina facilities

Approximately 50 feet east of the white line, on a level, with the greatest number of participants being young people. It ranks third in popularity according to the survey. The many facilities have shown, water is one of the main attractions for the majority of participants who are here to enjoy the water and participate in water-oriented sports, such as swimming, etc. boating.

East of the water in Sawyer County is located in the north-south direction, with some of its being, and the presence of aquatic materials. However, the bank water is still available for swimming. Because of the numerous lakes and rivers in the area, there are many opportunities for visitors to swim. The majority of the swimming sites are located at resorts or summer cottages. Public sites which can handle large crowds attract numbers of visitors on large bodies of water and in fact. Although there is a delicacy in this type of facility, there are many locations which have not yet been developed and visitors may use as natural beaches.

Generally speaking, if there are large areas for swimming, some spots such as boating, water skiing and canoeing will occur. A small number of boats.

Participants who swim with little or no supervision of water quality is not good. Only best boating, swimming, canoeing and use of shore for fishing and other activities.

can be cited as causing interference. Use of shore for cottages is a means of providing relatively exclusive swimming opportunities, although this is certainly an extensive use of shore.

Swimming occupies the littoral zone and if heavily pursued little other activity can take place. The littoral area will be barren of vegetation and will have a barren sand bottom. These conditions will not be optimum for fish and certainly if the real deficiency is nursery areas, such losses could be significant. Consequently clean water and space are the primary pre-requisites and must be jealously guarded if we are to give this use the optimum benefit it deserves.¹

In defense of the above statement, the author when viewing several swimming sites in Sawyer County, took note that usually the beaches were marked with flags and standard safety equipment required by the State. In respect to the littoral zone, the swimming areas constructed by public agencies on lakes with little development, had less effect on this zone than did the areas which were highly developed where a powered motor boat and swimming site were located at each summer home.

Finally, when summing up the swimming facilities for Sawyer County, it appears that there is a deficiency in areas which can support large concentrated numbers of visitors.

Fishing is the major attraction of visitors to Sawyer County. With 165 named lakes, this county offers to the true sports-

¹Edward Schnegerger - Threinen, C.W.; "Lake Management for Recreational Uses"; The Natural Resources of Northern Wisconsin; p. 49.

one is often as common as the other. In fact, the two are often found together in a single case, and it is not unusual to find a single case of each.

During the past few years, the incidence of this disease has been increasing. In fact, it is now one of the most common diseases found in the United States. This is due to a number of factors, including a decrease in the number of people who are vaccinated against the disease, and an increase in the number of people who are traveling to areas where the disease is common.

In the case of the above statement, the answer is that it is not.

Several statements are in dispute. First, it is not true that the disease is common in the United States. It is only found in a few areas, and even in those areas it is not common. Second, it is not true that the disease is caused by a virus. It is caused by a bacterium.

Some of the statements are contradicted by public opinion. For example, it is not true that the disease is common in the United States. It is only found in a few areas, and even in those areas it is not common. It is also not true that the disease is caused by a virus. It is caused by a bacterium.

Finally, when talking up the disease, it is important to remember that there is a difference between a disease and a virus. A disease is a condition that affects the body, while a virus is a microorganism that causes disease.

It is also important to remember that the disease is not common in the United States. It is only found in a few areas, and even in those areas it is not common.

It is also important to remember that the disease is not caused by a virus. It is caused by a bacterium. This is a common misconception, and it is important to correct it.

man some of the finest fishing waters in the State. (While the clear lakes are full of pan fish, and the streams full of trout, there is little development in this area to harness this atmosphere at its best.)

From the standpoint of welfare, there is no finer participating sport than angling. It takes the individual outside, and it furnishes "a pleasurable use of time not spent at work" during all seasons of the year. It furnishes healthful, moderate exercise, offers a mental challenge, provides an element of chance, and as a bonus, it can provide meat on the table for the skillful (or lucky) fisherman. Clearly, with all these values, we need to provide just as much fishing as we possible can.²

Chippewa Lake is known for its record size "muskies", outstanding walleyes, large crappies and other numerous panfish. Because of its size, the "Big Chip" provides many bays where anglers can work weed beds for muskellunge without being disturbed by others. Generally, it is undesirable to have two fisherman on the same hole.

Fishing appears to be better when the waters are cooler.

As the water begins to cool and the days become shorter, the fish start a feeding spree that is unequalled throughout the rest of the year. They seem to abandon much of the caution that they possessed during the summer months. At any rate, autumn is the real fisherman's paradise. The invigorating air, the new cool blue of the water that reflects the indescribable colors of the trees, and a battling fish on the end of the rod are the things writers and painters have used

²Edward Schnegerger - Treinen, C.W.; "Lake management For Recreational Uses"; The Natural Resources of Northern Wisconsin; p. 49.

6. On 11/11/19, the following was received:

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as choice subject material since the beginning of sport fishing.³

It appears that Sawyer County has the necessary requirements for excellent fishing, which are: (1) water quality and (2) Adequate habitat, to support and maintain a fish population which will offer many hours of enjoyment to the future fisherman of Wisconsin.

Boating in Sawyer County is provided by 137 named lakes, many streams, rivers, and impoundment areas.

Boating has much variety to it, and includes rowing, canoeing, sailing, speed boating, water skiing and ice boating. When boating is practiced with moderation, we can say that exercise, the opportunity to be outdoors and the opportunity to enjoy the esthetics of water from boats, are all very much in the public interest.⁴

One of the most popular boating activities on the Big Chip is canoeing. Many youth groups and families start north of the Lake on the West Fork of Chippewa River and then float southward into the Lake. Once here, they can camp on one of the many islands or portage at Winter Dam and move southward down the Chippewa River.

Hiking in Sawyer County has increased in recent years, primarily

³Bob Davenport; "Fishing Tips"; Visitor; p. 19.

⁴Ibid; p. 51.

because there are many trails available to the public than before. Also, the trails are being designed and constructed to create interest for the entire family. Some of these significant points are: (1) rare or unique features, such as Rock outcrops, overlooks, and educational items are being sought after as a main interest point, (2) manmade features, such as interpretive devices or exhibits supplement the natural scene where needed, and (3) informative signs along these trails appear to be of a more educational value than before.

Some reasons for more trails being constructed are:

Its outstanding advantage is that it allows visitors to see features in their natural setting, and provides an experience more realistic and often more memorable than interpretation by indoor facilities.

A trail is relatively economical to construct, and can be developed fairly rapidly. Improvements can be made easily, and mistakes in planning or development can be corrected quickly, and at less cost than would be involved with most other facilities.

..it can serve a large number of people, yet does not require the presence and expense of an interpreter. Visitors may walk the trail when they wish, and at their own pace, and may receive as much or as little of the interpretation as they want.⁵

Probably the most significant trail in Sawyer County is a portion of the North Country Trail which will eventually

⁵U.S.Department of Agriculture; "Developing the Self-Guiding Trail in the National Forest"; Forest Service; Washington, D.C.; U.S. Government Printing Office; September 1964, p. 1.

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stretch from Vermont to North Dakota.

Picnicking in Sawyer County is generally done by the local citizens. This day use activity is influenced by the distance from local communities, the quality of the site, and the quality of accessible roads. The use of these areas coincides with the weather. When the temperatures are cool, little picnicking is done, however, when it is hot, the entire family shows up at one of the local picnic areas. It should be noted that swimming, boating, and fishing go hand in hand with picnicking as water oriented sites are the most popular with the public.

The conditions of the picnic areas are determined by the amount of use that they receive. The most popular sites are experiencing problems with compacting of the soil and wearing away of the established ground cover. These two conditions comprise an ideal situation for erosion. Areas with high concentration of picnickers are deteriorating to an extent that it will be difficult to rehabilitate.

There are picnic areas in Sawyer County which have approximately units. Each unit generally has one table with access to drinking water, grills, and toilet facilities, which are shared with other units. Most of the picnic areas within the county

are located near water.

Winter sports activities in Sawyer County varies from snowmobiling on the many trails to skiing on the snow laden slopes, or fishing on one of the ice covered lakes to skate along on a cleared patch. These sports can be enjoyed for approximately 4 to 5 months of the year as the winters are long and cold.

Snowmobiling has become extremely popular in the past few years. It is a sport enjoyed by the young and old. The Winter Lake Region located in the southeastern corner of Sawyer County has lands owned by the United States Forest Service and the Flambeau State Forest. These agencies provide an area which is criss-crossed with old logging trails and lands where one may drive or hike for hours and where wild scenic beauty abounds. The Forest Service provides maps on the location of these trails, which run through their forest land.

Snowmobiles have increased ice fishing in the remotest areas. Ice fishing was always popular, but with the introduction of the present snowmobiles, sportsmen are now pulling small shelters, and an array of other equipment into their favorite spots on lakes which were formerly accessible only by snowshoes.

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To the skiing enthusiast, Northern Wisconsin provides facilities comparable to any in the lake states. Sawyer County

...is the home of Mt. Telemark, one of America's fine, fine Ski Areas. Since 1947 Telemark has been a leader in providing the skier with the facilities and services he desires. With the world's largest snow-making equipment, top skiing is assured from Thanksgiving to Easter.⁶

Because of the long season and fine facilities, that are made made or natural, this region is a winter haven for the outdoor sportsman.

Influencing Factors

Before setting up a recreation plan for the Chippewa Lake area, it is important to consider various influencing factors. First, it is necessary to meet specific requirements, such as the number of camping units per acre, width of the beach surrounding a swimming area, and the spacing of picnic units. Also, the trends in outdoor recreation activities must be recognized as they determine the public wants or demands.

In the past, the National Recreation Association recommended a ratio of 10 acres of park land per 1,000 persons. However, as the Southeastern Pennsylvania Regional Planning

⁶Bob Davenport; "A Four-Season Vacation Land"; Visitor; p. 18.

To the existing conditions, Northern Wisconsin provides facilities comparable to any in the lake states. Larger country

...is the home of Mr. Williams, one of the state's finest and most famous. Since 1917 Williams has been a leader in providing the state with the facilities and services he deserves. With the world's largest saw-mill equipment, too, which is secured from Tennessee, he has

Because of the long season and fine facilities, that are made made on annual, this region is a winter haven for the outdoor sportsman.

Recreational Facilities

Before setting up a recreation plan for the Wisconsin lakes area, it is important to consider various influencing factors. First, it is necessary to meet specific requirements, such as the number of camping units per acre, width of the beach surrounding a swimming area, and the spacing of picnic areas. Also, the changes in outdoor recreation activities must be recognized as they determine the public wants or demands.

In the past, the National Recreation Association recommended a ratio of 10 acres of beach land per 1,000 persons. Now, as the Northwestern Forestry Service Regional Planning

and Development; A Four-Season Vacation Land; Vision;

Commission has pointed out, these standards have been satisfactory in the past.

The parks now being discussed are for the future, so it would be preferable to establish a goal of 15 acres of regional park and recreational land per 1,000 population, in view of the continuing increase in leisure time, in growing accessibility to outlying parks, and in the expansion of built-up land.⁷

Chippewa Lake area should be able to provide recreation land for approximately 400,00 people using the above formula (6,000 acres of usable land). The population of Sawyer County is 9,475 people, there, it must be evident that an area this large must be planned for the use of people seeking new areas and who will be able to travel a distance. However, it is my personal feeling that a portion of this land be set aside and preserved as a natural environment, untouched by man and his forces.

Since it is the intent of this study to suggest a developmental program for certain portions of the Lake, a criteria for the selection of those areas must be established.

Contrast and variety are the most widely valued perceptual attributes of environmental patterns. Contrasts in high points and between land and water features, and variety in slopes and ridges are among the scenic resources which enhance the setting for

⁷ Southeastern Pennsylvania Regional Planning Commission; 1956; A Regional Recreation Policy and Program; pp. 11-12.

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recreation.⁸

Southeastern Pennsylvania used the following to facilitate their selection:

1. A site should possess conspicuous scenic value typical of the region and adequate recreation resources. Because of their greater social value, unusual recreation resources may compensate for the absence of outstanding scenic beauty.
2. A site should be characterized by scenic and recreational resources of kinds which are unlikely to be preserved and developed for the enjoyment by the public of this and future generations under private ownership, and which are sufficiently distinctive to attract and interest the people of the region.
3. Sites should be sufficient in number, extent, and variety of character to meet the present and future demands of the people and which are not ordinarily supplied.
4. Sites should be so distributed geographically as to serve the people of the region adequately and with a minimum of required travel time.
5. A site, if at all possible, should provide a water feature for scenic value and for a recreation resource.⁹

These criteria are very general in order that no potential site be overlooked in the investigation of areas for

⁸Maryland-National Capital Park and Planning Commission; "Preliminary Master Plan for Rock Creek Planning"; September 1966; Silver Spring and Riverdale, Maryland; p. 76.

⁹Southeastern Penn. Regional Planning Commission; 1956; A Regional Recreation Policy and Program; pp. 13-15.

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recreation use.

A more detailed and specific outline has been set up by the Cumberland County Planning Board of Bridgeton County, New Jersey. This criteria was proposed for evaluation of watershed impoundments.

1. Need
2. Topography and soil
3. Financing of land acquisition
4. Highway access on existing highway system
5. Ease of land assemblage
6. Size of area for parks and possibility of future expansion
7. Relation to population centers of the area to be served
8. Availability of water for recreation use
9. Scenic attraction of the site
10. General character of the surrounding area
11. Compatibility of park use with municipal plans.¹⁰

To determine what the public demands for recreation, it is necessary to investigate various studies which have been done concerning what people do with their leisure time. The following information was made available by the Bureau of Outdoor Recreation Survey:

Since 1960, walking for pleasure has increased in popularity faster than any other major outdoor recreation activity....Walking will be our third most popular activity in both 1980 and 2000.

Swimming is becoming so popular, that it will be our number one outdoor recreation activity in 1980 and

¹⁰Cumberland County Planning Board; Cumberland County, New Jersey; Published 1966; p. 72.

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| 11. | Compatibility of laws with fundamental rights | 01. |
| 10. | General character of the administrative law | 02. |
| 9. | Basic structure of the state | 03. |
| 8. | Availability of water for various uses | 04. |
| 7. | Relation to population concerns of the area to be reclaimed | 05. |
| 6. | Kind of area not having any possibility of future growth or utilization | 06. |
| 5. | State of land reclamation | 07. |
| 4. | Highway access to existing highway system | 08. |
| 3. | Transferring of land reclamation | 09. |
| 2. | Time and quantity of soil | 10. |
| 1. | Cost | 11. |

To determine what the public domain has absorbed and what has been left

NECESSARY TO INVESTIGATE AND OBTAIN EVIDENCE

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and that one outdoor recreation activity in 1980 and

recreation is becoming so popular, that it will be our

1000 Islands County Planning Board; Cumberland County,
New Jersey; published 1960; p. 72.

will hold that spot in 2000.¹¹

While swimming and walking are popular and will continue to be so, it should also be noted that other summertime activities will be increasing at rapid rates. Table XIV illustrates which activities will grow the fastest between now and 2000. It is also necessary to know what percent of the population participates in these activities. This can be found in Table XV.

The current interest in the United States in physical fitness and vigor has taken many forms. The area most publicized by the popular press has been that of hiking. The hiking and jogging craze is mentioned often in many daily newspapers and popular magazines. Life magazine provided some information regarding the healthful benefits of walking:

Walking is the easiest...You don't need a lot of apparatus. Just shoe leather and good feet. It is better than using the arms, with their smaller muscles. Leg muscles are the biggest in the body. You get most out of walking by going along briskly, swinging the arms and breathing deeply. It also helps promote the circulation of blood to the brain. The Greek philosophers promenaded as they philosophized.¹²

¹¹"Outdoor Recreation Trends"; Bureau of Outdoor Recreation; Department of Interior; U.S. Government Printing Office, Washington D.C., April 1967.

¹²Robert Wallace; "The 50-Mile Walk"; Life; Vol. 54, No. 8/ February 22, 1963. p. 82.

will be held in 1955.

The following are the main points of the report:
 1. The report is based on the results of the survey conducted in 1954.
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TABLE XIV

Major Sumertime Activities Which Will Grow Fastest Between
now - 1980 - 2000.

Activities	1980	2000
Waterskiing	up 121%	up 363%
Camping	78%	238%
Hiking	78%	218%
Swimming	72%	207%
Playing Outdoor Games and Sports	72%	216%
Walking for Pleasure	49%	----
Boating	--	215%

Source: Outdoor Recreation Trends; Bureau of Outdoor
Recreation; April 1967, p. 19.

TABLE XV

Number of People Participating in Selected Outdoor Recreation
Activities (per cent of population)

Activities	1960	1965
Picnicking	53%	57%
Swimming	45%	48%
Walking for Pleasure	33%	48%
Outdoor Games	30%	38%
Fishing	29%	30%
Boating	22%	24%
Camping	8%	7%
Hiking	6%	6%
Water Skiing	6%	6%

Source: Outdoor Recreation Trends; Bureau of Outdoor
Recreation; April 1967, pp. 22-24.

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DATE	TIME	ACTIVITY
10/10/77	10:00 AM	10:00 AM
10/11/77	10:00 AM	10:00 AM
10/12/77	10:00 AM	10:00 AM
10/13/77	10:00 AM	10:00 AM
10/14/77	10:00 AM	10:00 AM
10/15/77	10:00 AM	10:00 AM
10/16/77	10:00 AM	10:00 AM
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10/18/77	10:00 AM	10:00 AM
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10/25/77	10:00 AM	10:00 AM
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10/28/77	10:00 AM	10:00 AM
10/29/77	10:00 AM	10:00 AM
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Trails should be located to offer hikers or riders many interesting vistas and experiences. They should be planned with numerous access points and inter-connection links. Whenever possible, interpretive and educational signs should be placed along side the path.

The biotic character of a recreation site, when considered with terrain, may add great value for all types of recreational experiences. Hiking, including nature walks, is the outdoor activity that benefits directly. Nature study is enhanced if a wide variety of biotic types are available, or if one or two typical types are abundant.¹³

Requirement Standares for Trails

California Public Outdoor Recreation Plan: Well defined and maintained tread up to 10 feet wide, grades not exceed 5% average with a maximum of 15%. Minimum parking for 25 autos at any access point. On short, scenic, well known trails, this might be extended to 100 auto parking spaces.¹⁴

Comprehensive Plan for Wisconsin: 50 people per mile of Trail. Trails are 1 to 2 miles long. With a turnover rate of 8, there are 400 people per mile of trail per day.¹⁵

Forest Service: Locate trail labels so they can be seen from a distance, drawing the visitor onward. Minimize natural hazards. Provide drinking water and sanitary

¹³Milatein and Reid; Outdoor Recreation Demand Study; Volume II Activities Reports; Michigan Department of Conservation; Tech. Report No. 6, June 1966; pp. 5 & 30.

¹⁴California Public Outdoor Recreation Plan Committee; California Public Outdoor Recreation Plan, Part II; 1960; p. 85.

¹⁵Wisconsin Conservation Department; A Comprehensive Plan For Wisconsin, Outdoor Recreation; pp. G-7, G-8.

- In the event of a change of circumstances, the
Board of Directors shall have the right to
revoke or suspend the authority of the
officers and directors of the corporation, and
to elect new officers and directors in their
place.

- The Board of Directors shall have the right to
declare dividends on the capital stock of the
corporation, and to determine the amount and
mode of payment thereof, and to suspend or
withhold the payment of dividends, and to
suspend or withhold the payment of dividends
on any class of capital stock.

Article IV. Officers and Directors

Section 1. The Board of Directors shall consist of
not less than five nor more than fifteen
members, who shall be elected by the stockholders
at a general meeting of the corporation, and
shall hold office for a term of three years,
and until their successors are elected.

Section 2. The Board of Directors may elect or
appoint one or more officers and directors,
and may remove or suspend any officer or
director elected or appointed by it.

Section 3. The Board of Directors may elect or
appoint one or more committees, and may
authorize any committee so elected or appointed
to exercise such powers and perform such duties
as may be assigned to it.

Section 4. The Board of Directors may elect or
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to exercise such powers and perform such duties
as may be assigned to it.

Section 5. The Board of Directors may elect or
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Section 6. The Board of Directors may elect or
appoint one or more committees, and may
authorize any committee so elected or appointed
to exercise such powers and perform such duties
as may be assigned to it.

facilities where appropriate. Give names to trails because it creates a feeling of familiarity and affection.¹⁶

A demand is being created by new groups of hikers which must be met by recreational planners. They are to provide the paths and facilities to make these trips worth while for the individual, not only from the physical, but also the educational social, and cultural aspects.

There is a riddle of trails over the earth's surface. There are the trail of the first land creatures scribbling the rock that was once shore, the deep-dug trails of the hooved creatures moving with the undulations of caution towards the salt licks and the places of water, the paths of the Indian planted in the hoof groves of the antelope and deer and buffalo, the ways of the white man over marching them all, lines at last of the machines, hard as asphalt, straight as steel.

Trails are the script of life on the clay tablet of the earth. Splendid and sordid motives have etched the pattern, search for water, search for minerals, for treasure, for the fountain of eternal youth, for the Sabine women, for the swords of conquest, for the Holy Grail, for places beyond persecution, for opportunity, for space, for fame, for freedom.¹⁷

In 1965 only 10 percent of the population went camping, but the predictions are that camping will be the second fastest growing outdoor recreational activity between now and 2000. Camping appeals partly because it is a different way of living. It is

¹⁶George K. Brown. "Guide to Construction of Interpretive Forest Trails"(unpublished paper) U.S. Forest Service. Dec., 1962.

¹⁷Julia Cooley Altrocchi. The Old California Trail. Caldwell, Idaho: The Caxton Printers, Ltd., 1945, p. 15.

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already increasing faster than the sites for camping can be provided. Even camping in remote and undeveloped areas is extensive.

Camped developed areas only	65%	
Camped undeveloped areas only	33%	
Camped both	2%	18

The Survey Research Center study showed that about one-third of the campers enjoy camping in remote areas removed from other campers, while about the same proportion enjoy camping in an area where they can visit and talk with other campers.¹⁹

It is evident that the planner must plan for both types of camping areas.

Further increases in camping rest upon the question, "Camping for what?" A few of the advantages made possible by camping are sightseeing, travel, and fishing. Other interests must be introduced into the camping pattern in order that it can become a more creative and challenging aspect of outdoor recreation. These interests might be photography, art, sketching, collecting minerals and other objects to be found in a natural environment, and a response to the pioneer spirit. The economic advantage

¹⁸National Recreation Survey. ORRRC Study Report 19. 1962. p. 34.

¹⁹Eva Mueller and Gerald Gurin, "Participation in Outdoor Recreation: Factors Affecting Demand Among American Adults," ORRRC Report 20, Chapter 6.

chiefly interesting feature of the paper for students, and is
 avoided. It is noted that the paper is not
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Group developed areas only
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The survey was made under many adverse conditions
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 The survey was made under many adverse conditions
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International Education Survey. The results are not as good as they
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 and the results are not as good as they might be.
 However, the results are still of value.

might also be added since a camping vacation enables the family to travel and see the country at a minimum of cost.

Requirement Standards for Camping:

Soil Conservation Service - Camp sites facility - 3000 sq. ft. Per unit. A unit includes tent space, vehicle parking space, and use area for cooking, eating, wood storage, trash disposal, etc., 14 units an acre or 56 people an acre. Camp sites average 4 persons each. Dimension of tent space is 16x16 feet or 12x18 feet. Privacy size is 4000 to 8000 sq. ft. a unit; 5-11 units an acre or 20-44 people an acre.²⁰

National Park Service - camp sites facility - One campground should provide a minimum of 90 to 120 camp sites on 12 to 30 acres, with 4 to 7 camp sites per acre. Each camp site should contain a parking space, a tent area, a table and bench combination, and a camp stove.²¹

Bureau of Land Management: High density campground facility - The high density campground is provided where use is expected to be continuous and intensive over normal visitor season, and where primary activity sought is not camping. If primary purpose is for lodging on a scenic trip, or a stop on a fishing tour, the campground may be more intensely developed.

The units have table, fireplace, and tent area. Density of campground is average to high. Garbage facilities and comfort stations are provided. Electricity and water stations may be provided at comfort stations. Spacing

²⁰Soil Conservation Service, U.S.Dept. of Agriculture; Recreation Memorandum - 3, Supplement 3; Washington, D.C.; April 23, 1964; pp. 1-2.

²¹U.S.Dept. of the Interior; National Park Service Nanbook; "Special Park Uses; Campground Planning"; pp. 1-5.

It is also to be noted that the "Black Belt" of the South is a region of high cotton production, and the "Black Belt" of the North is a region of high cotton production.

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- Judicial Inquiry into Violence Act : Management had to handle
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Continued on page 20

CONFIDENTIAL - SECURITY INFORMATION
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is about 95 feet to 105 feet along centerline.²²

California Public Outdoor Recreation Plan: Group camping facility - 5 acres for 50 persons for short periods of time. The 5 acres include sanitary, water and basic cooking facilities, open space for bedding or tents, and space for 25 automobiles.

Organizational camping facility - 5 acres for 100 persons. The 5 acres include developed permanent facilities and structures for eating and sleeping. Parking space for a minimum of 50 cars.²³

Every year more people are using and enjoying the national Forests and National Grasslands, 186 million acres of the Nation's Magnificent outdoors. Camping visits now number nearly 12 million a year (visits for all recreational purposes total 102 million). Since campers stay an average of 2½ days, their visits add up to an annual use of these lands of about 28½ million camper-days.

Camping visits now exceed by almost 9 million those recorded the year after World War II and represent an unforeseen, almost unbelievable increase over the 1½ million in 1924, the first year the Forest Service counted camping visits to the National Forests.²⁴

A picnic table and a fireplace is the center of attention for people visiting a recreation area. Taking food together was enjoyed by 57% of our population in 1965. Picnicking is the

²²Bureau of Land Management, U.S.Dept. of the Interior; Recreation Development Handbook; Washington, D.C.

²³California Public Outdoor Recreation Plan Committee; California Public Outdoor Recreation Plan, Part II; Sacramento, California; 1960; p. 84.

²⁴U.S.Dept. of Agriculture, Forest Service; Camping; Washington, D.C.; U.S.Government Printing Office, 1962.

is shown in Table 1. The total number of cases is 100.

The following table shows the distribution of cases by age group and sex. The total number of cases is 100.

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single activity enjoyed by a larger percentage of people than any other outdoor activity.

Among the population 12 years of age and older, each person went on 2.14 picnics during the 3 month period in 1960.²⁵

The popularity of picnicking is probably due to its simplicity and universal appeal of food. Picnics require only a brief period of time. Other than the expenditures in reaching the picnic site, no additional cash outlay is necessary for this activity. It is possible to purchase a great variety of picnicking equipment, but the cost factor will vary with the personal desire and income level of the participant. Since picnicking is not physically demanding, it has appeal to all age groups.

Those who participate in picnicking express a preference for a variety of other activities...These data also suggest the set of activities which are appropriate for planners to consider for the day's outing. Swimming leads the list...boating... water skiing, camping and horseback riding.²⁶

²⁵National Recreation Survey. ORRRC Report 19. 1962. p. 43.

²⁶Ibid., p. 46.

single activity is judged by a higher number of people than
any other outdoor activity.

When the association is young and active, it is
usually found in the center of the community and is
in a good position.

The possibility of obtaining it probably due to its
location in a part of town. It is located only a short
distance from the center of town. It is located in a
good location, no additional cash being necessary for this
activity. It is possible to obtain a great variety of
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These are the points in the following order:
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International Association of Women. 1911. Report 11. 1911.

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Special Requirement Standards:

National Park Service: 10 to 15 picnic sites an acre.
Minimum size of 90 to 120 picnic sites an area. Each table accomodates 6 to 8 people; 2 to 3 tables per fireplace.²⁷

Forest Service: Units should be spaced 100 feet apart for privacy and to prevent overuse of site. A unit consists of 1 stove and 1 table.

National Recreation and Park Association: An average of 10.5 tables per acre with 1 charcoal grill per 5.1 tables. Saturation rate is an overall maximum average of 220.1 picnickers a day per acre of land.²⁹

Motivation to picnic must essentially be social. Eating in the open with friends, relatives or office associates, becomes a convivial experience. Another positive motive is to enable to visit to the country.. Picnics provide the sustenance function necessary for other outdoor activities.³⁰

Swimming represents a wide variety of activities. The range is very wide from the quick dipper to the all day sun bather or the scuba diver who may spend most of the day in the water. This indicates that there is a wide variation in the physical

²⁷U.S.Dept. of the Interior; National Park Service Handbook; "Special Park Uses", Washington, D.C., April 1961; pp. 1-5.

²⁸U.S.Dept. of Agriculture, Forest Service; Forest Service Handbook; "Title 2300-Recreation Management"; p. 76.

²⁹National Recreation and Park Association; Management Aids Bulletin No. 4; Outdoor Theaters; M.Foss Narum; Washington, D.C.; May 25, 1961; pp. 8-22.

³⁰National Recreation Survey; ORRRC Report 19; 1962; p. 46.

RESEARCH AND DEVELOPMENT

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exertion required to engage in swimming. The physical coordination also is varied. A minimum skill is needed to float, but considerable practice and skill are required to enter competitive racing or diving.

Since swimming requires manipulation of the body, coordination, and muscular activity, it is possible to continuously achieve higher and higher skill levels. Hence, continuous learning is possible through participation and practice.³¹

In its simplest form, swimming satisfies a motive for simple body manipulation. The motive of achievement and prestige attainment is added when it becomes a competitive sport.

The population 12 years of age and older swims approximately 6.5 times per person a year. These occasions are chiefly in the summer, 80 percent of them,...Swimming was engaged in by 45 percent of the population 12 years and older during the summer 1960.³²

Swimming is a major activity and is functionally related to camping and picnicking. It must be remembered that water available for swimming will be a popular attraction to the site.

Requirement Standards for Swimming:

California Public Outdoor Recreation Plan and Huran-Clinton Metropolitan Authority: One effective front foot of

³¹National Recreation Survey. ORRRC Report 19. Washington, D.C., 1962; p. 21.

³²Ibid., p. 21.

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shoreline is defined as comprising one lineal foot of beach with a 100-foot wide band of water suitable for swimming. It has a 200-foot strip of beach for sun-bathing and play, and a 100-foot wide buffer zone for utilities and picnicking. Where all attendance is by automobile, an additional 265 foot strip is needed for parking. Ten effective front feet will provide space for 20 persons at any time and provide space to park 5 cars.³³

D. W. Donelin: The slope of the beach above the water should not be greater than 2 percent for control and erosion. The beach should extend well into the lake at a desirable grade, so as to effectively dissipate wave action. The slope below water level should be within a 3 to 10 percent grade and extend far enough to allow sufficient depth for swimming. The sand beach should extend at least to the six foot contour of the lake bottom. The depth of the sand fill should be at least a foot deep.³⁴

The lake bottom may be undesirable for recreational use owing to the presence of undesirable sediments or peat. This factor alone is one of the most frequent obstacles to overcome in beach development in the northern portion of the United States. It is generally thought, that where feasible, the unstable foundation material should be removed and replaced with a desirable sand fill. This eliminates many of the problems that result from sand mixing with foundation materials. Though this is the most

³³California Public Outdoor Recreation Plan Committee. California Public Outdoor Recreation Plan, Part II. pp. 48, 84.

³⁴D. W. Donelin; Recreational Development Within the Tri-County Region. 1967. p. 106.

desirable method of construction, it is often not economically practical to remove the great quantities of unstable material that may be present. It is possible in some cases to have enough support from the existing shoreline material to establish a beach by placing an even layer of sand over the existing sediments.³⁵

Technological development of lightweight, high horsepower, gasoline motors coupled with the materials used in the manufacturing of boats today, have made possible mass production at prices the average family can afford. This has helped to make boating popular among 22 percent of the population. Most people have the desire to explore lakes and rivers, and outboard motors have made fishing more enjoyable in as much as a man can go farther and faster to seek out a new fishing area. Boating has enriched family experiences because of the togetherness involved when spending the day on the water.

A number of skills are needed for boating. Some of them: Ability to control the craft, mechanical talent for the maintenance of the motor, knowledge of legal and navigation

³⁵James J. Truncer: "A Brief Look at Artificial Public Beach Development in Michigan ": 1961; Resource Development Department; Michigan State University; pp. 5-6.

regulations, and the physical skill required to launch and operate the boat.

Of the 22 percent of the population 12 years of age and older engaging in boating, one or more times during the summer 1960....slightly more were in the North Central region (27 percent). For the summer this represents 1.22 occasions per person during the 3-month period for the United States. The North Central region (1.48 days per person)...have the heaviest boating participation rate for the summer...

Income is directly associated with boating participation.

...it would appear that the middle class and upper middle class income groups in the North Central States are the heaviest participants.³⁶

Other activities associated with boating are water skiing, swimming, fishing, picnicking, camping, and playing outdoor games and sports.

Only six percent of the population, 12 years of age and older went water skiing during the summer of 1965, however, it is the sport which is expected to increase in popularity the fastest between now and 2000.

Activity characteristics which may condition participation in water skiing include not only a minimum income, for the purchase and maintenance of boat, skis, etc., but also available time.....the time required to go from residence to lake or waterfront. Because

³⁶National Recreation Survey; ORRRC Study Report 19; Washington, D.C.; 1962, p. 24.

the general population, and the population which is located in

the urban areas.

It is estimated that the population of the urban areas is about 10% of the total population, and that the population of the rural areas is about 90% of the total population. The population of the urban areas is increasing rapidly, and the population of the rural areas is decreasing rapidly. This is due to the fact that the urban areas are more attractive to the population, and the rural areas are less attractive to the population.

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the level of physical exertion is fairly high for water skiing, it is not surprising that it is principally an activity of youth....the level of skill is moderate.³⁷

Requirement Standards for Boating and Water Skiing:

Comprehensive Plan for Wisconsin: Water Skiing facility - one person per 13.3 acres of water. Estimate 3 persons per boat, 20 acres per boat may be adequate, but 40 acres per boat is desirable. Boating facility - one person per 8 acres of water surface. Estimating 2.5 persons per boat, or 20 acres per boat. Small lakes with restricted motor sizes could support more than one boat per 20 acres.³⁸

Louisiana Parks and Recreation Commission: Motor boat area facility - It takes 20 acres of water to support one power boat. 13 boats in the water would require 260 surface acres of open water to support a ramp. With 2.5 persons per boat, an optimum day with 40 launchings would produce 100 user days per ramp or 100 user days per acre of land and .385 user days per acre of water. This amounts to .01 acre of land and 2.6 acres of water per user day. Water skiing area facility - one ski boat requires 40 acres of water therefore, 13 ski boats would require 520 acres of water to support one ski boat ramp. With an average of three persons per ski boat, a ramp would produce 120 activity days during an optimum day use, or 120 user days per acre of land and .23 user days per acre of water. This amounts to .0083 acres of land and 4.33 acres of water per user day.³⁹

³⁷National Recreation Survey. ORRRC Study Report 19. Washington, D.C., p. 27.

³⁸Wisconsin Conservation Dept.; Comprehensive Plan for Wisconsin, Outdoor Recreation; 1966; pp. G-10, G-11.

³⁹Louisiana Parks and Recreation Commission; Louisiana Statewide Comprehensive Outdoor Recreation Plan, Supplement 1;

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1. Summary. Early recovered included extremely good clinical

Since the skier must be associated with the boat driver, water skiing is always a group activity.

Increases in surface water would undoubtedly lead to increases in water skiing participation. A reduction in stream contamination would increase participation. Wide Adoption of suits to wear for cold weather skiing might lead the more daring to engage more heavily in the fall and the spring.....An increase in participation rests more upon an increase in the use of boats and an increase in available leisure time.⁴⁰

Projections

The following information about the future needs of Sawyer County as a recreational development was obtained from a series of interviews with County Extension Agents and United States Forest Service officials. I shall present the projected needs as discerned by the various governmental agencies. Since each of the above organizations have different objective, there is a variation in the views expressed.

Outdoor Recreation Plans; State of Wisconsin Dept. of Resource Development.

A. Camping

Projections for Sawyer County (average summer Sunday visits)

-1960 -	427
1980 -	1201
2000 -	1957

⁴⁰National Recreation Survey. ORRRC Study Report 19. Washington, D.C., 1962. p. 27.

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Additional facilities needed to meet demand in Sawyer County by 1980

Public Camping Sites - 51

Private Camping Sites - 0

B. Picnicking

Projections for Sawyer County (acreage summer Sunday visits)

1960 - 985

1980 - 1310

2000 - 1994

Increase 1960-1980 is 133%

Facilities needed to meet 1980 demands

181 picnic sites

C. Standards used in the Plan

Swimming	-200 square feet per swimmer
Fishing	-eight acres per boat (3.6 acres/persons)
Boating	-20 acres/boat (8 acres/persons)
Water Skiing	-40 acres/boat (50 acres/lake min.size) (5.0 turnover rate) (20% of total need at any one time)
Camping	-Five units per acre, 19 undeveloped acres of supporting land (3 campers/acre)
Picnic	-8 tables/acre, 40 picnickers/acre

D. Information Statements made in the Survey

Pleasure driving is most often mentioned as the primary reason for one day trips. Over half of all such trips had a round-trip distance of under 150 miles.

On the longest vacation trip, water-based activities were sought after more than any other type.

Nearly 70 percent of the people contacted did not want any or many people around when they vacationed.

Vacationers in Wisconsin like scenery and sightseeing. They desire more waysides and rest rooms, better

camping facilities, better roads, less commercialization and less dirt, litter and polluted lakes.

Some campers indicated that they would pay higher fees for better facilities.

E. Conclusions

With some specific exceptions, there appears to be little need for further land acquisition in Northern Wisconsin. The report indicates that there is no need in Sawyer County for additional general recreation lands through year 2000. The report also indicates there is 3000 acres of top quality land available for development on the flowage. The State projects a need for a scenic highway in the vicinity of the east side of the flowage.

Outdoor Recreation: A comprehensive plan for Wisconsin, Wisconsin Conservation Department.

A. Projected Demand Increase (Statewide) 1960-1980)

Driving for pleasure	81%
Sightseeing	94%
Picnicking	33%
Camping	180%
Nature Walking	134%
Skiing	153%
Hiking	148%
Swimming	84%
Fishing	20%
Boating	102%
Water Skiing	169%
Canoeing	151%

B. Facilities - The Northwest Planning Area

The Northwest Planning Area will have a greater Capacity than their projected needs if the five year program is carried out.

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Year	No. of Campsites Needed	No. Available	Excess
1965	1627	2675	1048
1970	2132	3325	1193
1980	3146		

This excess may help to fill the statewide deficit.

C. Conclusions

Acquisition of higher quality sites than those already in public ownership might be justified in order to provide quality camping experiences, not presently available in quantity.

Conservation Needs Inventory: Soil and Water Conservation District.

A. Developments needed for Sawyer County

Campgrounds	33 units
Cottage Sites	2555 units
Flowages	8 more
Wildlife Wetland Development	2035 acres
Wildlife Habitat Development	1840 acres
Recreation Trails & Walkways	433 miles

B. The S.C.C. projected a need for 15,000 cottage sites on the Chippewa Lake Flowage.

Recreation Management Plan: Chequamegon National Forest based on the N.F.R.S. Inventory.

A. Projected Demand - 1960-1980

Activity Projected Demand (visitor Days) Increases in%

	<u>1960</u>	<u>1980</u>	<u>%</u>
Camping	26,000	520,000	2,000
Picnicking	34,000	88,000	258

Date of Birth		Date of Death	
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There were very few deaths in 1911.

Conclusion:

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B. Information statements made in the Survey

In the year 2000, a shortage of land suitable for camp and picnic grounds will occur.

The Forest needs to acquire potential recreation sites on larger bodies of water through acquisition on natural lakes and by reservoir projects that will provide some potential sites when developed.

Camp, picnic and swimming use at good sites with improved roads is at or above capacity. Occupancy is closely related to water-oriented activities and access road quality.

The florwage area is one of the highest quality potential sites in the State. The water resource makes it so. Since the Forest Service will provide the best quality site at the lowest possible price to the consumer, almost any number of sites that the Forest Service creates will be completely utilized since no other private individual or agency would be competitive.

Summary

Potential of Lake Chippewa Flowage: based on the standards for use set in the Wisconsin Outdoor Recreation Plan.

A. Maximum capacity for use

Water Surface use (maximum)

Waterskiing	431 boats and skiers
Pleasure boating	862 boats
Fishing	2156 boats
Swimming	Maximum is almost unlimited

Land based activities based on 6000 acres of developable land (maximum) and water usage.

Camping	1800 units
Picnicking	4800 units
Hiking	150 miles

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B. Optimum Use.

Although the resources are capable of providing for a very large quantity of facilities, it is felt that no more than 85% of the mainland shoreline and 95% of the island shoreline should be developed. The unique attractiveness of the Flowage is the undeveloped character. This must be preserved.

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CHAPTER IV

THE DEVELOPMENT OF THE CHIPPEWA LAKE AND ITS ADJACENT LANDS

Recommendations

When developing a Master Plan for the outdoor recreational activities on the Chippewa Lake and its adjacent lands, it is necessary to examine the influencing factors pertinent to the Lake itself, and its surrounding lands. These factors are: (1) location of the project area to major urban centers and local communities, (2) highway facilities - conditions and accessabilities, (3) the physiography of the area, (4) the climatic conditions, and (5) the natural resources which the future of the Lake is dependent upon. This information along with outdoor recreational trends and projections has been presented. The author will now make recommendations which he feels will benefit the needs of the future generations.

These recommendations are:

1. Protection of the water quality
2. Preservation of the Natural shoreline
3. Control of recreation development

In order for these recommendations to be effective, certain methods, such as zoning, setting guidelines, and strict control, will be necessary. It is the zoning which will designate the use of each area. The guidelines will stipulate the quality of standares which the control element will have to enforce.

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Protection of the Water Quality

The importance of this Lake and its watershed is vital not only to those who are directly effected by its presence, but also everyone in the entire region. This water area is too important to have people neglect and misuse.

From what vantage point do the events of nature unfold with the greatest intensity? Over water, of course. the esthetics associated with water are one of its greatest uses. No one is restricted from this element of enjoyment by are nor is anyone hampered significantly by economic means.¹

Some restrictions which will help maintain a high quality are:

- (1) have strict controls on sewage treatment within the area,
- (2) step up erosion control and other watershed management practices, and (3) limit future construction (public or private) from developing directly on or within direct from the water.

Preservation of the Natural Shoreline

In order for the natural beauty of such an area to be maintained, unlimited development of the shoreline must be stopped. Chippewa Lake offers the public a naturalistic shoreline that man will not be able to duplicate in the future. Because of rapid development along all shorelines and conflicts from multiple ownership, areas such as this, once lost, will not be reproduced for man's enjoyment. The natural shoreline should be

¹The Natural Resources of Northern Wisconsin; p

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maintained around the majority of the Lake. With 92% of the shoreline presently being in a naturalistic condition, and the majority of it under one ownership, it will never be easier to maintain.

It should be stressed that if and when development does take place, that it should be done on the eastern side, as the majority of existing development is in this location. This zoning will allow development to be somewhat concentrated, and leaves the remaining portion of the Lake in its natural condition. All developments should have mooring sites for boat use and any swimming areas located in areas of low quality fish management. Finally, trees and shrubs can be planted where the shoreline condition permits. This would improve the littoral zone, as well as screening undesirable sights.

Control of Recreation Development

Since the chief concern of this author is the preservation of the scenic beauty which Lake Chippewa and its adjacent lands offers, it is suggested that all development, whether private or public, be under strict control. The necessary precautions to prevent pollution control, density per acre, and unsightly developments must be implemented. It would seem advantageous that a State or Federal Agency should be the administering organization, as tight controls such as mentioned earlier, would



PROPOSED REVISIONS TO FORMS

to the fact that the only other person who had been in the room at the time of the shooting was the person who had been in the room at the time of the shooting.

create a hardship on a private concern. This would allow for development, while maintaining a forest type atmosphere.

CONCLUSION

The fact that a profit is not the primary motive, allows for tighter development restrictions if public recreation sites are to be provided to the extent indicated by projected demands, they should be located on the east side of the lake. See Figure XV for the proposed development area. This area offers the following (1) direct access from County Highway "B", (2) future development will be located in an area where the majority of development is presently located, (3) soil conditions are good for recreation facilities, (4) excellent orientation for afternoon sun and prevailing summer winds, (5) water movement from the main West Fork Channel passes directly in front of all development, (6) development screened from the major body of water by uplands and peninsulas, (See Figure XVI), and (7) The United States Forest Service and Chequamegon National Forest, which is adjacent to the Northern States Power Company land will act as a buffer from future development within the immediate area. See Figure XV.

Facilities Which are to be Provided are:

- (1) Entrance and Exit from one location (control purpose).

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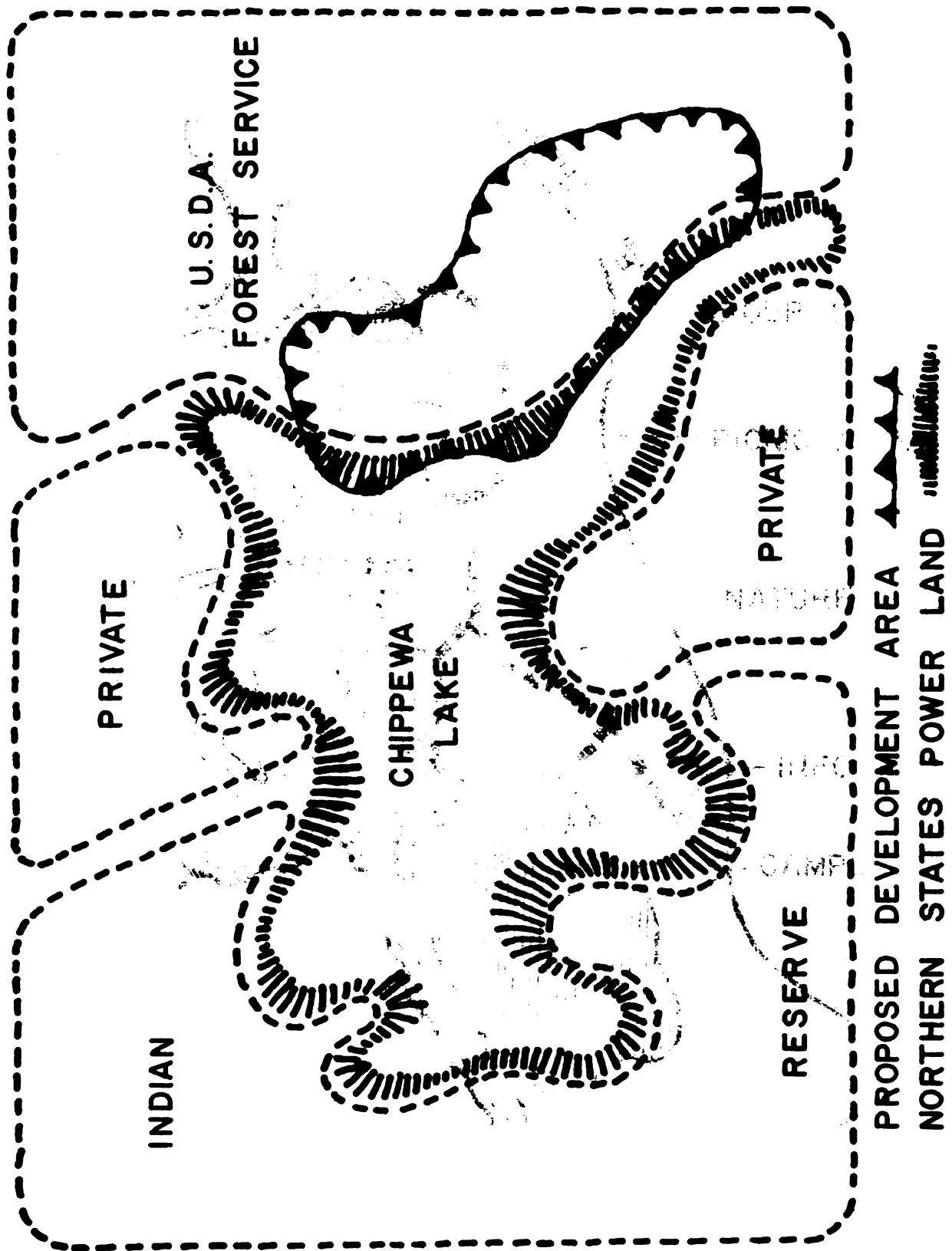


Figure XV. Sketmetic Map of Ownership in Relation to Development.

• The following is a list of the names of the persons who have been named in the above mentioned cases.

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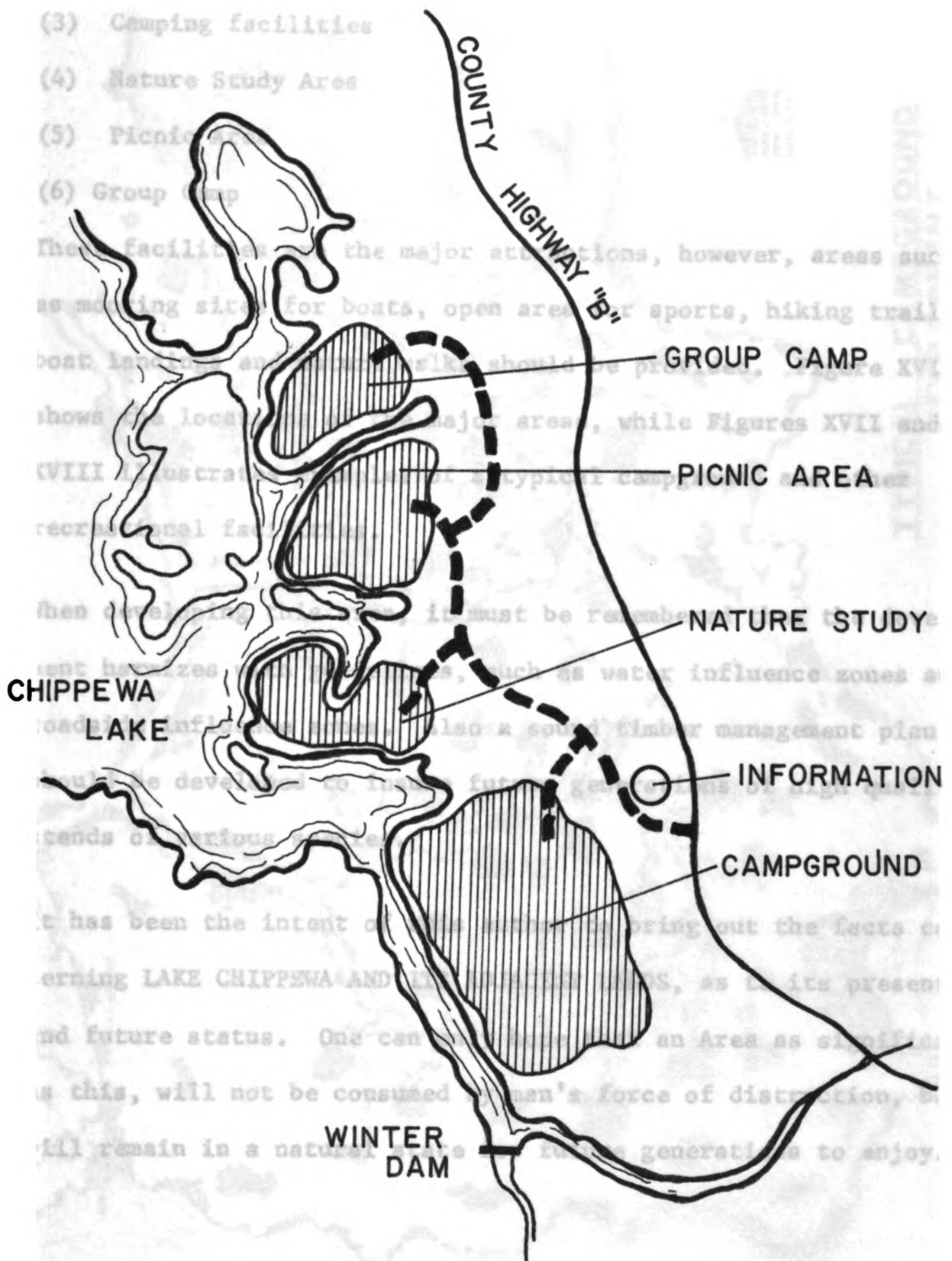


Figure XVI. Sketmetic Development Plan.

- (2) Information Service Center
- (3) Camping facilities
- (4) Nature Study Area
- (5) Picnic Area
- (6) Group Camp

These facilities are the major attractions, however, areas such as mooring sites for boats, open area for sports, hiking trails, boat landings and nature walks should be provided. Figure XVI shows the locations of the major areas, while Figures XVII and XVIII illustrates examples of a typical campground and other recreational facilities.

When developing this area, it must be remembered that the development harmonizes with guidelines, such as water influence zones and roadside influence zones. Also a sound timber management plan should be developed to insure future generations of high quality stands of various species.

It has been the intent of this author to bring out the facts concerning LAKE CHIPPEWA AND ITS ADJACENT LANDS, as to its present and future status. One can only hope that an Area as significant as this, will not be consumed by man's force of destruction, but will remain in a natural state for future generations to enjoy.

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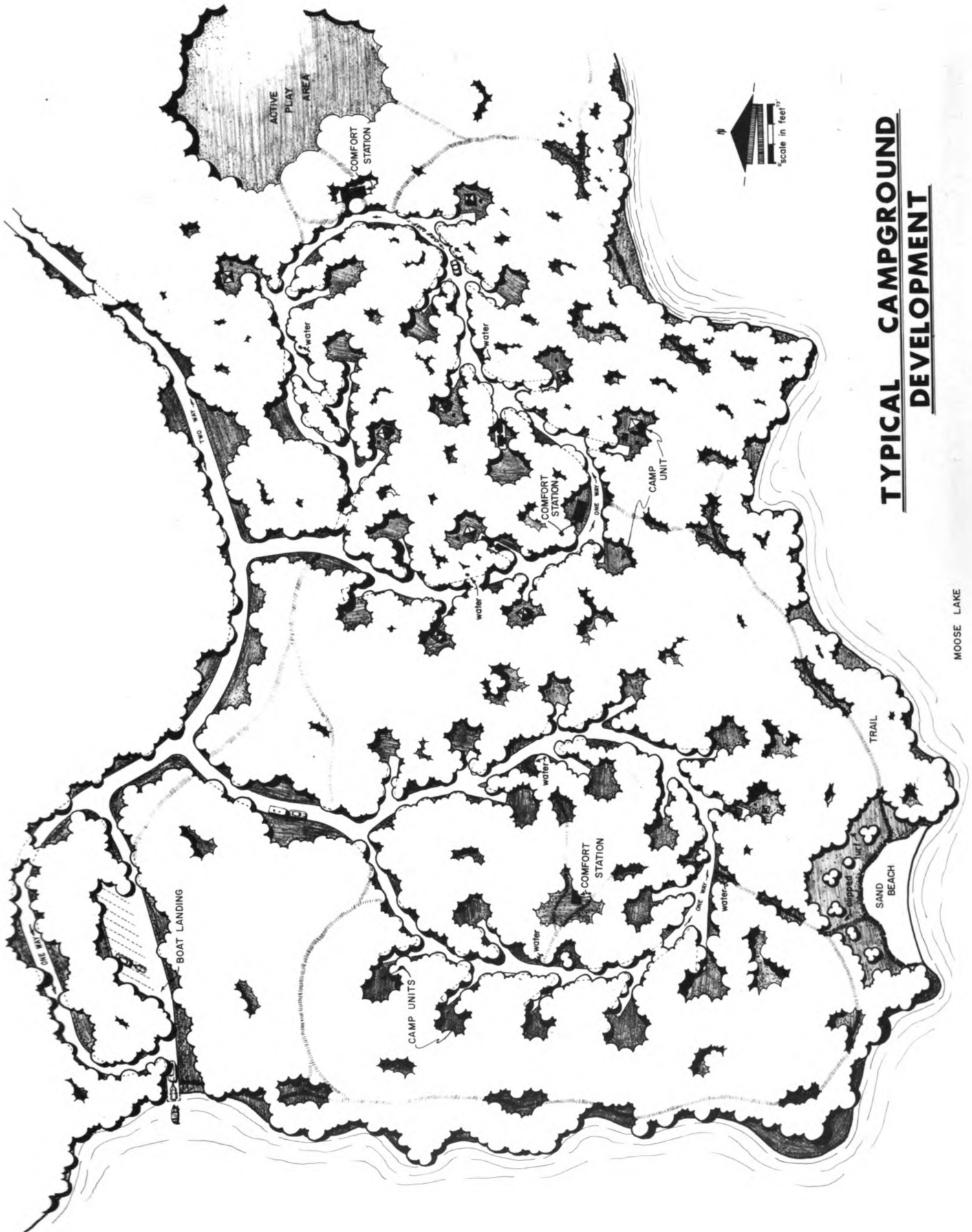
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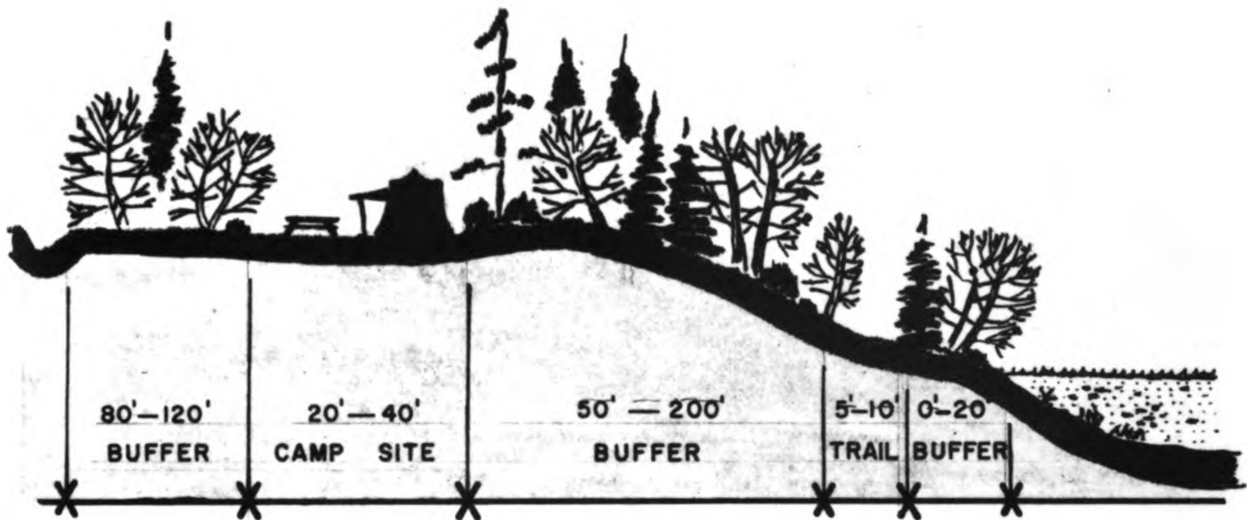
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TYPICAL CAMPGROUND DEVELOPMENT

MOOSE LAKE



PROTECTION OF THE WATER FRONT



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